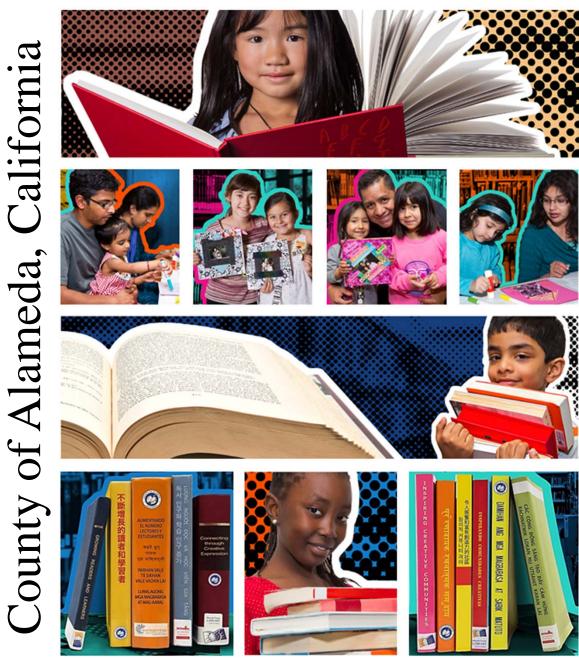
# COMPREHENSIVE ANNUAL FINANCIAL REPORT



For the Fiscal Year Ended June 30, 2016



Through the support and shared vision of New Beginnings, Alameda County Arts Commission's 100 Families program partnered with Alameda County Library to conduct family art making workshops at Library locations in all five Supervisorial Districts. Images celebrate the diversity of Alameda County and feature local residents making art and reading books. Four phrases are included: "Growing Readers and Learners," "Supporting Youth and Families," "Inspiring Creative Communities," and "Connecting through Creative Expression" translated into Chinese, Hindi, Spanish, Vietnamese, Korean, Punjabi and Tagalog.

Steve Manning, Auditor-Controller

# COUNTY OF ALAMEDA STATE OF CALIFORNIA



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended June 30, 2016

Steve Manning Auditor-Controller

### COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED JUNE 30, 2016

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# **INTRODUCTORY SECTION**



# ALAMEDA COUNTY AUDITOR-CONTROLLER AGENCY **STEVE MANNING**

AUDITOR-CONTROLLER/CLERK-RECORDER

December 16, 2016

The Honorable Board of Supervisors Alameda County County Administration Building Oakland, CA 94612

Members of the Board of Supervisors and the Citizens of Alameda County:

The Comprehensive Annual Financial Report (CAFR) of Alameda County (the County) for the year ended June 30, 2016, is hereby submitted in compliance with the provisions of Sections 25250 and 25253 of the Government Code of the State of California.

The CAFR has been prepared by the Auditor-Controller's Office in compliance with the principles and standards for financial reporting set forth by the Governmental Accounting Standards Board (GASB). Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive internal control framework it established for this purpose. Because the costs of internal control should not surpass its benefits, the objective is to provide reasonable rather than absolute assurance that the financial statements are free of any material misstatements.

The CAFR has been audited by the independent certified public accounting firm of Macias Gini & O'Connell LLP. The purpose of the independent audit was to provide reasonable assurance that the financial statements of the County of Alameda for the year ended June 30, 2016, are free of material misstatements. The independent certified public accounting firm has issued an unmodified ("clean") opinion on the County's financial statements for the year ended June 30, 2016.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

In addition to the annual audit of this CAFR, the County is also required to undergo an annual single audit in conformity with the provisions of the Single Audit Act of 1984 and the 1996 amendments to that act, and the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Information related to the single audit, including the schedule of expenditures of federal awards, findings and questioned costs, and the auditor's report on the internal control and compliance with applicable laws and regulations, is presented in a separate publication.

The CAFR includes all funds of the County. The County provides a full range of services, including public protection; social services; health care for the indigent; construction and maintenance of highways, streets and other infrastructure; recreational activities; library services and cultural events. In addition to general government activities, this CAFR includes activities of the Alameda Health System (as a discretely presented component unit), the Alameda County Employees' Retirement Association, the Alameda County Redevelopment Successor Agency, and certain special districts, financing authorities, and county service areas. The Oakland-Alameda County Coliseum Authority, which includes the Oakland-Alameda County Coliseum Financing Corporation as its blended component unit, is a joint venture between the County and the City of Oakland, each funding up to 50 percent of the Coliseum Authority's operating costs and debt service requirements, to the extent such funding is necessary. Finally, information about the Master Tobacco Settlement Corporation is included (as a blended component unit).

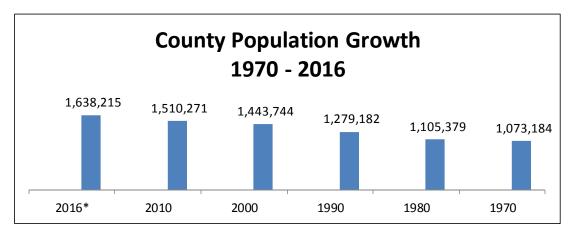
#### ALAMEDA COUNTY

#### Profile of Government:

Alameda County was established in 1853 and is governed by a five-member Board of Supervisors elected by popular vote. Other elected officials include the Auditor-Controller/Clerk-Recorder, Assessor, Treasurer-Tax Collector, District Attorney, and Sheriff/Coroner. The Board of Supervisors is responsible for providing policy direction, approving the County budget, and representing the County in a number of areas including special districts. The County Administrator reports to the Board and is responsible for delivering County services.

#### Local Economy:

Located on the east side of the San Francisco Bay, Alameda County encompasses 813 square miles and extends from Albany in the North to Fremont in the South and Livermore in the East. The population of Alameda County exceeds 1.6 million making it the seventh most populous county in California according to U.S. Census Bureau data. Population growth in Alameda County has been fairly consistent during the last forty years making it a desirable place to live and work.



Source U.S. Census

Alameda County possesses a large and diverse economic base, consisting of research and high technology, professional services, manufacturing, farming, finance, transportation, wholesale and retail trade, higher education, medical and health services, and government services. The County also has a diversified industrial base that provides well-paying jobs to its residents.

In international trade, Alameda County has a long history of strong cultural and business ties with Pacific Rim trading partners. Because of its central location and state-of-the-art port facilities, it is a major port for the Pacific Rim trade. The County's extensive network of air, sea, highway and rail facilities have made the County a major transportation hub for regional, national, and international trade.

The Port of Oakland serves an essential role for the agricultural and manufacturing sectors of the California economy. California farm products, such as fruits, nuts, vegetables, rice, and raw cotton are exported through the Port of Oakland, as are other products, including animal feed, chemicals, lumber, recycled paper, and scrap metal. The Port is the fifth busiest shipping facility in North America and is Northern California's primary ocean gateway for international containerized cargo shipments with 1,433 cargo vessel arrivals for calendar year 2015. The Port of Oakland loads and discharges more than 99 percent of the containerized goods moving through Northern California, the nation's fourth largest metropolitan area.

Oakland International Airport (OAK), owned and operated by the Port of Oakland, is a world class international airport handling in excess of 10 million passengers and over 1.1 billion pounds of cargo annually. Calendar year 2015 saw the total number of passengers handled at OAK increase to

<sup>\*</sup> Estimate based on U.S. Census 2010 Benchmark

11,205,063, an increase of 8.4 percent. Air cargo traffic increased to 1.184 billion pounds in calendar year 2015, up from 1.180 billion pounds in calendar year 2014, an increase of 0.3 percent. Landed weights increased by 5.3 percent to 9.4 billion pounds in calendar year 2015. The airport is the regional center for cargo distribution for Federal Express, United States Postal Service, United Parcel Service, and Airborne Express.

In addition to its focus on passenger and cargo operations, the airport operates a successful general and corporate aviation facility at the Oakland Airport's North Field. Approximately 60 tenants run businesses at the North Field, consisting of airline charters, flight and aircraft maintenance schools, flying clubs, aerial advertising and photography, aircraft maintenance, repair and sales of aircraft components, and aircraft fueling. The Rolls Royce Corporation is the North Field's largest employer with more than 500 employees.

The Livermore Valley is home to one of California's oldest wine regions with a rich winemaking tradition dating back to 1840. Capturing America's first international gold medal for wine in 1889 at the Paris Exposition thus putting California on the world wine map, Livermore Valley currently has 50 plus wineries and more than 5,000 acres of vineyards. Wineries vary in size from limited release, 100-case special reserves to 400,000-case mass produced operations. The region's climate is ideal for producing fully ripened, balanced grapes for winemaking. The Livermore Valley's long and rich tradition of winemaking makes it a true tourist destination for wine lovers.

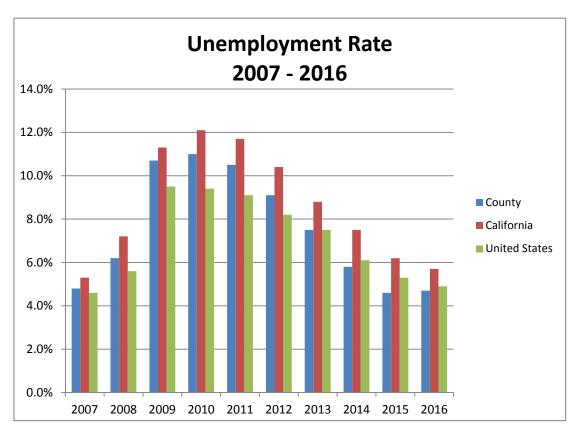
Alameda County is also the home of Ernest Orlando Lawrence Berkeley National Laboratory and Lawrence Livermore National Laboratory. Both sites are world-renowned scientific centers, where cutting-edge science and engineering are used to break new ground to enhance national security. Other areas of research at the two locations include developments in energy, biomedicine, and environmental science.

Many institutions of higher education are located in Alameda County, including the prestigious University of California at Berkeley, California State University of the East Bay, Mills College, Holy Names University, the California College of Arts and Crafts, seven community colleges and many vocational and specialty schools. These institutions of higher learning help to produce an educated work force to drive the economy of the Bay Area.

A number of major freeways, bridges, the Alameda-Contra Costa Transit District (AC Transit), and the San Francisco Bay Area Rapid Transit District (BART) provide the County with a modern and efficient transportation system. For fiscal year 2015, annual ridership for AC Transit and BART was 54.9 million and 125.9 million, respectively.

#### **ECONOMIC OUTLOOK**

The California economy continues to expand after recovering from the depths of the Great Recession. However, unemployment in California continues to be higher than the nationwide average. The United States Bureau of Labor Statistics show that nationally, the unemployment rate was at 4.9 percent in June 2016, down from 5.3 percent in June 2015. However, unemployment in California stood at 5.7 percent in June 2016, down from the June 2015 rate of 6.2 percent. In Alameda County, the unemployment rate increased from 4.6 percent in June 2015 to 4.7 percent in June 2016. These numbers reflect a positive trend and place Alameda County below the national average, demonstrating the impact of an improving economy.



Source: Bureau of Labor Statistics

The UCLA Anderson School of Business forecast for California calls for the state's unemployment rate to be at 5.4 percent in 2017. The forecast also predicts employment growth of 1.7 percent and 1.1 percent in 2017 and 2018, respectively.

The State of California and its ongoing budget problems have had a major impact on the County of Alameda's ability to provide essential services to its most vulnerable population. On June 28, 2016, the Board of Supervisors adopted a budget for the 2016 – 2017 Fiscal Year by closing a \$72.2 million funding gap through a combination of permanent ongoing reductions, revenue increases and one-time strategies. Growth in estimated property taxes and other discretionary revenues helped to offset cost increases and reduce the size of the funding gap.

The collapse of the housing bubble had a devastating impact on the economy of California and hit parts of Alameda County especially hard, but there are signs of a full recovery. CoreLogic reports median home price sales have risen 6.4 percent from August 2015 to August 2016. This represents an increase in the median price of Alameda County sales from \$639,000 to \$680,000. These metrics point to a strong recovery of the housing market in Alameda County.

Alameda County is poised as one of California's leaders. Located at the heart of the Bay Area, Alameda County is host to many leading innovators in the fields of science and technology. The Tesla Motors Factory, located in Fremont, is the only auto assembly plant in California, and the first facility dedicated exclusively to the mass production of electric vehicles.

The leadership of Alameda County continues to employ sound fiscal judgment to address the severe economic issues it is facing. In the last three fiscal years, Alameda County has closed budget gaps totaling \$204.4 million while still providing essential services to the citizens of Alameda County.

### LONG-TERM FINANCIAL PLANNING AND MAJOR INITIATIVES

Partnerships and collaboration have played a key role in helping the County to close a \$72.2 million funding gap.

The Assessor's Office timely submitted the 2015 – 2016 local assessment roll of \$245.4 billion reflecting assessments of more than 502,000 taxable properties. The 7.08 percent roll increase from 2014 – 2015 reflects the continued stabilization of assessed values following the declines in market value in prior years.

The County developed a suite of innovative mobile apps has been developed to enhance residents' ability to access services. Tools such as "My Voter", the Emergency Preparedness website, ready.acgov.org, Probation's Ready Mobile Website, and the Shuttle Mobile Web applications were among those that brought national and statewide recognition to the County through annual awards competitions sponsored by a variety of technology groups and professional associations.

The County received a \$1.25 million grant from the Board of State and Community Corrections (BSCC) to establish an innovative and collaborative "pay for success" recidivism reduction program. Implemented in fewer than a dozen projects worldwide, "pay for success" has the potential to bring philanthropic, private-sector social impact, and government investments together to implement evidence-based programming with reduced risks to local government.

The County has partnered with the U.S. Environmental Protection Agency to develop a national framework for climate-friendly purchasing, sharing green purchasing strategies and contract opportunities with the County's 14 cities. The partnership with the U.S. Department of Energy Workplace Charging Challenge has established the County as a national leader in green fleets, having transitioned to 60 electric vehicles and 400 clean-fuel vehicles thereby reducing greenhouse gases and air pollution.

The final phase of the multi-year \$668 million upgrade of the Highland Hospital campus in Oakland will begin this year and be completed in 2018. The project's first phase, the Highland Care Pavilion, was completed in 2013, followed by this year's opening of the new Highland Acute Care Tower, the nine-story centerpiece of County's largest construction project – a vital public investment in the safety net system and community. It is also the latest in a series of projects that has enhanced the County's reputation as a leader in the construction of "green" government buildings.

Completion of the five-story East County Hall of Justice in Dublin is expected in 2017 as is the groundbreaking for the long-awaited Camp Sweeney rebuild project. The Cherryland Fire Station and Community Center projects are under construction supported by former redevelopment agency funds and the Board's general fund commitment to capital investments in the unincorporated area.

Meeting the housing needs of residents continues to be a high priority with the pending approval of the County's first General Obligation bond measure for \$580 million to support affordable housing programs designed in collaboration with cities and community partners.

## **RELEVANT FINANCIAL POLICIES**

<u>Internal Control:</u> The management of the County is responsible for establishing and maintaining adequate internal control to assure that County operations are effective and efficient, applicable laws and regulations are followed, and financial reports are reliable. Internal control is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of internal control should not exceed the benefit likely to be derived, and that cost-benefit analyses require estimates and judgment by management.

Countywide internal control standards are established by the Auditor-Controller's Office. The Board of Supervisors adopted a policy that requires County departments to conduct triennial self-assessments of their internal control, using control self-assessment tools developed by the Auditor-Controller's Office, and

make improvements to enhance their fiscal accountability. The County's internal audit staff monitors the countywide assessment program.

<u>Audit of Financial Statements:</u> The County Charter and the California Government Code require an annual audit of the financial statements of the County. The accounting firm of Macias Gini & O'Connell LLP was selected by the County to perform the audit for fiscal year 2015-16. The independent auditor's report on the Basic Financial Statements is included in the financial section of this report and states that the County's opinion units included in the Basic Financial Statements present fairly, in all material respects, the financial position of the County, as of June 30, 2016, and the changes in financial position and the cash flows of its proprietary fund types for the year then ended in conformity with accounting principles generally accepted in the United States of America.

<u>Audit of the Alameda County Employees' Retirement Association (ACERA):</u> ACERA engaged the accounting firm of Williams, Adley & Company-CA, LLP to perform an audit of its financial statements. The independent auditor's report states that ACERA's financial statements present fairly, in all material respects, the plan net position of ACERA, as of December 31, 2015 and the changes in plan net position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

<u>Audit of the Alameda Health System (AHS):</u> AHS engaged the accounting firm of Moss Adams LLP to perform an audit of its financial statements. The independent auditor's report states that AHS's financial statements present fairly, in all material respects, the financial position of AHS, as of June 30, 2016, and the changes in its financial position and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

<u>Single Audit:</u> The County engaged the accounting firm of Macias Gini & O'Connell LLP to audit the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. As part of the Single Audit, tests are made to test compliance with internal controls related to the administration of federal financial assistance programs and to determine that the County had complied with applicable laws and regulations. The Single Audit report will be available separately from this report.

<u>Budgetary Control:</u> In accordance with the provisions of Sections 29000 through 29143, of the Government Code and other statutory provisions, commonly known as the County Budget Act, the County prepares and adopts a budget for each fiscal year. Activities of the general fund, special revenue funds and capital projects fund are included in the annual budget. Budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established for major expenditure categories in each budget unit. The budgeted expenditures become law through the passage of the Appropriation Ordinance. This Ordinance constitutes the authorized spending threshold for the fiscal year, and cannot be exceeded, except by subsequent amendment of the budget by the Board of Supervisors. In the governmental funds, an encumbrance system is used to ensure effective budgetary control and to enhance cash planning and control. As demonstrated by the statements and schedules included in the financial section of this report, the County continues to meet its responsibility for sound fiscal management.

Pension and Other Postemployment Benefits (OPEB) Trust Fund Operations: County employees' pension and OPEB are managed under trust by ACERA, except Fire Department employees, who are managed under two pension plans and one OPEB plan by CalPERS. ACERA and CalPERS are cost-sharing multiple-employer defined benefit plans and as such all risks and costs are shared by the participating employers within the plans. In addition, CalPERS is an agent multiple-employer defined benefit plan and as such plan assets are maintained separately for each individual employer to pay the benefits of its employees. All plans operate independently outside the control of the County Board of Supervisors. Pension benefits are the only vested benefits and all other postemployment benefits (healthcare, COLA and death benefits) are not vested.

The County's funding objective for its pension plans is to fund long-term pension liabilities through contributions and investment income. Total contributions of \$307.5 million, net investment loss of \$6.5 million, and miscellaneous income of \$2 million, combined for a net increase of \$303 million. Of the

total contributions of \$307.5 million, the employers' share was \$224.6 million while the employees' share was \$82.9 million. Total contributions increased by \$14.6 million compared with \$25.5 million the previous year. For calendar year 2015, overall change to plan net position was a decrease of \$147.3 million, compared to \$147.7 million increase in calendar year 2014.

In fiscal year 2015, the Board of Supervisors authorized the establishment of a Pension Liability Reduction Account (PLRA), a commitment of fund balance in the general fund, and the transfer of \$200 million from County reserves to reduce the ACERA net pension liability. In fiscal year 2016, the Board authorized another \$100 million transfer from reserves to the PLRA and agreed to transfer between \$50 million and \$100 million in each of the subsequent four fiscal years, with each succeeding annual transfer subject to Board approval. Current Board authorizations of \$300 million have significantly improved the funded ratio from 73.43 percent to 78.36 percent. Future expected authorizations could increase the funded ratio as high as 84.94 percent.

Alameda County is one of the few counties within the State of California that has adopted Article 5.5 of the County Employees Retirement Law of 1937, which requires 50 percent of investment earnings in excess of the actuarially assumed rate of return from pension to be transferred to the Supplemental Retirees Benefits Reserve (SRBR). The SRBR funds other postemployment healthcare benefits for ACERA members. CalPERS members are funded on a pay-as-you-go basis in a separate plan.

The postemployment healthcare benefits expense for calendar year 2015 was \$33.7 million, an increase of \$1.1 million or 3.4 percent over the prior year. Postemployment healthcare benefits were 91.3 percent funded.

### **AWARDS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Alameda for its Comprehensive Annual Financial Report for the year ended June 30, 2015. The County has received this prestigious award for thirty two consecutive years. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

### **ACKNOWLEDGEMENTS**

The preparation of the Comprehensive Annual Financial Report was made possible by the dedicated services of the entire staff of the Auditor-Controller's Office. I would like to express my appreciation to all members of the departments who assisted and contributed to its preparation. In addition, I acknowledge the leadership and support provided by the Board of Supervisors and the County Administrator, which have made the preparation of this report possible.

Steve Manning Auditor-Controller of Alameda County

Steve Manny



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# County of Alameda California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2015

Executive Director/CEO

My R. Ener

#### **ELECTED AND APPOINTED PUBLIC OFFICIALS**

### As of June 30, 2016

#### **ELECTED OFFICIALS**

### **Board of Supervisors**

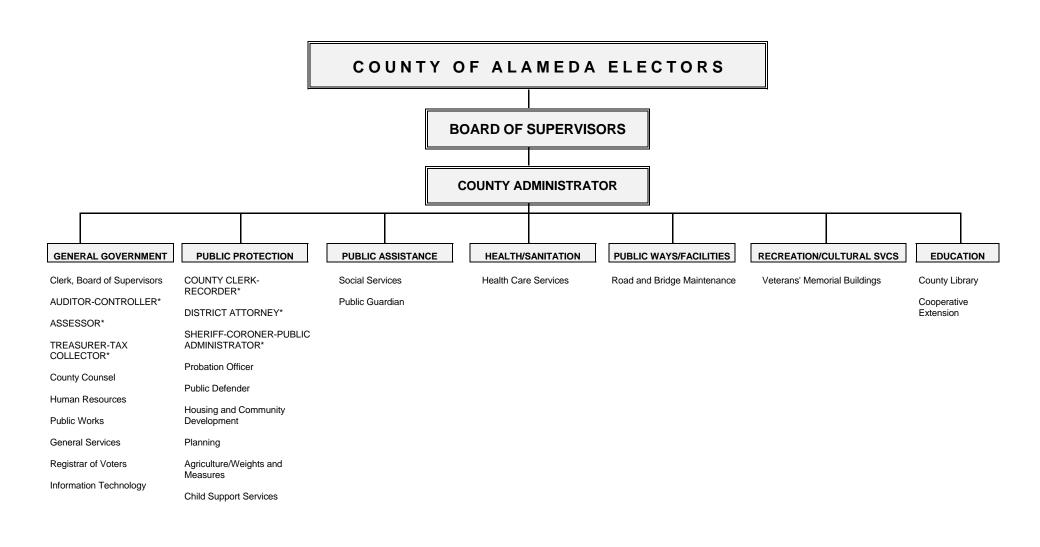
Scott Haggerty	District 1
Richard Valle	District 2
Wilma Chan	District 3
Nathan Miley	District 4
Keith Carson	District 5

### **Department Heads**

Ronnie Thomsen Assessor
Steve Manning Auditor-Controller-Clerk-Recorder
Nancy O'Malley District Attorney
Gregory Ahern Sheriff-Coroner
Donald R. White Treasurer-Tax Collector

#### APPOINTED DEPARTMENT HEADS

Susan Muranishi County Administrator Clerk, Board of Supervisors Anika Campbell Belton Christopher Bazar Director, Community Development Lucrecia Farfan-Ramirez Director, Cooperative Extension County Counsel Donna Ziegler Willie Hopkins, Jr. Director, General Services Vacant Director, Health Care Services Vacant Director, Human Resource Services Timothy Dupuis Director, Information Technology Vacant County Librarian Chief Probation Officer La Donna Harris Brendon D. Woods Public Defender Director, Public Works **Daniel Woldesenbet** Registrar of Voters **Timothy Dupuis** Director, Social Services Lori Cox Director, Child Support Services Phyllis Nance



<sup>\*</sup> Elected Officials



# FINANCIAL SECTION



Sacramento

Walnut Creek

San Francisco

Oakland

Los Angeles

Century City

Encino

Newport Beach

San Diego

#### INDEPENDENT AUDITOR'S REPORT

The Grand Jury and Honorable Members of the Board of Supervisors County of Alameda, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Alameda, California (County), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Alameda County Employees' Retirement Association (ACERA) and the Alameda Health System (Health System), which represent the following percentages of the assets and deferred outflows, net positions/fund balances, and revenues/additions of the following opinion units as of and for the year ended June 30, 2016.

	Assets and	Net Positions/	Revenues/
Opinion Unit	Deferred Outflows	Fund Balances	Additions
Aggregate remaining fund information	67%	71%	3%
Discretely presented component unit	100%	100%	100%

Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for ACERA and the Health System, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of proportionate share of the net pension liability, the schedule of County contributions, the schedule of changes in the net pension liability and related ratios, the schedule of funding progress - postemployment medical benefits, and the budgetary comparison schedules as listed in the tables of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining financial statements and other supplementary information, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining financial statements and other supplementary information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States

of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the combining financial statements and other supplementary information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

Macias Gini & O'Connell LAP

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2016 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Oakland, California December 16, 2016

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

This section of the County of Alameda's (the County) Comprehensive Annual Financial Report presents a narrative overview and analysis of the financial activities of the County for the year ended June 30, 2016. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

#### **Financial Highlights**

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows
  of resources at the close of the fiscal year by \$1,542,232 (net position). Of this amount, \$779,105 is
  restricted for specified purposes and is not available to meet the government's ongoing obligations to
  citizens and creditors, \$706,722 is net investment in capital assets, and the remaining unrestricted net
  position totals \$56,405.
- The government's total net position increased for fiscal year 2016 by \$103,677, an increase of 7.2 percent over the prior fiscal year. Total revenue increased \$29,465 which includes increases in most of the revenue sources. Total expenses increased \$121,828 or 5 percent over the prior fiscal year.
- As of June 30, 2016, the County's governmental funds reported a combined ending fund balance of \$2,280,143, an increase of \$29,312 in comparison with the prior year. Unassigned fund balance of \$190,287 is available for spending at the government's discretion.
- At the end of the current fiscal year, the unassigned fund balance for the general fund was \$194,490 or 9.0 percent of total general fund expenditures of \$2,149,888.
- The County's gross long-term obligations, excluding unamortized premiums and discounts, increased by \$202,527 during the fiscal year 2016 primarily due to the change in value of the net pension liability.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the County of Alameda's basic financial statements. The County's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide financial statements**

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business.

The statement of net position presents information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

expenses are reported in this statement for some items that will only result in cash flow in future fiscal periods, such as revenues related to uncollected taxes and earned but unused vacation and compensating time off.

The government-wide statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The government activities of the County include general government, public protection, public assistance, health and sanitation, public ways and facilities, recreation and cultural services, and education. The County currently does not have any business-type activities.

The government-wide financial statements include not only the County of Alameda (known as the primary government), but also a legally separate hospital authority for which the County appoints the Board of Trustees. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 19-20 of this report.

#### **Fund financial statements**

The fund financial statements are designed to report information about groupings of related accounts, which are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: **governmental**, **proprietary**, and **fiduciary** funds.

#### Governmental funds

Governmental funds are used to account for essentially the same functions that are reported as governmental activities in the government-wide financial statements. The County reports most of its basic services in governmental funds. These statements, however, focus on: (1) how cash and other financial assets can readily be converted to available resources and (2) year-end balances that are available for spending. This information may be useful in evaluating the County's near-term financing requirements.

The focus of governmental funds is narrower than that of the government-wide financial statements; it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains several individual governmental funds organized according to their type (special revenue, capital projects, debt service, and general fund). Information is presented separately in the governmental fund balance sheet and statement of revenues, expenditures, and changes in fund balances for the major funds, including general, property development, flood control, capital projects, and debt service. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 21-24 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

#### Proprietary funds

Proprietary funds are generally used to account for services for a government's business-type activities (activities supported by fees or charges). There are two types of proprietary funds and they are enterprise and internal service funds.

The County does not maintain any enterprise funds, which are used to report the same functions as business-type activities in the government-wide financial statements.

The County does maintain internal service funds, which are used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its fleet of vehicles, maintenance of buildings, risk management services, communications services and information technology services. Since the County does not have business-type activities, these services have been included within governmental activities in the government-wide financial statements. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for each of the internal service funds is provided in the form of combining statements elsewhere in this report.

The proprietary fund financial statements can be found on pages 25-27 of this report.

#### Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is similar to that used for proprietary funds. The County reports unapportioned taxes, as well as the external portion of the Treasurer's investment pool, the pension, other employee benefits trust funds, the private-purpose trust fund, and other agency funds under the fiduciary funds.

The fiduciary fund financial statements can be found on pages 28-29 of this report.

#### Notes to the basic financial statements

The notes to the basic financial statements provide additional information that is essential to a complete understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 30-96 of this report.

#### Required supplementary information

This report contains required supplementary information concerning the County's progress in its obligation to provide pension, postemployment medical, and other postemployment benefits to its employees; along with budget-to-actual information for the County's general and major special revenue funds. Required supplementary information can be found on pages 97-104 of this report.

#### Other supplementary information

The combining statements referred to in connection with non-major governmental funds and internal service funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 105-135 of this report. Budgetary comparisons for the County's capital projects and non-major special revenue funds are also presented.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Alameda County's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$1,542,232 at June 30, 2016.

A portion of the County's net position, \$706,722 or 46 percent, reflects its investment in capital assets (e.g. land, buildings, equipment and infrastructure), less related outstanding debt used to acquire those assets and debt-related deferred outflows of resources. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### County of Alameda Net Position June 30, 2016 and 2015

	Governmental Activities		
		2016	2015
Assets:		1	
Current and other assets	\$	2,957,783	\$ 2,864,182
Capital assets		1,694,204	1,601,345
Total assets		4,651,987	4,465,527
Deferred outflows of resources		603,981	426,054
Liabilities:			
Current liabilities		503,607	445,484
Long-term liabilities		3,142,409	2,938,882
Total liabilities		3,646,016	3,384,366
		_	
Deferred inflows of resources		67,720	68,660
Net position:			
Net investment in capital assets		706,722	703,738
Restricted		779,105	763,777
Unrestricted		56,405	(28,960)
Total net position	\$	1,542,232	\$ 1,438,555

Current and other assets increased \$93,601 from prior year primarily due to net increases of cash and investment balances of \$165,474 from improved property and sales tax revenues. This is offset by a decrease of \$48,301 due from Alameda Health System and a decrease of \$32,545 for repayment of outstanding receivables.

Current liabilities increased \$58,123 primarily due to an increase of \$57,331 in accounts payable and accrued expenses. This increase was offset by a decrease of \$10,000 redemption of commercial paper.

Long-term liabilities, and deferred outflows and inflows of resources increased \$203,527, \$177,927, and \$940, respectively, primarily due to the change in value for the net pension liability and related deferred inflows and outflows of resources. The increase in the net pension liability in long-term liabilities was offset by a decrease in long-term debt due to annual redemptions.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

A portion of the County's net position, \$779,105, represents resources that are subject to external restrictions as to how they may be used. As of June 30, 2015, the County has a balance of \$56,405 in unrestricted net position.

The County's net position increased by \$103,677 during the fiscal year 2016 versus \$196,040 for fiscal year 2015. As compared to last fiscal year, expenses increased by \$121,828. Operating and capital grants and contributions increased \$46,531 over fiscal year 2015 while charges for services decreased \$42,271. General revenues increased by a total of \$25,205.

# County of Alameda Changes in Net Position For the Years Ended June 30, 2016 and 2015

#### Governmental **Activities** 2016 2015 Revenues: Program revenues: \$ 633.027 Charges for services 590.756 1,463,685 Operating grants and contributions 1,481,270 Capital grants and contributions 57,038 28,092 General revenues: Property taxes 500,987 466,093 57,369 Sales taxes - shared revenues 65,175 37,957 35.417 Other taxes 10,075 12,488 Interest and investment income Other 30,511 48,133 **Total Revenues** 2,744,304 2,773,769 **Expenses:** General government 201,130 148.801 Public protection 995,579 884,370 Public assistance 672,846 671,151 Health and sanitation 638,290 680,779 Public ways and facilities 49,533 47,515 Recreation and cultural services 639 615 Education 29.617 27,442 Interest on long-term debt 82,458 87,591 2,548,264 Total expenses 2,670,092 Change in net position 103,677 196,040 1,935,372 Net position - beginning of period, as previously reported 1,438,555 Cumulative effect of restatements (692.857)Net position - beginning of period, as restated 1,438,555 1,242,515 Net position - end of period 1,542,232 \$ 1,438,555

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

#### **Governmental activities**

Governmental activities increased the County's net position by \$103,677.

Operating grants and contributions increased \$17,585 during the year. The increase is primarily due to an increase of \$24,066 in federal and state health programs and \$21,516 in federal and state public protection programs. This is offset by state SB90 revenue of \$21,980 received in the prior fiscal year and a decrease of \$3,359 in state and federal public assistance programs.

Capital grants and contributions increased \$28,946. The County received state funding of \$48,258 for the East County Hall of Justice construction, an increase of \$37,095 from the prior year, and federal funding of \$8,092 for the Acute Tower Replacement project. This is offset by the prior year's contribution of \$6,404 from the redevelopment successor agency for the construction of Cherryland Fire Station.

Charges for services decreased \$42,271 or 7 percent from fiscal year 2015. This decrease can be primarily attributed to a decrease of \$37,751 in health care services due to reduced Medicaid revenues earned. Medicaid revenues are based on utilization and eligibility of the population that is provided with corresponding services.

General revenues increased by \$25,205 or 4 percent overall in the fiscal year 2016.

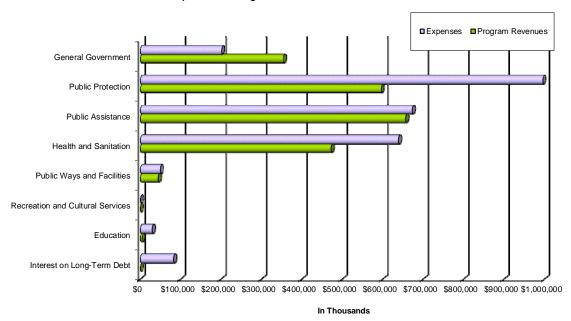
- Property tax revenues increased by \$34,894 or 7 percent due to a strong assessment roll growth.
- Sales and use tax revenue increased by \$7,806 or 14 percent due to an improving economy.
- Other revenue decreased \$17,622 or 37 percent. The decrease was primarily due to \$16,476 in donations received in the prior year from private foundations and individuals to benefit pediatric trauma hospitals in the County.

Expenses related to governmental activities increased \$121,828 during fiscal year 2016. Pensior expenses increased \$81,850 based on the GASB 68 actuarial valuation.

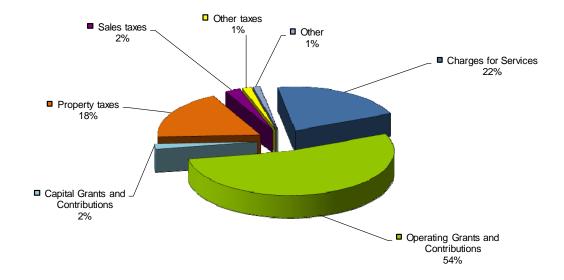
- Public protection had an increase of \$68,641 for the Sheriff's Department in salaries and employee benefits due to increase in hiring and retirement and healthcare costs. Services and supplies expenses for the Probation Department also increased \$9,896 primarily due to professional services, service contracts, and behavioral health care services.
- Health and sanitation expenses decreased \$42,489 due to delay in State's processing of intergovernmental transfers for Alameda Health System.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

#### Expenses and Program Revenues - Governmental Activities



#### **Revenues by Source - Governmental Activities**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

#### Financial Analysis of the County's Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental funds**

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The governmental funds reported by the County include: general, special revenue, debt service, and capital projects.

As of June 30, 2016, the County's governmental funds reported combined ending fund balances of \$2,280,143, an increase of \$29,312 or 1 percent as compared to fiscal year 2015. Approximately 8 percent of this total amount (\$190,287) constitutes unassigned fund balance, which is available for spending at the County's discretion. The remainder of fund balance consists of nonspendable (\$5,950), restricted (\$765,115), committed (\$1,105,426), or assigned (\$213,365).

Revenue for governmental funds overall totaled \$2,754,834 for the fiscal year 2016, which represents an increase of \$40,118 or 1 percent from the fiscal year 2015. Expenditures for governmental funds, totaling \$2,770,341, decreased by \$6,413 from the fiscal year 2015. The governmental funds' expenditures exceeded revenues by \$15,507 or 1 percent.

The general fund is the primary operating fund of the County. At the end of fiscal year 2016, the unassigned fund balance of the general fund was \$194,490, while total fund balance was \$1,438,191. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 9.0 percent of total general fund expenditures of \$2,149,888, while total fund balance represents 67 percent of that same amount.

General fund revenues decreased by \$7,689 or 0 percent to due to the following factors:

- Taxes revenue increased by \$34,970 or 8 percent. Property tax revenue increased \$27,743 due to
  a strong assessment roll growth. Sales tax revenue increased \$4,742 due to an improved
  economy. In addition, improvements in housing sales increased transfer taxes \$2,856 in fiscal year
  2016.
- State aid increased by \$34,136 or 4 percent. Improved economic conditions resulted in an increase of \$21,235 in sales tax realignment revenue. Revenue for child support enforcement programs increased \$5,329 and IHSS revenue increased \$4,300.
- Charges for services decreased by \$66,549 or 19 percent. Decrease was due to \$36,251 in mental health programs due to decrease in utilization. In addition, intergovernmental transfer were lower by \$28,596 in fiscal year 2015-2016.
- Other revenue decreased by \$8,405 or 15 percent, mainly due to \$16,476 donations received in fiscal year 2015 from private foundations and individuals to benefit pediatric trauma hospitals in the County. This decrease was offset by an increase of \$7,349 funding for Early Periodic Screening, Diagnosis and Treatment (EPSDT) expansion.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

General fund expenditures increased by \$695 from fiscal year 2015, totaling \$2,149,888. Overall, the general fund's performance resulted in revenues exceeding expenditures in the fiscal year 2016, by \$168,617. In fiscal year 2015, the general fund revenues exceeded expenditures by \$177,001.

The property development fund total fund balance was \$377,205. This fund accounts for activities related to the development and sale of County surplus land. The net increase in the fund balance during the fiscal year 2016 was \$27,823, primarily due to proceeds from sale of land.

The fund balance in the flood control fund increased in 2016 from \$186,859 to \$201,856 or 8 percent. Revenue increased by \$5,646 mainly due to increased property tax, license and permit revenues.

The capital projects fund has a negative fund balance of \$4,203, a decrease of \$76,011 from fiscal year 2015. The decrease was primarily attributable to the completion of the construction of the Alameda Health System's Acute Tower in November 2015 and continued progress in the construction of the East County Courthouse.

The fund balance in the debt service fund decreased \$13,744 from \$77,635 to \$63,891 due to pay down on existing debt.

#### **Proprietary funds**

The County's proprietary fund statements of internal service funds are reported with governmental activities in the government-wide financial statements. The County does not have an enterprise fund to report.

The net position of the internal service funds increased \$8,882 in 2016 with an operating gain of \$4,868. This was primarily due to a net transfers out of \$14,710 for debt service and tenant improvement projects.

#### Fiduciary funds

The County maintains fiduciary funds for the assets of the Alameda County Employees' Retirement Association (ACERA) and funds held in trust for employees for before-tax reimbursement of health care expenses. As of December 31, 2015, ACERA's fiscal year-end, the net position of ACERA and the other employee benefits trust totaled \$6,640,191 representing a decrease of \$149,723 in net position from the prior year's net position. The decrease was largely attributable to a decrease in fair value of investments as of December 31, 2015.

As of June 30, 2016, the investment trust fund's net position totaled \$2,532,941, a \$685,245 increase in net position. The increase in net position of the investment trust fund was due to contributions exceeding withdrawals to the fund by \$671,118, plus net investment income of \$14,127.

The private-purpose trust fund includes the redevelopment non-housing successor agency, public guardian, and Court Wards & Dependents. As of June 30, 2016, the private-purpose trust fund's net position totaled \$3,078, a decrease of \$6,548.

#### General fund budgetary highlights

The County's final expenditure budget of the general fund differs from the original budget in that it contains supplemental appropriations approved during the fiscal year. The difference of \$139,919 between the original budget and the final amended budget represents increased appropriations, the significant appropriations are briefly summarized:

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

- The public protection departments increased appropriations by \$68,610. This included \$25,353 of salary and benefit increases and \$29,841 year-end budget adjustment approved by the Board of Supervisors.
- The public assistance departments increased appropriations by \$15,260. This included \$8,054 of salary and benefit increases. It also included \$2,963 for Social Services Agency office improvements and \$1,900 for staff relocation costs.
- Appropriations for health and sanitation increased by \$50,017. This included \$3,867 of salary and benefit increases and \$1,322 year-end budget adjustment approved by the Board of Supervisors. This increase included \$2,449 for Environmental Health Department for an additional 13 positions for increased inspection services for hazardous waste, \$1,105 for new mandated outpatient mental health services with various contractors, and a \$9,964 adjustment for an intergovernmental transfer to Alameda Health System for the purpose of enhancing Medi-Cal managed care rates. Other increases included \$1,000 to implement a pilot expansion of the Public Health Department's Asthma Start Program and a \$11,586 adjustment as the result of the calculation of the final fund balance for fiscal year 2015.

Overall, the County's actual general fund revenues under-realized its budgeted fiscal year 2016 revenues by \$84,422. Revenues that had significant variances include:

- State aid revenue was over-realized by \$26,979 or 3 percent. Public protection state sales tax aid and realignment revenues were higher than expected by \$2,623 and \$11,243, respectively, due to improved economic conditions leading to improved state revenues. Human services realignment revenues were also higher than expected by \$3,801 due to the improved economy. CalWorks maintenance of effort revenues were \$21,415 higher than budgeted to provide welfare assistance payments. Health care services received vehicle license fee revenues of \$2,677 more than budget based on state allocations.
- Federal aid revenue was under-realized by \$72,849 or 15 percent. Juvenile probation claims were lower than budgeted by \$3,009 due to reimbursable costs incurred. The Community Development Agency's housing and community development grant funding was \$6,743 lower than budgeted due to delays in project assignments. Decrease in caseload for CalWorks and foster care programs resulted in lower revenue of \$11,937 compared with budget. The Workforce Investment Board had claims that were \$2,944 lower than budget. Claim ratio for CalWorks payments was lowered at the end of the fiscal year resulting along with lower caseloads led to lower Federal revenue of \$34,110 compared to the budget. Health care services received \$2,420 less than anticipated in Medi-Cal administrative activities revenues as the state attempts to resolve claiming methodology issues.
- Charges for current services under-realized budget by \$44,952 or 14 percent. Estimates for recording fees were \$3,436 higher than revenues collected. Institutional care and services were \$2,639 lower than expected based on contract services provided. Medi-Cal revenue for behavioral health services were less than budget by \$31,603 due to decrease in utilization. The Household Hazardous Waste Collection Program under-budgeted by \$11,579 due to community green efforts which resulted in lower revenue.
- Other revenue was less than budgeted by \$23,024 or 33 percent. The Community Development Agency experience decreased CalHome rehabilitation assignment and implementation leading to decreased revenues of \$1,718. Tobacco tax settlement funds under-realized by \$1,348. Health care services had lower revenues of \$9,036 due to lower levels of donations to match federal and state grants. Public health had lower revenues of \$3,232 due to decreased in First 5 funding for contracts and delays in the implementation of the Asthma Start pay for Success pilot project.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

Revenue received for Educationally Related Mental Health Services was less than anticipated, resulting in lower revenue of \$8,192.

Variations between budget and actual expenditures in the general fund reflect overall expenditures under the adjusted budget by \$306,766 or 12 percent. In general, this represents savings from the major government functions, primarily due to vacancies, cost-containment measures, and contingency appropriations not spent. Significant savings came from the following County functions:

- General government's total actual expenditures was \$27,478 or 15 percent less than budget.
   Vacant positions resulted in savings of \$8,511. Discretionary expenditures were lower by \$7,364 due to reduction of expenditures. Other charges such as debt payments and claims were lower by \$13,142 due to lower claim costs.
- Public protection spent \$34,566 or 5 percent less than budget. Vacant positions resulted in savings of \$10,157 in salaries and benefits. Discretionary services and supplies expenditures were lower by \$12,299 due to reduction of expenditures and delayed services contract assignment and implementation.
- Public assistance spent \$97,891 or 12 percent less than budget. Vacant positions resulted in savings of \$14,502 in salaries and benefits. Discretionary services and supplies expenditures were lowered by \$5,598 due to delayed professional service program assignments for community development. Due to an improving economy, CalWorks caseload was lowered resulting in expenditures being \$13,009 lower than budgeted. Other charges were lower by \$13,010 due to lower caseloads in CalWorks, extended foster care, and adoptions. Capital assets were lower than budget by \$32,320 due to the reclassification of Tier 1 community development projects to miscellaneous designations.
- Health and sanitation expenditures were \$145,904 or 18 percent less than budget. Salaries and employee benefits were under-spent by \$22,335 due to vacant positions. Public health care discretionary services and supplies were lower by \$2,341 due to delays in program activities for the Asthma Start Pay for Success pilot project and uncompensated physician claims. Behavioral health care saved \$32,593 due to delays with start-up and implementation of programs, and underutilized mental health programs. Other behavioral health services such as Institution for Mental Diseases (IMD); Managed Care; and pharmaceutical costs were under-spent by \$6,657. In addition, \$5,256 hospital payments to Washington and Alameda Health System were budgeted but not paid due to the State delay in processing the CPE payments. Environmental health expenditures were underspent by \$3,786 due to delay in program implementation. Other charges for medical care financing were lower by \$12,036 because the intergovernmental transfer to the Alameda Health System was not paid by the state.

#### Capital assets and debt administration

#### Capital Assets

The County's investment in capital assets for its governmental activities amounts to \$1,694,204 (net of accumulated depreciation), as shown in the table below. This investment includes land, buildings and improvements, machinery and equipment, roads, bridges, flood control canals and other infrastructure. The total increase in the County's investment in capital assets for fiscal year 2016 was \$92,859 or 6 percent.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

# Capital Assets Net of Accumulated Depreciation June 30, 2016

	Governmental Activities	
	2016	2015
Land and other assets not being depreciated Structures and improvements, machinery and	\$ 754,578	\$ 668,104
equipment, and infrastructure, net of depreciation	939,626	933,241
Total	\$ 1,694,204	\$ 1,601,345

Major capital asset events that occurred during fiscal year 2016 include:

- Machinery and equipment increased \$12,351 due to the acquisition of information technology equipment and vehicles.
- Infrastructure increased \$32,992 due to the completion of road and flood control projects which increased by \$20,510 and \$12,482, respectively.
- Construction in progress increased \$126,113 primarily due to construction costs for the following: Phase II of Alameda Health System's Acute Tower, East County Hall of Justice, San Lorenzo Library expansion project, and Cherryland Fire Station in the amount of \$23,446, \$59,252, \$2,781 and \$3,118, respectively. Road and flood control projects increased construction in progress by \$9,744 and \$8,493, respectively.

At the end of the fiscal year, healthcare facilities and criminal justice facility projects had outstanding contract commitments of \$41,606 and \$37,863, respectively.

For government-wide statement of net position presentation, depreciable capital assets are depreciated from the date they are placed into service through the end of the current fiscal year.

Governmental fund financial statements record capital asset purchases as expenditures.

Additional information about the County's capital assets can be found in Note 5 (page 57) of the financial statements.

#### **Debt Administration**

As of June 30, 2016, the County had long-term obligations outstanding of \$3,304,938, excluding unamortized premiums and discounts of \$16,325, as summarized below:

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

# Outstanding Long-term Obligations June 30, 2016 and 2015

#### Governmental

	Activities	
	2016	2015
Certificates of participation	\$ 23,198	\$ 27,462
Tobacco securitization bonds	284,596	280,740
Pension obligation bonds	198,891	262,846
Lease revenue bonds	792,955	802,020
Capital leases	3,590	3,784
Net pension liability	1,690,591	1,403,337
Net OPEB obligation	61,518	70,253
Other long-term obligations	249,599	251,969
Total	\$ 3,304,938	\$ 3,102,411

The County's total long-term obligations increased \$202,527 during the fiscal year primarily due to the change in value of the net pension liability in the GASB 68 actuarial valuation, which resulted in an increase of \$287,254 in net pension liability. This increase was offset by \$10,000 for the redemption of commercial paper and by \$36,428 for pay down on existing long-term debts. Outstanding pension obligation bonds decreased \$63,955 due to principal payments of \$20,052 and net reduction in accreted value by \$43,902.

The County's legal debt limit is 1.25 percent of total assessed value. As of June 30, 2016, the legal limit was \$3.01 billion; however, the County did not have any general obligation bonds and, therefore, has not used any of its debt limitation.

Although the County has no general obligation debt it has general obligation equivalent ratings as follows:

	2016 Rating	2015 Rating
Moody's	Aaa	Aa1
Standard & Poor's	AA+	AA+
Fitch	AAA	AA+

In addition, the County's lease-based financings are rated as follows:

	2016 Rating	2015 Rating
Moody's	Aa1	Aa3
Standard & Poor's	AA	AA
Fitch	AA+	AA

The County's long-term obligations can be found in Note 7 (page 61) of the notes to the basic financial statements.

#### Economic factors and next year's budget and rates

- According to the U.S. Department of Labor, the unemployment rate for the County was 4.7 percent in June 2016, compared to the rate of 4.8 percent in June 2015. The State's unemployment rate was 5.4 percent in June 2016.
- The assessed value of the County's property increased by 7.7 percent in 2016 compared to an increase of 5 percent in 2015.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Amounts expressed in thousands) JUNE 30, 2016

 The County experienced an increase in property tax revenue in fiscal year 2016 due to an improved economy and housing market. Spending for goods and services throughout the state and the country increased as unemployment rates, as indicated above, declined.

All of the above factors were considered in preparing the County's budget for fiscal year 2017.

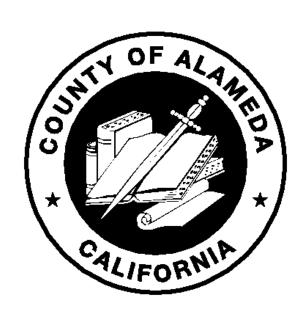
The County adopted its fiscal year 2017 budget on June 28, 2016, one day after the State of California adopted its own budget on June 27, 2015.

#### **Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. Below is the contact information for questions about this report or requests for additional financial information.

Alameda County
Office of the Auditor-Controller
1221 Oak Street, Room 249
Oakland, CA 94612

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### **BASIC FINANCIAL STATEMENTS**

#### STATEMENT OF NET POSITION JUNE 30, 2016 (amounts expressed in thousands)

	Primary Government	Component Unit		
	Governmental Activities	Alameda Health System		
ASSETS	7.0.171.000			
Current assets:	Ф 4.000.637	¢		
Cash and investments with County Treasurer Cash and investments with fiscal agents	\$ 1,899,637 311,112	\$ - 20,827		
Deposits with others	5,481	-		
Receivables, net of allowance for uncollectible accounts	361,380	281,206		
Due from component unit	15,531	-		
Due from primary government Advance to component unit	1,046	18,408		
Inventory of supplies	146	10,471		
Prepaid items	3,454	6,385		
Total current assets	2,597,787	337,297		
Noncurrent assets:	400 545			
Restricted assets - cash and investments with fiscal agents Properties held for resale	130,515 1,086	-		
Due from component unit, net of allowance	115,378	-		
Endowment	, -	3,100		
Loans receivable	113,017	-		
Capital assets:				
Land and other assets not being depreciated	754,578	13,066		
Structures and improvements, machinery and equipment, infrastructure, net of depreciation	939,626	67,668		
Total capital assets, net	1,694,204	80,734		
Total noncurrent assets	2,054,200	83,834		
Total assets	4,651,987	421,131		
DEFENDED OUTELOWS OF DESCURATE				
DEFERRED OUTFLOWS OF RESOURCES  Loss on refunding debt	2,180			
Related to pensions	601,801	156,667		
Total deferred outflows of resources	603,981	156,667		
LIABILITIES				
Current liabilities: Accounts payable and accrued expenses	262,950	194,365		
Due to component unit	18,408	-		
Due to primary government	· -	15,531		
Compensated employee absences payable	43,319	14,255		
Estimated liability for claims and contingencies Certificates of participation and bonds payable	29,827 100,130	6,885		
Lease obligations	239	- -		
Loans payable	1,211	-		
Accrued interest payable	4,794	-		
Unearned revenue	38,601	1.046		
Advance from primary government Obligation to fund Coliseum Authority deficit	4.128	1,046		
Total current liabilities	503,607	232,082		
Noncurrent liabilities:		<u> </u>		
Net pension liability	1,690,591	370,138		
Net OPEB obligation Compensated employee absences payable	61,518 24,534	38,835 12,433		
Estimated liability for claims and contingencies	99,922	24,863		
Certificates of participation and bonds payable	1,215,835			
Lease obligations	3,351	-		
Loans payable	5,273	4.40.070		
Due to primary government Obligation to fund Coliseum Authority deficit	41,385	146,378		
Total noncurrent liabilities	3,142,409	592,647		
Total liabilities	3,646,016	824,729		
		<del></del>		
DEFERRED INFLOWS OF RESOURCES				
Related to pensions	67,720	19,431		
NET POSITION				
Net investment in capital assets	706,722	79,688		
Restricted:		-,		
Public protection	349,102	-		
Public assistance	109,498	40.704		
Health and sanitation Public ways and facilities	159,263 91,202	10,701		
Education	12,374	- -		
Other purposes	57,666	31,681		
Unrestricted (deficit)	56,405	(388,432)		
Total net position	\$ 1,542,232	\$ (266,362)		

The notes to the basic financial statements are an integral part of this statement.

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

Net (Expense) Revenue and Changes in Net Position

					Pro	gram Reven	ues		Prima	ry Government	(	Component	
Functions/Programs		Expenses		Charges for Services	•	Operating Grants and ontributions		Capital Grants and ntributions	Governmental Activities			Alameda Health System	
Primary government:													
Governmental activities:													
General government	\$	201,130	\$	139,123	\$	214,822	\$	688	\$	153,503	\$	-	
Public protection		995,579		236,577		311,261		48,258		(399,483)		-	
Public assistance		672,846		12,011		645,059		-		(15,776)		-	
Health and sanitation		638,290		186,944		277,276		8,092		(165,978)		-	
Public ways and facilities		49,533		12,559		31,478		-		(5,496)		-	
Recreation and cultural services		639		151		-		-		(488)		-	
Education		29,617		3,391		1,374		-		(24,852)		-	
Interest on long-term debt		82,458		-		-		-		(82,458)		<u> </u>	
Total governmental activities		2,670,092		590,756		1,481,270		57,038		(541,028)		-	
Total primary government	\$	2,670,092	\$	590,756	\$	1,481,270	\$	57,038	_	(541,028)			
Alameda Health System	\$	899,115	\$	820,938	\$	16	\$					(78,161)	
		neral revenue											
		roperty taxes								500,987			
		sales taxes - s	share	ed revenue	es					65,175		103,653	
	_	Other taxes								37,957		-	
		nterest and in	vest	ment incor	ne					10,075		597	
	C	Other								30,511		10,580	
	Tot	al general rev	venu	es						644,705		114,830	
	C	hange in net	posi	tion						103,677		36,669	
	Ν	let position -	begii	nning of pe	eriod					1,438,555		(303,031)	
	Ν	let position -	end	of period					\$	1,542,232	\$	(266,362)	

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2016 (amounts expressed in thousands)

	General		Property velopment	Flood Control		Capital Projects	Debt Service	Non-major overnmental Funds	Go	Total overnmental Funds
Assets: Cash and investments with County Treasurer Cash and investments with fiscal agents	\$ 1,286,278	\$	61,346 311,112	\$ 207,290	\$	-	\$ -	\$ 179,387	\$	1,734,301 311,112
Restricted assets - cash and investments with fiscal agents	3,403					42,558	63,690	20,864		130,515
Deposits with others	650		-	-		42,550	03,090	4,826		5,476
Receivables, net of allowance for	630		-	-		-	-	4,020		5,476
uncollectible accounts	327.289		81	2,637		6.051		23,346		359.404
Due from other funds	48,506		01	2,037		0,031	-	23,340		48,506
Due from component unit, net of allowance	72,464		-	-		-	13,252	26		85,742
Advance to component unit	12,404		-	-		_	1,046	20		1.046
Inventory of supplies	-		-	3		-	1,046	139		1,046
Properties held for resale	256		830	3		-	-	139		1,086
Properties field for resale Prepaid items	230		030	-		-	-	48		1,000
Loans receivable	75.443		3.856	-		-	-	33.718		113.017
Total assets	\$ 1,814,289	\$	377,225	\$ 209,930	\$	48,609	\$ 77,988	\$ 262,354	\$	2,790,395
Liabilities, deferred inflows of resources, and	fund balances									
Liabilities:										
Accounts payable and accrued expenditures	\$ 206,872	\$	20	\$ 7,926	\$	18,114	\$ -	\$ 16,161	\$	249,093
Due to other funds	· -		-	· · · ·		34,698	13,051	757		48,506
Due to component unit	18,285		-	-			· -	33		18,318
Unearned revenue	36,875		-	-		-	-	1,726		38,601
Total liabilities	262,032		20	7,926		52,812	13,051	18,677		354,518
Deferred inflows of resources			_					_		
Unavailable revenue	114,066		-	148			1,046	 40,474		155,734
Fund balances (deficit):										
Nonspendable	5,760		_	3		_	_	187		5,950
Restricted	302,339		_	201,853		_	63,891	197,032		765,115
Committed	728,221		377,205	201,000		_	05,031	191,032		1,105,426
Assigned	207,381		577,205			_	_	5,984		213,365
Unassigned	194,490		_	_		(4,203)	_	3,304		190,287
Total fund balances	1,438,191		377.205	201.856	_	(4,203)	63.891	 203.203		2,280,143
	1,400,191		311,200	201,000		(4,200)	00,031	 200,200		2,200,140
Total liabilities, deferred inflows of resources, and fund balances	\$ 1,814,289	\$	377,225	\$ 209,930	\$	48,609	\$ 77,988	\$ 262,354	\$	2,790,395
		=			=			 		

### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2016

(amounts expressed in thousands)

Fund balances – total governmental funds	\$ 2,280,143
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the funds.	1,673,248
The unamortized balance of deferred outflows of resources resulting from deferred refunding losses.	2,180
The unamortized balance of deferred outflows of resources related to net pension liability	564,741
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities (except those reported in the internal service funds) are as follows:	
funds) are as follows: Certificates of participation and bonds payable Compensated employee absences payable Lease obligations Loans and note payable Other liabilities Total long-term liabilities	(1,315,965) (64,332) (3,590) (6,484) (45,513) (1,435,884)
The net OPEB obligation pertaining to governmental fund types is not recorded in the governmental fund statements.	(61,518)
The net pension liability pertaining to governmental fund types is not recorded in the governmental fund statements.	(1,607,471)
Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current period expenditures and, therefore, are reported as deferred inflows of resources in the governmental funds.	155,734
Deferred inflows of resources related to net pension liability	(63,315)
Receivable from Alameda Health System's share of pension obligation bonds, reported as Due from component unit, net of allowance, noncurrent	44,750
Interest on long-term debt is not accrued in the funds, but is recognized as an expenditure when due.	(4,794)
Internal service funds are used by management to charge the costs of fleet management, building maintenance, communications, information technology, and risk management to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the	
statement of net position.	 (5,582)
Net position of governmental activities	\$ 1,542,232

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	General	Property Development	Flood Control	Capital Projects	Debt Service	Non-major Governmental Funds	Total Governmental Funds
Revenues:				_			
Taxes	\$ 485,536	\$ -	\$ 37,741	\$ -	\$ -	\$ 80,788	\$ 604,065
Licenses and permits	8,418	-	8,658	-	-	1,256	18,332
Fines, forfeitures, and penalties	42,719			2,541	-	1,841	47,101
Use of money and property	12,287	5,390	1,785	460	43	3,991	23,956
State aid	996,166	-	816	48,258		29,841	1,075,081
Federal aid	413,869	-	97	688	8,092	4,537	427,283
Other aid	26,170	-	3,647	-	-	6,128	35,945
Charges for services	286,595	2 440	12,371	-	29,935	112,894	441,795
Other revenue	46,745	3,110	208	9	1,080	30,124	81,276
Total revenues	2,318,505	8,500	65,323	51,956	39,150	271,400	2,754,834
Expenditures:							
Current General government	141,348	671				31	142,050
Public protection	687,120	-	50,326	-	-	138,268	875,714
Public protection  Public assistance	695,704	-	30,320			1,312	697,016
Health and sanitation	609,857	_	_	_		34,968	644,825
Public ways and facilities	2,926	_	_	_	_	47,232	50,158
Recreation and cultural services	659	_	_	_	_	-17,202	659
Education	303	_	_	_	_	29,419	29,722
Debt service	000					20,110	20,722
Principal	_	_	_	_	31,813	4,615	36,428
Interest	_	-	_	-	110,147	9,185	119,332
Capital outlay	11,971			162,466			174,437
Total expenditures	2,149,888	671	50,326	162,466	141,960	265,030	2,770,341
Excess (deficiency) of revenues							
over expenditures	168,617	7,829	14,997	(110,510)	(102,810)	6,370	(15,507)
Other financing sources (uses):							
Proceeds from sale of land	_	30,109	_	-	_	-	30,109
Transfers in	2,505	-	-	34,588	89,066	2,152	128,311
Transfers out	(99,399)	(10,115)		(89)		(3,998)	(113,601)
Total other financing sources (uses)	(96,894)	19,994		34,499	89,066	(1,846)	44,819
Net change in fund balances	71,723	27,823	14,997	(76,011)	(13,744)	4,524	29,312
Fund balances - beginning of period	1,366,468	349,382	186,859	71,808	77,635	198,679	2,250,831
Fund balances - end of period	\$ 1,438,191	\$ 377,205	\$ 201,856	\$ (4,203)	\$ 63,891	\$ 203,203	\$ 2,280,143

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

Net change in fund balances – total governmental funds	\$ 29,312
Amounts reported for governmental activities in the statement of activities are different because:	
Some revenues will not be collected within the availability period established for governmental funds. As a result, they are not considered as available revenues in the governmental funds and are reported as deferred inflows of resources in the governmental funds.	 5,113
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Increase in net pension liability  Decrease in postemployment medical benefits obligation  Increase in compensated absences  Decrease in obligation to fund Coliseum Authority deficit  Total	(95,354) 8,735 (2,220) 3,932 (84,907)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The statement of activities reports the gain or loss on disposal of capital assets but the governmental funds do not report any gain or loss. Governmental funds do not report capital assets; hence, capital assets transferred to and from governmental fund to the proprietary fund are not recorded in the governmental fund.	
Capital outlay Depreciation expense Net loss on disposal of capital assets Total	 138,497 (46,869) (131) 91,497
The change in net position of internal service funds is reported with governmental activities.	 (8,882)
Net decrease in accrued interest decreases the liability in the statement of net position but is reported as an expenditure in the governmental funds when paid.	159
The repayment of the principal of long-term debt, capital leases, and loans consume the current financial resources of governmental funds. These transactions, however, have no effect on net position.  Principal payment on long-term debt  Accumulated accretion paid on capital appreciation bonds  Principal payment on capital leases, loans, and commercial paper notes  Total	36,428 63,212 11,697 111,337
Interest accreted on bonds and certificates of participation.	(26,212)
Amortization of bond premiums and bond discounts	1,578
Amortization of deferred outflows of resources resulting from the deferred refunding loss	 (448)
Amortization of deferred outflows of resources resulting from the pension liability	 (14,870)
Change in net position of governmental activities	\$ 103,677

The notes to the basic financial statements are an integral part of this statement.

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2016

(amounts expressed in thousands)

	Governmental Activities - Internal Service Funds	
Assets:		
Current assets: Cash and investments with County Treasurer Deposits with others Other receivables	\$	165,336 5 1,976
Due from component unit Inventory of supplies Prepaid items		417 4 3,406
Total current assets		171,144
Noncurrent assets: Capital assets: Machinery and equipment, net of depreciation		20,957
Total assets		192,101
Deferred outflows of resources		
Related to pensions		37,060
Liabilities: Current liabilities: Accounts payable and accrued expenses Compensated employee absences payable Estimated liability for claims and contingencies Due to component unit		13,857 2,158 29,827 90
Total current liabilities		45,932
Noncurrent liabilities: Net pension liability Compensated employee absences payable Estimated liability for claims and contingencies		83,121 1,363 99,922
Total noncurrent liabilities		184,406
Total liabilities		230,338
Deferred inflows of resources Related to pensions		4,405
Net Position		
Investment in capital assets		20,957
Unrestricted Total net position	\$	(26,539) (5,582)
· · · · · · · · · · · · · · · · ·	Ψ	(0,002)

### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

### FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Ac I	vernmental ctivities - Internal Service Funds
Operating revenues: Charges for services	\$	234,871
Operating expenses:     Salaries and benefits     Contractual services     Utilities     Repairs and maintenance     Other supplies and expenses     Insurance claims and expenses     Depreciation     Telephone     County indirect costs     Dental claims     Other		69,198 9,670 14,151 9,024 65,884 37,878 5,052 2,554 8,378 7,390 824
Total operating expenses		230,003
Operating income		4,868
Non-operating revenues (expenses): Investment income Loss on sale of capital assets  Total non-operating revenues (expenses)		901 (32) 869
Income (loss) before contributions and transfers		5,737
Capital contributions Transfers in Transfers out Change in net position		91 4,347 (19,057) (8,882)
Total net position - beginning of period  Total net position - end of period	\$	3,300 (5,582)
rotal not position - one of porion	Ψ	(0,002)

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Ad	vernmental ctivities - Internal Service Funds
Cash flows from operating activities:	_	
Internal activity - receipts from other funds	\$	235,878
Payments to suppliers		(99,910)
Payments to employees Internal activity - payments to other funds		(71,464) (8,378)
Claims paid		(34,441)
Other payments		(824)
Net cash provided by operating activities		20,861
Cash flows from non-capital financing activities:		
Transfers in		4,347
Transfers out		(19,057)
Net cash used in non-capital financing activities		(14,710)
Cash flows from capital and related financing activities:  Acquisition of capital assets		(6,530)
Proceeds from sale of capital assets		(0,330)
Other increases (decreases)		104
Net cash used in capital and related financing activities		(6,354)
Cash flows from investing activities:		
Interest received on pooled cash		901
Net cash provided by investing activities		901
Net increase in cash and cash equivalents		698
Cash and cash equivalents - beginning of period		164,638
Cash and cash equivalents - end of period	\$	165,336
Reconciliation of operating income to		
net cash provided by operating activities:	¢.	4.060
Operating income Adjustments for non-cash activities:	\$	4,868
Depreciation		5,052
Amortization - pension		(2,284)
Changes in assets and liabilities:		(2,201)
Other receivables		1,007
Prepaid items		1,013
Accounts payable and accrued expenses		353
Compensated employee absences payable		18
Estimated liability for claims and contingencies		10,827
Due to component unit		7
Total adjustments		15,993
Net cash provided by operating activities	\$	20,861

#### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2016

(amounts expressed in thousands)

	Pension, OPEB, <sup>1</sup> and Other Employee Benefits Trust Funds	Investment Trust Fund	Private- Purpose Trust Fund	Agency Funds
Assets:				
Cash and investments with County Treasurer Investments, at fair value:	\$ 2,599	\$ 2,587,787	\$ 32,294	\$ 196,772
Short-term investments	161,194	-	2,187	-
Domestic equities	1,451,044	-	-	-
Domestic equity commingled funds	716,825	-	=	-
International equities	1,417,208	-	-	-
International equity commingled funds	366,796	-	-	-
Domestic fixed income	762,685	-	-	-
International fixed income	138,045	-	=	-
International fixed income commingled funds	104,666	-	-	-
Real estate - separate properties	53,844	-	=	-
Real estate - commingled funds	430,081	-	=	-
Real return pool	235,280	=	-	-
Private equity and alternatives	795,022	-	=	-
Total investments	6,632,690		2,187	
Investment of securities lending collateral	404,498	-	-	-
Deposits with others	706	-	-	-
Taxes receivable	-	-	=	146,871
Other receivables	29,076	=	-	-
Interest receivable	8,608	2,725	31	129
Properties held for redevelopment	-	=	11,279	-
Capital assets, net of accumulated depreciation	2,335		2,546	
Total assets	7,080,512	2,590,512	48,337	343,772
Liabilities:				
Accounts payable and accrued expenses	33,488	57,571	_	5,007
Accrued interest payable	-	-	530	-
Securities lending obligation	404,498	-	-	_
Due to other governmental units	-	-	16,404	338,765
Bonds payable	-	-	28,325	, <u>-</u>
Total liabilities	437,986	57,571	45,259	343,772
Not Position				
Net Position	0.005		0.540	
Investment in capital assets	2,335	-	2,546	-
Restricted for pension benefits	5,810,107	-	-	-
Restricted for postemployment medical benefits	828,183	-	-	-
Restricted for other employee benefits	1,901	0.500.011	-	-
Restricted for other purposes	-	2,532,941	532	-
Total net position	\$ 6,642,526	\$ 2,532,941	\$ 3,078	\$ -

<sup>&</sup>lt;sup>1</sup> Pension and OPEB balances reported as of December 31, 2015.

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

Pension, OPEB, <sup>1</sup> and Other Employee Benefits Trust Funds	Investment Trust Fund	Private- Purpose Trust Fund
Additions:		
Contributions:		
Employees \$ 87,022	2 \$ -	\$ -
Employer 224,607	-	-
Contributions on pooled investments	8,206,412	
Total contributions 311,629	8,206,412	
Investment income:		
Interest 37,781	10,617	231
Dividends 65,604	-	-
Net decrease in fair value of investments (61,625	3,510	42
Real estate 21,454	-	-
Securities lending income 2,964	-	-
Private equity and alternatives (18,525)	5) -	-
Brokers Commissions 118		
Total investment income 47,771	14,127	273
Less investment expenses:		
Investment expenses 48,707	-	-
Securities lending borrower rebates and		
management fees 734		-
Real estate 4,833		
Total investment expenses 54,274		
Net investment income (expense) (6,503	3) 14,127	273
Other Income:		
Redevelopment property tax revenue -	-	11,567
Miscellaneous income 1,960	<u> </u>	11,681
Total other income 1,960	<u> </u>	23,248
Total additions, net 307,086	8,220,539	23,521
Deductions:		
Benefit payments 430,080	-	-
Refunds of contributions 8,991	-	-
Administration expenses 15,403	-	-
Distribution from pooled investments -	7,535,294	9,744
General and administrative expenses -	-	7,634
Depreciation -	· -	62
Contribution to other agencies -	· -	11,367
Interest on debt	<u> </u>	1,262
Total deductions 454,474	7,535,294	30,069
Change in net position (147,388		(6,548)
Net position - beginning of period 6,789,914	1,847,696	9,626
Net position - end of period \$ 6,642,526		\$ 3,078

<sup>&</sup>lt;sup>1</sup> Pension and OPEB balances reported for the year ended December 31, 2015.

The notes to the basic financial statements are an integral part of this statement.

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

#### 1. Summary of Significant Accounting Policies

#### A. Scope of Financial Reporting Entity

The County of Alameda is a political subdivision chartered on March 25, 1853, by the State of California, and as such, it can exercise the powers specified by the constitution and statutes of the State of California. The County operates under its charter and is governed by an elected five member Board of Supervisors, providing the following services to its citizens, as authorized by its charter: election administration, public protection, public assistance, health care, road and transportation, recreation, and education.

The financial reporting entity consists of the County of Alameda (the primary government) and its component units. Component units are legally separate organizations for which the Board of Supervisors is financially accountable, or other organizations whose nature and significant relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete.

As required by accounting principles generally accepted in the United States, the County's basic financial statements present the County of Alameda and its component units, which are discussed below:

**Blended and Fiduciary Component Units** - Blended component units are, in substance, part of the County's operations and their financial data are combined with data of the primary government. These component units have a June 30 fiscal year-end, with the exception of the Alameda County Employees' Retirement Association (ACERA), which has a December 31 fiscal year-end. The financial activities of ACERA for the year ended December 31, 2015, are included herein.

Alameda County Flood Control and Water Conservation Districts (Flood Control Districts)

The Flood Control Districts were established to provide flood control services within specific areas of the County. Although the Flood Control Districts are legally separate from the County, they are reported as if they were part of the primary government because the Flood Control Districts governing board is composed solely of the members of the County Board of Supervisors and the Board has operational responsibility for the Flood Control Districts. The financial transactions of the Flood Control Districts are reported within the flood control fund. The books and records for the Flood Control Districts are maintained by the County. Additional financial data for the Flood Control Districts may be obtained from the Alameda County Auditor-Controller's Office, 1221 Oak Street, Oakland, CA 94612.

• Alameda County Fire Department (Fire Department)

The Fire Department was established in 1993 as a consolidation of several County fire districts to provide fire protection services in the unincorporated areas of the County. Since then, the cities of San Leandro and Dublin have contracted with the Fire Department to provide fire protection services within their city limits as well. Although the Fire Department is legally separate from the County, it is reported as if it were part of the primary government because it is governed by the County Board of Supervisors and the Board has operational responsibility for the Fire Department. The activities of the Fire Department are reported within non-major governmental funds. The books and records for the Fire Department are maintained by the County. Additional financial data for the Fire Department may be obtained from the Alameda County Auditor-Controller's Office, 1221 Oak Street, Oakland, CA 94612.

• Alameda County Employees' Retirement Association (ACERA)

ACERA is a multiple-employer public retirement system organized under the 1937 Retirement Act. The County and its component unit, Alameda Health System (previously the Alameda County Medical Center), are the major participants and contribute 76.60 and 18.02 percent, respectively, of total employer contributions. ACERA is governed by a nine-member board that includes the County treasurer, four County citizens appointed by the Board of Supervisors and four members elected by the ACERA

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

membership. Although ACERA is legally separate from the County, it is reported as part of the County's reporting entity because it benefits the County by providing substantial services to the County's and its component units' employees. The activities of ACERA are reported within the pension and other employee benefit trust funds. Complete financial statements for ACERA may be obtained from the Alameda County Employees' Retirement Association, 475 14th Street, Suite 1000, Oakland, CA 94612.

Postemployment healthcare benefits currently provided by ACERA include medical, dental, and vision benefits. These benefits are reported in the pension and other employee benefits trust funds in the financial statements consistent with GASB Statement No 43. Other forms of postemployment benefits provided by ACERA include supplemental cost of living allowance and death benefits. These benefits are reported in the pension and other employee benefits trust funds in the financial statements consistent with GASB Statement No. 67, as they are considered pension benefits.

#### • Alameda County Public Facilities Corporation (Corporation)

The Corporation is a legal entity established to account for the proceeds of certificates of participation issues and other financings for the County. The Board of Directors of the Corporation is comprised of the members of the Board of Supervisors; therefore, the Corporation is considered a component unit. The activities of the Corporation are reported within the debt service governmental fund because the Corporation provides services directly to the County. The books and records for the Corporation are maintained by the County. Additional financial data for the Corporation may be obtained from the Alameda County Auditor-Controller's Office, 1221 Oak Street, Oakland, CA 94612.

#### • County Service Areas (CSA)

CSAs are special districts established by the Board of Supervisors for the purpose of providing specific services to County residents. Although the CSAs are legally separate from the County, they are reported as if they were part of the primary government because they are governed by the County Board of Supervisors and the Board has operational responsibility for the CSAs. The books and records of these CSAs are maintained by the County, and their activities are reported within non-major governmental funds. Additional financial data for the CSAs may be obtained from the Alameda County Auditor-Controller's Office, 1221 Oak Street, Oakland, CA 94612.

#### Alameda County Tobacco Asset Securitization Authority (Authority)

The Authority was established to account for the activities related to the tobacco securitization bonds and revenues generated from the master settlement agreement with the four largest U.S. tobacco manufacturers. The Authority is governed by a board consisting of five directors. It is a separate legal entity; however, it is presented as a blended entity because all members of the board are appointed by the Board of Supervisors and it provides services exclusively to the County. The activities of the Authority are reported within non-major governmental funds as a debt service fund. The books and records for the Authority are maintained by the County. Additional financial data for the Authority may be obtained from the Alameda County Auditor-Controller's Office, 1221 Oak Street, Oakland, CA 94612.

#### • Alameda County Joint Powers Authority (Joint Powers Authority)

The Joint Powers Authority was initially formed by and between the County and the Redevelopment Agency to assist the County in the financing of public capital improvements. Effective February 1, 2012, the Redevelopment Agency was dissolved, and pursuant to the California Health and Safety Code, the Successor Agency to the Redevelopment Agency was established for the purpose of winding down the affairs of the former redevelopment agency. On March 18, 2014, the joint exercise of powers agreement was amended to add the Surplus Property Authority as a member of the Joint Powers Authority and for the Successor Agency to withdraw as a member. The Joint Powers Authority is included as part of the primary government because the governing board consists of the members of the Board of Supervisors

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

and it provides services exclusively to the County. The activities of the Joint Powers Authority are reported within the debt service governmental fund. The books and records for the Joint Powers Authority are maintained by the County. Additional financial data for the Joint Powers Authority may be obtained from the Alameda County Auditor-Controller's Office, 1221 Oak Street, Oakland, CA 94612.

Alameda County Redevelopment Successor Agency (Successor Agency)

The Successor Agency was formed to wind down the affairs, including all assets except the housing assets, of the former Redevelopment Agency, which was dissolved as a result of the State of California ABx1 26. The Successor Agency's governing board consists of the members of the Board of Supervisors. The books and records of the Successor Agency are maintained by the County and its activities are reported within the fiduciary funds as a private-purpose trust fund. Additional financial data for the Successor Agency may be obtained from the Alameda County Community Development Agency, 224 W. Winton Avenue, Hayward, CA 94544.

**Discretely Presented Component Unit -** The following component unit is reported in a separate column in the basic financial statements to emphasize that it is legally separate from the County. Although it has a significant relationship with the County, the entity does not provide services solely to the County and, therefore, is presented discretely.

#### Alameda Health System (AHS)

Alameda Health System (AHS) is a public hospital authority created originally under the name of Alameda County Medical Center. AHS is governed by an eleven-member board of trustees, appointed by a majority vote of the Board of Supervisors of the County. Pursuant to the agreement dated July 1, 1998, between the County and the AHS, the AHS manages and operates the county hospitals and clinics. The County pays the AHS for the provision of indigent care. The hospital facilities and related debt are presented in the governmental activities of the County's statement of net position. All equipment is the property of the AHS. The AHS has a June 30 fiscal year-end. The financial activities of the AHS for the year ended June 30, 2016, are shown herein. Complete financial statements for the AHS may be obtained from the Alameda Health System, 1411 E. 31<sup>st</sup> Street, Oakland, CA 94602.

The AHS's governing body is not substantially the same as the County's and the AHS does not provide services entirely or almost entirely to the County. However, the County is accountable for the AHS through the appointment of the AHS's board and the ability to remove appointed members at will.

Other Organizations - There are other governmental agencies that provide services within the County of Alameda. These entities have independent governing boards and the County is not financially accountable for them. The County's basic financial statements, except for certain cash held by the County as an agent, do not reflect operations of the Alameda Alliance for Health, Alameda County Mosquito Abatement District, Alameda County Resource Conservation District, Alameda County Transportation Authority, Alameda County Schools Insurance Group (ACSIG), and Alameda County Office of Education. The County is represented in three regional agencies, the San Francisco Bay Area Rapid Transit District (BART), the Bay Area Air Quality Management District (BAAQMD), and the Metropolitan Transportation Commission (MTC), which are also excluded from the County's reporting entity.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements, i.e., the statement of net position and the statement of activities, report information on all of the non-fiduciary activities of the primary government and its component units. Governmental activities normally are supported by taxes and inter-governmental revenues. The discretely presented component unit is reported separately from the primary government due to its separate legal standing.

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, of which the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported in separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements, proprietary fund statements, and fiduciary fund statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met. Agency funds do not have a measurement focus and thus, report only assets and liabilities. However, agency funds use the accrual basis of accounting when recognizing receivables and payables.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. "Measurable" means the amount of the transaction can be determined. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The County considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenues are considered to be available if they are collected within 180 days of the end of the current fiscal period. It is the County's policy to submit claims for federal and state grant revenues within 90 days of the end of the program cycle and payment is generally received within 90 days thereafter. Expenditures are recognized when the liability is incurred, except for interest on long-term debt and payments related to vacation, sick leave, claims and judgments, which are recorded when due.

Property taxes, other local taxes, licenses, interest, and intergovernmental revenues associated with the current fiscal period are all considered as being susceptible to accrual and have been recognized as revenues of the current fiscal period, to the extent they are considered available. All other revenue items are considered to be measurable and available only when the County receives cash. The County reports the following major governmental funds:

The *General Fund* is the general operating fund of the County. It is used to account for all financial resources and transactions except those required to be accounted for in another fund.

The **Property Development Fund** accounts for the sale and development of surplus County land. The fund's revenue sources include proceeds from sale of surplus land and developer fees.

The **Flood Control Fund** is used to account for taxes, assessments and other revenues collected in specific areas of the County, which are restricted for the provision of flood control services within those areas.

The **Capital Projects Fund** is used to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed by proprietary fund types and trust funds.

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

The **Debt Service Fund** is used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest, and related costs.

Additionally, the County reports the following fund types:

The *Internal Service Funds* are used to account for the financing of goods or services provided by one County department or agency to other departments or agencies of the County or to other governments on a cost-reimbursement basis. Internal Service funds account for the activities of the centralized communications, information technology, building maintenance, motor pool, and the County's risk management programs.

The **Pension, OPEB, and Other Employee Benefits Trust Funds** reflect the activities of the ACERA and the Employees' Cafeteria Benefit Plan. ACERA accounts for employee and County contributions to retirement and postemployment benefits and the earnings or losses from investments. It also accounts for the disbursements made for employee retirement benefits, withdrawals, postemployment benefits, disability and death benefits, as well as administrative expenses. The other employee benefits trust fund holds pre-tax dollars deducted from County employees' gross pay for subsequent reimbursement of allowable health care and dependent care costs.

The *Investment Trust Fund* accounts for the external portion of the Treasurer's investment pool. The funds of the Alameda County school and community college districts, the Trial Courts, the Law Library, the Zone 7 Water Agency, and independent special districts that participate in the Treasurer's pool are accounted for within the Investment Trust Fund.

The **Private-Purpose Trust Fund** reflects the activities of the Alameda County Redevelopment Successor Agency for assets, except the housing assets, of the former Alameda County Redevelopment Agency and the activities of the Public Guardian and Court Wards in managing the assets of conservatees of the County.

The **Agency Funds** account for the resources held by the County in a custodial capacity on behalf of other agencies. These resources include property taxes receivable, which are held pending disputes or litigation and apportionment, payroll deduction and collection clearing funds, and local agencies' share of federal and state program funds.

The effect of interfund activities have been eliminated from the government-wide financial statements. Exceptions to this rule are charges between functions because elimination of these charges would distort the direct costs and program revenues reported in the statement of activities.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal ongoing operations. The principal operating revenues of the County's internal service funds are charges for customer services including vehicle usage and maintenance fees, building rent and maintenance fees, telecommunication and information technology system support, and charges for risk management activities. Operating expenses include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

#### Effect of Component Unit with Differing Fiscal Year-End

ACERA has a fiscal year ending on December 31. The amounts reflected in the June 30, 2016 financial statements are the balances as of ACERA's fiscal year ended December 31, 2015. The difference in the cash balance and interfund transactions are reconciled in the Cash and Investments footnote (Note 2).

#### D. Cash and Investments

The County follows the practice of pooling cash and investments of all funds with the County Treasurer. Certain funds, which are held by outside custodians are classified as "Cash and investments with fiscal agents" on the accompanying financial statements. The earned interest yield on all funds held by the County Treasurer for fiscal year 2015-2016 was approximately .48 percent. The fair value of the Treasurer's pool is determined on a quarterly basis. The adjustment to the cash balance of all participants in the pool is based on the cash balance at the valuation date. The change in the fair value of the investments is recognized in the year in which the change occurred.

#### Investment in the Treasurer's Pool

The Treasurer's investment pool comprises two components: (1) pooled deposits and investments and (2) specific investments. Specific investments are individual investments that are made separately from the pooled investments at the request of a specific depositor in the County Treasury. The interest earnings on specific investments are recorded only in the fund from which the investment was made.

Pursuant to the California Education Code, receipts of college and school districts must be deposited with the appropriate county. The Alameda County schools and colleges account for 49.26 percent of the net position in the Treasurer's pool. The deposits held for these entities are included in the investment trust fund.

The funds of the independent special districts and cities that participate in the Treasurer's pool are also accounted for in the investment trust fund.

In addition to the Treasurer's investment pool, the County has other funds that are held by trustees. These funds are related to the issuance of debt and the investments of Surplus Property Development and ACERA.

#### **Investment Valuation**

Certain U.S. government securities that have a remaining maturity at time of purchase of one year or less are carried at amortized cost, which approximates fair value. Investments with maturity of more than one year, whether pooled or specific, are carried at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value of investments is determined using the fair value hierarchy defined by GASB Statement 72.

For pooled investments, the fair value of participants' position in the pool is the same as the value of the pool shares. The method used to determine the value of participants' equity withdrawn is based on the book value of the participants' percentage participation at the date of such withdrawal. In the event that a certain fund overdraws its share of pooled cash, the overdraft is reported as being due to the general fund.

#### **Investment Income**

Income from pooled investments is allocated to the individual funds or external participants at the end of each quarter based on the fund or participant's average daily cash balance during the quarter in relation to the average daily balance of total pooled cash. County management has determined that the investment income related to certain funds should be allocated to the general fund. The income is reported in the fund

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

that earned the interest. A transfer is then recorded to transfer an amount equal to the interest earnings to the general fund.

It is the County's policy to charge interest to those funds that have a negative average daily cash balance. The interest charged is reported as negative interest revenue. In certain instances, County management or State law has determined that the negative interest related to the fund should be allocated to the general fund. The negative interest revenue is recorded in the fund that is charged with the interest. A transfer is then recorded to transfer an amount equal to the negative interest revenue from the general fund.

Income from non-pooled investments is recorded based on the specific investments held by the fund. The interest income is recorded in the fund that earned the interest.

#### E. Taxes Receivable

The State of California Constitution Article XIIIA provides that the combined maximum property tax rate on any given property may not exceed one percent of its assessed value unless an additional amount for general obligation debt has been approved by the voters. Assessed value is calculated at 100 percent of market value as defined by Article XIIIA and may be adjusted by no more than two percent per year unless the property is sold or transferred. These general property tax rates do not apply to taxes levied to pay the interest and principal on any indebtedness incurred prior to June 6, 1978, or subsequently approved by the voters. Supplemental property taxes are levied on a pro rata basis when changes in assessed valuation occur due to sales transactions or the completion of construction. The State legislature has determined the method of distribution among the counties, cities, school districts and other districts of receipts from the 1 percent property tax levy.

#### The County assesses properties and collects property taxes as follows:

	<u>Secured</u>	<u>Unsecured</u>
Valuation dates	January 1	January 1
Lien dates	January 1	January 1
Due dates	50% on November 1	Upon receipt of billing
	50% on February 1	
Delinquent after	December 10 (for November)	August 31
	April 10 (for February)	

The taxes are secured by liens on the property being taxed. The term "secured" refers to taxes on land and buildings, while "unsecured" refers to taxes on personal property other than land and buildings.

Secured taxes are distributed to the general fund, the flood control fund, the non-major governmental funds, the school districts and the cities of Alameda and Piedmont, who are participants in the Teeter Plan, as follows: 50 percent of the levy in December, 45 percent in April and the remaining 5 percent in August of each year. The remaining recipients of property tax revenues, who elected not to participate in the Teeter Plan, receive their share of actual current and delinquent taxes and penalties as they are collected.

#### F. Inter-fund Receivables/Payables

During the course of operations, transactions occur between funds to account for goods received or services rendered, cash overdraft and inter-fund loans. These receivables and payables are classified as "due from other funds" or "due to other funds" on the fund financial statements.

#### G. Inventory of Supplies

Supplies inventory is recorded at cost and charged on a weighted-average basis. In both the governmental and proprietary funds, supplies inventory is accounted for using the consumption method of

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

inventory accounting. This method records an expenditure when supplies are consumed rather than when purchased.

#### H. Capital Assets

Capital assets, which include land, easements, construction in progress, structures and improvements, machinery and equipment, software, infrastructure assets, and a historical artifact, are reported in the government-wide financial statements. The County capitalizes equipment and computer software with minimum cost of \$5,000 and \$250,000, respectively, and an estimated useful life in excess of one year. Structures and improvements and infrastructure with a value of at least \$250,000 are capitalized. Land, entitlements, and items in collections costing at least \$5,000 are capitalized. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. Capital additions are recorded as expenditures throughout the governmental funds and as assets in the government-wide financial statements to the extent that the County's capitalization threshold is met.

Capital assets, including capital leases, of the primary government and its component units are depreciated using the straight-line method applied over the estimated useful lives of the assets, using the following estimated useful lives:

Type of Asset	Estimated Useful <u>Life in Years</u>
Structures and Improvements	30
Machinery and Equipment	3-20
Software	5-10
Infrastructure	10-100

The majority of the infrastructure assets are being depreciated over a 30 to 60 year period. Land, easements, construction in progress, and collections are not depreciated.

#### I. Deferred Outflows and Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position and the balance sheet report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The County reports the following deferred items:

Loss on Refunding Debt - A loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt and reported in the government-wide statement of net position.

Deferred Outflows and Inflows of Resources Related to Pensions - These deferred items are recognized and measured in financial statements prepared using the economic resources measurement focus and the accrual basis of accounting. The deferral is for changes in the net pension liability that are not included in pension expense and must be amortized in a systematic and rational manner over a closed period depending on cause beginning with the current period. These causes may include changes of future

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30. 2016

economic and demographic assumptions or other inputs, differences between expected and actual experience with regard to economic or demographic factors, and differences between projected and actual earnings on pension plan investments.

Employer contributions subsequent to the measurement date of the net pension liability are required to be reported as deferred outflows of resources.

#### J. Compensated Employee Absences

The County permits its employees to accumulate up to fifty days of unused vacation leave over their working career. The unused vacation leave, compensatory time, and unexpired in-lieu compensatory time are redeemed in cash upon termination or by extended absence immediately preceding retirement. Such cash payments of absences are recognized as expenditures of the governmental funds in the year of payment. Employees are not reimbursed for accumulated sick leave.

Estimated unpaid vacation leave, compensatory time, and unexpired in-lieu compensatory time at June 30, 2016, are accrued and recorded in the government-wide and proprietary fund financial statements. The estimated obligation includes an amount for salary-related payments (i.e. payroll taxes) associated with the compensated leaves. All retired or terminated employees as of June 30, 2016, have been compensated for any accumulated vacation, compensatory time, and unexpired in-lieu compensatory time.

#### K. Bond Issuance Costs and Premiums/Discounts

In the government-wide and fiduciary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities and fiduciary fund financial statements of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using a straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred in the statement of activities.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### L. Fund Balances/Net Position

#### **Fund Balances**

As prescribed by Statement 54 of the Governmental Accounting Standards Board (GASB), fund balance should be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The following are the fund balance classifications:

Nonspendable Fund Balance – amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted Fund Balance – amounts with constraints placed on their use either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – amounts that are established for specific purposes pursuant to constraints imposed by formal action (through ordinance or resolution) of the Board of Supervisors, the County's highest level of decision-making authority. The Board of Supervisors establishes, modifies, or removes commitments of fund balance for specific purposes through ordinance or resolution. The commitments can be changed or rescinded only by taking the same formal action that imposed the constraint. An ordinance

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

and a resolution are equally binding in effect and it is equally difficult to remove the constraints established by either an ordinance or resolution. The formal action that commits fund balance to a specific purpose must occur prior to the end of the reporting period but the amount may be determined in a subsequent period.

Assigned Fund Balance – amounts that are constrained by the County's intent to be used for specific purposes but are neither restricted nor committed. The Board of Supervisors has adopted an accounting policy whereby the authority to assign fund balance to specific purposes is delegated to the County Administrator in consultation with the County Auditor-Controller.

Unassigned Fund Balance – residual classification for the general fund. It represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. This is also the residual for negative fund balances of other governmental funds.

It is the County's policy to apply expenditures to the appropriate fund balance components if they can be specifically identified and in the following order if not:

- Apply to restricted fund balance when both restricted and unrestricted (committed, assigned, or unassigned) fund balances are available, or
- Apply to committed fund balance, then assigned fund balance, and finally unassigned fund balance when committed, assigned, or unassigned fund balances are available.

#### **Minimum Fund Balance**

The County reserves an annual amount of up to five percent of the total general fund budget within a designated contingency account and establishes a goal of maintaining a designated fund balance at a level of at least ten percent of the general fund annual budgeted operating expenditures. These designated amounts are reported within committed fund balance. The County's policy is to pay current operating expenditures with current operating revenues. Budgetary procedures that fund current expenditures at the expense of future needs are avoided. The contingency account is to:

- Provide for non-recurring unforeseen expenditures of an emergency nature;
- Maximize short-term borrowable capital;
- Provide orderly budgetary adjustments when revenues are lost through the actions of other governmental bodies;
- Provide the local match or required "Maintenance of Effort" appropriation for public or provide programs and grants that may become available; and
- Meet unexpected nominal increases in service delivery costs.

The Board of Supervisors has the sole discretion in authorizing the use of this account.

#### **Net Position**

Net Investment in Capital Assets - This category of net position groups all capital assets into one component. Accumulated depreciation and the outstanding balances of debt and loss on refunding debt related to the acquisition, construction, or improvement of the capital assets reduce the balance in this category.

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

Restricted Net Position - Restricted net position are those assets, net of their related liabilities, that have constraints placed on their use by creditors, grantors, contributors, or by enabling legislation. Accordingly, restricted assets may include unexpended bond proceeds, unspent grant revenues, certain fees and charges and restricted tax revenues.

#### M. Self-Insurance

The County is self-insured for general liability, automobile liability, medical malpractice, workers' compensation and employer's liability, and dental insurance claims. Internal service funds are used to account for the County's self-insurance activities. It is the County's policy to provide in each fiscal year, by premiums charged to affected operating funds, amounts sufficient to cover the estimated charges for self-insured claims, excess insurance and administrative costs. The risk management internal service fund's estimated liability for claims and contingencies is actuarially determined and includes claims incurred but not reported.

#### N. <u>Inter-fund Transfers</u>

Inter-fund transfers are generally recorded as transfers in or out except for certain types of transactions that are described below.

- (1) Charges for services are recorded as revenues of the performing fund and expenditures of the requesting fund. Unbilled costs are recognized as an asset of the performing fund at the end of the fiscal year.
- (2) Reimbursements for expenditures, initially made by one fund that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as a reduction of expenditures in the fund that is reimbursed.

#### O. Refunding of Debt

On the government-wide financial statements, gains or losses from refunding of debt are reported as deferred inflows or outflows of resources and amortized into interest expense over the shorter of the life of the refunded debt or refunding debt.

#### P. Cash Flows

A statement of cash flows is presented for proprietary fund types. Cash and cash equivalents include all unrestricted and restricted highly liquid investments with original purchase maturities of three months or less. Pooled cash and investments in the County's Treasury represent monies in a cash management pool. Such accounts are similar in nature to demand deposits.

#### Q. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Alameda County Employees' Retirement Association (ACERA) and additions to/deductions from ACERA's fiduciary net position have been determined on the same basis as they are reported by ACERA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

GASB Statement No. 68 requires that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date November 30, 2014 Measurement Date December 31, 2015

Measurement Period January 1, 2015 to December 31, 2015

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

For the Fire district, information about the fiduciary net position of the California Public Employees' Retirement System (CalPERS) Miscellaneous Plan and Safety Plan and additions to/deductions from CalPERS' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. CalPERS audited financial statements are publicly available reports that can be obtained at CalPERS' website (www.calpers.ca.gov) under Forms and Publications.

GASB Statement No. 68 requires that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date June 30, 2014 Measurement Date June 30, 2015

Measurement Period July 1, 2014 to June 30, 2015

#### R. Joint Venture

The County is a participant with the City of Oakland in a joint exercise of powers agreement known as the Oakland-Alameda County Coliseum Authority (the Coliseum Authority), which was formed on July 1, 1995, to assist the City of Oakland and the County in the financing of public capital improvements in the Oakland-Alameda County Coliseum Complex pursuant to the Marks-Roos Local Bond Pooling Act of 1985. Under this agreement, which formed the Coliseum Authority, the County is responsible for funding up to 50 percent of the Coliseum Authority's operating costs and debt service requirements, to the extent such funding is necessary. See Note 17 for further information on the Coliseum Authority joint venture.

#### S. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### T. New Accounting Standards Implemented

In February 2015, the GASB issued Statement No. 72, Fair Value Measurement and Application. This Statement is intended to improve accounting and financial reporting for state and local governments' investments by enhancing the comparability of financial statements among governments by requiring measurement of certain assets and liabilities at fair value using a consistent and more detailed definition of fair value and accepted valuation techniques. This statement requires additional disclosures and did not have a significant impact to the County's financial statements.

In June 2015, the GASB issued Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. This Statement establishes requirements for defined benefit pensions that are not within the scope of Statement No. 68, Accounting and Financial Reporting for Pensions, as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. It also amends certain provisions of Statement No. 67, Financial Reporting for Pension Plans, and Statement 68 for pension plans and pensions that are within their respective scopes. This statement did not have a significant impact to the County's financial statements.

In June 2014, the GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, which clarifies the hierarchy of generally accepted accounting principles (GAAP), and reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and non-authoritative literature in the event that the accounting

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

treatment for a transaction or other event is not specified within the scope of authoritative GAAP. This statement did not have a significant impact to the County's financial statements.

In December 2015, the GASB issued Statement No. 79, Certain External Investment Pools and Pool Participants. The statement addresses accounting and financial reporting for certain external investment pools and pool participants. The statement establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. It also establishes additional note disclosure requirements to include information about any limitations or restrictions on participant withdrawals. This statement did not have a significant impact to the County's financial statements.

#### U. New Pronouncements

In June 2015, the GASB issued Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. This Statement replaces Statements No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans. It also includes requirements for defined contribution OPEB plans that replace the requirements for those OPEB plans in Statement No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, as amended, Statement 43, and Statement No. 50, Pension Disclosures. Application of Statement No. 74 is effective for the County's fiscal year ending June 30, 2017.

In June 2014, the GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which establishes new accounting and financial reporting requirements for OPEB plans improving the accounting and financial reporting by state and local governments for OPEB and provides information provided by state and local government employers about financial support for OPEB that is provided by other entities. This Statement replaces the requirements of Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions and Statement No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans. GASB Statement No. 75 is effective for the County's fiscal year ending June 30, 2018.

In August 2015, the GASB issued Statement No. 77, *Tax Abatement Disclosures*. This Statement requires governments that enter into tax abatement agreements to disclose the following information about the agreements:

- Brief descriptive information, such as the tax being abated, the authority under which tax
  abatements are provided, eligibility criteria, the mechanism by which taxes are abated,
  provisions for recapturing abated taxes, and the types of commitments made by tax abatement
  recipients.
- The gross dollar amount of taxes abated during the period.
- Commitments made by a government, other than to abate taxes, as part of a tax abatement agreement.

Application of Statement No. 77 is effective for the County's fiscal year ending June 30, 2017.

In December 2015, the GASB issued Statement No. 78, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans. The objective of this statement is to address a practice issue regarding the scope and applicability of Statement No. 68 associated with pensions provided through certain cost-sharing multiple-employer defined benefit pension plans and to state or local governmental employers whose employees are provided with such pensions. Such plans are not considered a state or local government pension plan and are used to provide benefits to both employees of state and local

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

governments and employees of employers that are not state or local governments. This Statement is effective for the County's fiscal year ending June 30, 2017.

In January 2016, the GASB issued Statement No. 80, *Blending Requirements for Certain Component Units—an amendment of GASB Statement No. 14.* The objective of this statement is to improve financial reporting by clarifying the financial statement presentation requirements for certain component units. This statement amends the blending requirements established in GASB Statement No. 14, The Financial Reporting Entity, as amended. This Statement is effective for the County's fiscal year ending June 30, 2017.

In March 2016, the GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*. The statement provides recognition and measurement guidance for situations in which a government is a beneficiary of these agreements. This Statement is effective for the County's fiscal year ending June 30, 2018.

In March 2016, the GASB issued Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73*, to address certain issues that have been raised with respect to Statements No. 67, Financial Reporting for Pension Plans, No. 68, Accounting and Financial Reporting for Pensions, and No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. The statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practices for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. This Statement is effective for the County's fiscal year ending June 30, 2017.

#### 2. Cash and Investments

#### A. Deposits

As of June 30, 2016, the County's cash and deposits were as follows:

	Bar	nk Balance	Carrying Value		
Deposits with financial institutions Cash on hand	\$	910,784	\$	907,551 1,382	
Deposits in transit				2,915	
ACERA cash balance as of December 31, 2015				2,599	
Total cash and deposits			\$	914,447	

#### Custodial Credit Risk - Deposits

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the County will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside entity. The County's investment policy requires that deposits in banks must meet the requirements of California Government Code. Of the \$910,784,000 in deposits with financial institutions, \$4,084,000 was covered by federal depository insurance and \$906,700,000 was collateralized by pledging financial institutions as required by California Government Code Section 53652.

Under the California Government Code, a financial institution is required to secure deposits in excess of \$250,000 made by state or local governmental units by pledging securities held in the form of an undivided collateral pool. The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

to secure public agency deposits by pledging first trust deed mortgage notes having a market value of 150 percent of the secured public deposits. The collateral must be held at the pledging bank's trust department or at another bank, acting as the pledging bank's agent, in the public agency's name. The County may waive collateral requirements for cash deposits, which are fully insured up to \$250,000 by the Federal Deposit Insurance Corporation. The County, however, has not waived the collateralization requirements.

As of December 31, 2015, ACERA reported a deposit of \$698,000. As of December 31, 2015, ACERA had no investments that were exposed to custodial credit risk.

#### B. Investments

County investments consist of (a) Treasurer's investments, (b) Investments with fiscal agents and, (c) ACERA's investments.

#### a. Treasurer's Investments

Funds with the County Treasurer are invested pursuant to the annual investment policy established by the Treasurer and approved by the Board of Supervisors. The objectives of the policy are, in order of priority, preservation of capital, liquidity, and yield. The policy addresses the soundness of financial institutions in which the County deposits funds, the types of investment instruments and the percentage of the portfolio, which may be invested in certain instruments, as permitted by Section 53600 et seq. of the Government Code of the State of California. Authorized instruments in which the Treasurer can invest include U.S. Treasury securities, banker's acceptances, federal, state and local government securities, commercial paper, medium-term corporate notes, negotiable certificates of deposit, local agency investment fund, California asset management program, and money market mutual funds. Although the investment policy permits the Treasurer to invest in reverse repurchase agreements, or to engage in securities lending, such investment activities were not made during the year ended June 30, 2016.

On June 10, 1997, the Board of Supervisors created the Treasury Oversight Committee pursuant to Section 27131 of the Government Code. The Committee is responsible for ensuring that the Treasurer's investment pool is audited annually and for reviewing and monitoring the Treasurer's investment policy.

The County has adopted a written investment policy, which is more restrictive than state law as to terms of maturity, credit quality and types of investment. The table below identifies the investment types that are authorized by the investment policy. The table also identifies certain provisions of the investment policy that address interest rate risk and concentration of credit risk. The investment policy places maturity limits based on the type of security.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

#### Types of Investments Authorized by the County's Investment Policy

Authorized Investments	Maximum Maturity	Maximum Percentage of Portfolio
Banker's Acceptance	180 days	30%
Commercial Paper	270 days	25%
Medium Term Notes or Corporate Notes	5 years	30%
Negotiable Certificates of Deposit	1 year	30%
Money-Market Mutual Funds	Daily Liquidity	20%
US Treasury Bills, US Government Notes and Bonds, Federal Agency Notes, Debt issues by ST. of CA and local agencies within the state	5 years	100%
Washington Supranational Obligations	5 years	30%
Repurchase Agreements (REPO)	180 days	20%
Reverse Repurchase Agreements (Reverse REPO)	As per code	20%
State of California Local Agency Investment Fund (LAIF)	Daily Liquidity	\$50 million
California Asset Management Program (CAMP)	Daily Liquidity	\$100 million
CalTRUST	Daily Liquidity	\$100 million
Fully Collateralized/FDIC - Insured Time Deposits	5 years	no limit
Fully Collateralized/Money Market Bank Account	Daily Liquidity	no limit

There were no derivative investments in the investment pool for the year ended June 30, 2016.

As of June 30, 2016 Treasurer's investments consisted of the following:

	Credit Rating	Investment Maturities (in Years)					
Investment Type	S&P's/Moody's	L	ess than 1		1 to 5	F	air Value
Commercial paper	N/A	\$	399,150	\$	-	\$	399,150
Federal agency notes and bonds	A1 to AA+/P-1 to Aaa		946,415		1,779,671		2,726,086
Local agency investment funds	Not Rated		50,000		-		50,000
Medium term notes	A to AAA/A1 to AAA		74,225		83,856		158,081
Negotiable certificates of deposit	A-1/P-1		199,957		-		199,957
Municipal securities	Not Rated		1,500		-		1,500
U.S. Treasury notes	A-1+/P-1		149,862		-		149,862
Non-U.S. Treasury Notes 1	AAA		-		20,006		20,006
California asset management program	AAf to AAAm/Aaa-mf		100,000		-		100,000
Total Investments		\$	1,921,109	\$	1,883,533	\$	3,804,642

<sup>&</sup>lt;sup>1</sup> Non U.S. Treasury Notes represent securities with agencies outside of the U.S. which provide financial assistance to developing counties. These securities are backed by the U.S. government.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will affect the fair value of an investment. In accordance with the investment policy, the Treasurer manages the risk exposure by limiting the weighted average maturity of its investment portfolio to not more than two years at any time. The weighted average maturity of the Treasurer's Pool at June 30, 2016 was 367 days.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Treasurer manages this risk exposure by complying with the Government Code and the Treasurer's more

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

restrictive investment policy regarding the credit ratings of various types of investments. The investment policy, dated November 17 2015, prescribes the following rating requirements:

Banker's Acceptances: at least A-rated when issued by a domestic bank; and at least AA-rated when issued by a U.S. branch of a foreign bank.

Commercial Paper: at least P-1 rated by at least one rating agency; may not exceed 270 days from purchase date to final maturity.

Medium-Term Corporate Notes: at least A-rated if maturity is less than three years from purchase date: and at least AA-rated if maturity is longer than three years from purchase date.

Negotiable Certificates of Deposit: at least A-rated if issued by a domestic bank; and at least AA-rated if issued by a U.S. branch of a foreign bank.

Money Market Mutual Funds: the fund must attain the highest ranking or the highest letter and numerical rating by at least two of the three largest nationally recognized rating services; or if not rated, must retain an investment adviser registered with the SEC having not less than five years experience investing in the securities and obligations as authorized by subdivisions (a) to (m) of Government Code Section 53601, inclusive, and with assets under management in excess of \$500,000,000.

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the County's investment in a single issuer. The investment policy sets no limit on the amount the County may invest in any one issuer. As of June 30, 2016, more than 5 percent of the Treasurer's investments were under the following issuers:

	Pool Portfolio
Issuer:	as of June 30, 2016
Federal Home Loan Bank	24.5%
Federal Farm Credit Bank	23.5%
Federal Home Loan Mortgage Corporation	19.4%

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

The following represents a condensed statement of net position and changes in net position for the Treasurer's pool for the year ended June 30, 2016. Cash and deposits do not include cash associated with department revolving funds or the Alameda Health Systems, which are held outside of the County Treasury.

#### Statement of Net Position:

Assets:		
	Deposits and cash on hand	\$ 909,500
	Deposits in Transit	2,915
	Investments (at fair value)	3,804,642
	Accrued Interest	5,139
	Total assets	4,722,196
Liabilities	:	57,570
Net Posit	ion	\$ 4,664,626
		•
	Equity of internal pool participants	\$ 2,131,685
	Equity of external pool participants	2,532,941
	Total Net Position	\$ 4,664,626
	Statement of Changes in Net Position	
	Not change in investments by peel participants	\$ 940.866
	Net change in investments by pool participants	¥ 0.0,000
	Net position at July 1, 2015	3,723,760 \$ 4,664,626
	Net position at June 30, 2016	φ 4,004,020

The County has not provided nor obtained any legally binding guarantees during the year ended June 30, 2016, to support the value of shares in the pool.

As of June 30, 2016, the Treasurer's cash and investment pool was carried at fair value, based on the current market price of the investment holdings. During the fiscal year, the fair value of the cash and investment pool was determined quarterly and reported to the Board of Supervisors at the end of each calendar quarter.

To request a copy of an Investment Report, contact the Investment Officer at the Office of the Alameda County Treasurer – Tax Collector at 1221 Oak Street, Room 131, Oakland or call (510) 272-6800 for the fair value, the principal amount, ranges of interest rates, and maturities dates of each investment classification for the Treasurer's Pool.

Each County fund's equity in the pool is the fund's actual cash position as of any given date. Any "value" that served to either increase or decrease the pool's valuation as a result of the current fair value of the pool on June 30, 2016, has been allocated to each fund based on the average cash balance during the last quarter of the fiscal year.

#### Fair Value Measurement

GASB Statement No. 72, Fair Value Measurement and Application, sets forth the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The investments in an external investment pool are not subject to reporting within the level hierarchy. The three levels of the fair value hierarchy are described below:

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

- Level 1: Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the County has the ability to access.
- Level 2: Inputs to the valuation methodology include quoted prices for similar assets or liabilities in
  active markets; quoted prices for identical or similar assets in inactive markets; inputs other than
  quoted prices that are observable for the asset or liability; or inputs that are derived principally from
  or corroborated by observable market data by correlation or other means. If the asset or liability has
  a specified (contractual) term, the Level 2 input must be observable for substantially the full term of
  the asset or liability.
- Level 3: Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The County's cash equivalents and investments by fair value as of June 30, 2016, include the following:

Investments		Total	for	ve Markets Identical ets (Level 1)	Significant Other Observable Inputs (Level 2)		
Investments subject to fair value hierarchy:		_					
Investments with County Treasury							
Commercial paper	\$	399,150	\$	-	\$	399,150	
Federal agency notes and bonds		2,726,086		-		2,726,086	
Medium term notes		158,081		-		158,081	
Negotiable certificates of deposit		199,957		-		199,957	
Municipal securities		1,500		-		1,500	
U.S. Treasury notes		149,862		149,862		-	
Non-U.S. Treasury Notes		20,006		-		20,006	
Total investments with County Treasury subject to fair value							
hierarchy		3,654,642		149,862		3,504,780	
Investments with Fiscal Agents							
East Bay Regional Community System Authority revenue bonds		3,403		-		3,403	
U.S. Treasury Securities		35,353		35,353		-	
Federal agency debt securities		196,658		-		196,658	
Corporate bonds		73,092		-		73,092	
Private debt obligations		2,129		-		2,129	
Total investments with fiscal agents subject to fair value				•		•	
hierarchy		310,635		35,353		275,282	
Total investments subject to fair value hierarchy	\$	3,965,277	\$	185,215	\$	3,780,062	
Investments not subject to fair value hierarchy:							
Local agency investment funds held by County Treasury	\$	50,000					
California asset management program	,	100,000					
Total investments not subject to fair value hierarchy	\$	150,000					

Note: The financial data for the Alameda County Employees' Retirement Association (ACERA) reflected in the County's June 30, 2016 CAFR has an effective date of December 31, 2015, which pre-dates the implementation requirement for GASB Statement No. 72. Thus the ACERA December 31, 2015 CAFR disclosures are not yet presented under the new standard and the County's disclosure above will not include the investments under ACERA until the next fiscal year.

#### Other Disclosures

As of June 30, 2016, the County's investment in Local Agency Investment Fund (LAIF) is \$50 million. The LAIF is part of the Pooled Money Investment Account (PMIA), and the Local Investment Advisory Board (LIAB), which consists of five members as designated by State statute, provides oversight for LAIF. All securities are purchased under the authority of Government Code Sections 16430 and 16480.4. The total amount invested by all cities, counties, special districts, nonprofit corporations, or qualified quasigovernmental agencies in LAIF is \$22.71 billion as of June 30, 2016. Of that amount, 97.19% was invested in non-derivative financial products and 2.81% in structured notes and asset backed securities as of June 30, 2016. The weighted average maturity of LAIF was 167 days at June 30, 2016.

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

#### b. Investments with Fiscal Agents

The County's general fund, property development fund, capital projects fund, debt service fund, non-major governmental funds, and fiduciary funds have cash and investments with fiscal agents.

As of June 30, 2016, cash and investments with fiscal agents consisted of the following:

#### Cash and Investments with Fiscal Agents

•	Investment Maturities (in Years)							
	Ratings (S&P / Moody's)	Less than 1	1 to 5	Mor	e than 5	Fair Value		
Cash & Cash Equivalents	N/A	\$ 133,179	\$ -	\$	-	\$ 133,179		
EBRCSA revenue bonds <sup>1</sup>	Not Rated	-	-		3,403	3,403		
U.S. Treasury Securities	NR/AAA	4,006	31,347		-	35,353		
Federal Agency Debt Securities	AA+ / AAA	78,643	118,015		-	196,658		
Corporate Bonds	A to AA+ / A3-AA1	8,498	64,594		-	73,092		
Private Debt Obligations	Not Rated	-	-		2,129	2,129		
Totals		\$ 224,326	\$ 213,956	\$	5,532	\$ 443,814		

<sup>&</sup>lt;sup>1</sup> East Bay Regional Community System Authority

#### Interest Rate Risk

The investment policy for the property development fund limits the maximum maturity of any issue to no more than five years from the purchase date. The County's Financial Management Policy and various bond indentures do not contain provisions that address the interest rate risk of investments made by other County funds.

#### Credit Risk

The investment policy for the property development fund and various bond indentures for other funds limit the funds' investments to U. S. Treasury Bills, U. S. Government Notes, Federal Agency Notes, debt issues of the State of California, debt issues of local agencies within the State of California, commercial paper, guaranteed investment contracts, and money market funds to the highest two ratings issued by nationally recognized statistical rating organizations.

#### Concentration of Credit Risk

As of June 30, 2016, more than five percent of total investments with fiscal agents were in the Federal National Mortgage Association (33.00%) and Federal Home Loan Mortgage Corporation (28.36%).

The investment policy for the property development fund and various bond indentures for other funds place no limit on the amount the funds may invest in any one issuer.

As of June 30, 2016, more than five percent of the property development fund's investments were in the Federal National Mortgage Association (33.60%), Federal Home Loan Mortgage Corporation (30.86%).

#### c. Investments of Alameda County Employees Retirement Association (ACERA)

Government Code Section 31595 allows the Board of Retirement to invest funds at its discretion. Instruments authorized by the Board of Retirement are U.S. equity, international equity, U.S. and international fixed income, real estate and Treasurer's pooled investments. ACERA is prohibited from

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

investing in securities issued by the County of Alameda or any agency thereof. Additionally, ACERA may not invest in futures, written options, swaps or structured notes, unless specific authorization is obtained from the Board of Retirement in advance of the investment. The ACERA investments shown in the statement of fiduciary net position are as of ACERA's fiscal year ended December 31, 2015.

ACERA has chosen to manage the investment risks described by GASB Statement No. 40 and 53 by contractually requiring each portfolio investment manager to abide by restrictive investment guidelines specifically tailored to that individual manager rather than adopting across-the-board investment policies with respect to these investment risks. The guidelines stipulate the investment style, the performance objective, performance benchmarks, and portfolio characteristics. For example, in the case of foreign currency risk, the policy guidelines for the U.S. dollar equity portfolios differ from those for the non-U.S. dollar equity portfolios. Likewise in the case of credit risk, the guidelines for one fixed income manager stipulate a minimum acceptable credit rating for each debt instrument while the guidelines for a different fixed income portfolio merely require that the average of credit ratings for a certain fair value percentage of the portfolio meet a minimum requirement. Each manager is likewise subject to a "manager standard of care" that establishes a fiduciary relationship requiring the manager to act prudently and solely in the best interest of ACERA. ACERA's guidelines require each manager's investment return performance to compare favorably with the performance of the relevant passive market index such as the Barclays Capital Aggregate Bond Index. ACERA's investment staff continually monitors all investment managers for compliance with the respective guidelines.

#### Concentration of Credit Risk

The individual investment guidelines for each fixed-income manager restrict concentrations greater than 5 percent in the securities of any one issuer (excluding all federal government and agency securities). As of December 31, 2015, ACERA had no investments in a single issuer that equaled or exceeded 5 percent of ACERA's net position.

#### Credit Risk

The individual investment guidelines for each fixed-income investment manager describe applicable restrictions on credit risk. The credit risk restrictions by investment portfolio (with portfolio style) are as follows:

- A minimum of 51 percent of the market value of the portfolio must be rated BBB- or higher by Standard & Poor's (S&P) or Baa3 or higher by Moody's Investors Service (Moody's). (Medium Grade Fixed Income)
- Investments must be rated Baa/BBB or better by Moody's/S&P at time of purchase. (Enhanced Index Fixed Income)
- The average credit quality of the portfolio shall be grade "A" or better based on Moody's and/or S&P.
  Individual securities shall be of investment-grade quality, i.e., Baa3/BBB- and above. (Global Fixed Income)

The credit quality ratings of a security (e.g., from Moody's or S&P) give an indication of the degree of credit risk for that security.

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

The Credit Risk Analysis table discloses the fair value of debt investments by type and credit rating as of December 31, 2015.

		Adjusted Moody's Credit Rating								
									Ca and	
Debt Investments by Type	Total	Aaa	Aa	Α	Bbb	Ba	В	Caa	Below	Not Rated
Collateralized Mortgage Obligations	\$ 66,135	\$ 29,740	\$ -	\$ 1,545	\$ 4,883	\$ 3,163	\$ 5,090	\$ 10,150	\$ 3,239	\$ 8,325
Convertible Bonds	9,064	-	-		22	4,761	730	-	-	3,551
Corporate Bonds	431,401	7,310	14,204	90,341	210,162	74,661	29,896	3,587	19	1,221
Federal Home Loan Mortgage Corp.	36,939	-	-	-	-	-	-	-	-	36,939
Federal National Mortgage Assn.	57,209	-	-	-	-	-	-	-	-	57,209
Government National Mortgage Assn. I, II	16,534	-	-	-	-	-	-	-	-	16,534
Government Issues	217,676	132,593	28,853	20,916	11,930	435	-	117	-	22,832
Municipal	3,828	-	-	3,828	-	-	-	-	-	-
Other Asset Backed Securities	61,944	24,930		1,848	10,410	10		3,447	15,493	5,806
Subtotal Debt Investments	900,730	194,573	43,057	118,478	237,407	83,030	35,716	17,301	18,751	152,417
External Investment Pools of Debt Securities										
Securities Lending Cash Collateral Fund										
Liquidation Pool	396,274		-	-	-	-	-	-	-	396,274
Duration Pool	8,224	-	-	-	-	-	-	-	-	8,224
Master Custodian Short-Term Investment Fund	123,572		-	-	-	-	-	-	-	123,572
Subtotal External Investment Pools	528,070	-	-	-	-	-	-	-	-	528,070
Total	\$ 1,428,800	\$ 194,573	\$ 43,057	\$ 118,478	\$ 237,407	\$ 83,030	\$ 35,716	\$ 17,301	\$ 18,751	\$ 680,487

This table displays the fair value of investments by credit rating in increasing magnitude of risk. Investments are classified by Moody's credit rating. If a Moody's rating is not available, then the S&P rating is used. Also, whenever both ratings for an investment exist, then the lower of the two ratings is used.

#### Custodial Credit Risk

The individual investment guidelines for each investment manager require that managed investments be held and maintained with the master custodian in the name of ACERA. The master custodian may rely on sub-custodians. The custodial requirement does not apply to real estate investments, investments in commingled pools, and private equity and alternative investments. As of December 31, 2015, ACERA had no investments that were exposed to custodial credit risk.

ACERA's investments include collateral associated with derivatives activity. As of December 31, 2015, collateral for derivatives was \$2.4 million. The collateral margins are maintained in margin accounts at financial services firms that provide brokerage services. Each account is uninsured and uncollateralized, and subject to custodial credit risk.

#### Interest Rate Risk

ACERA has investments in three external investment pools containing debt securities that are subject to interest rate risk. ACERA has no general policy on interest rate risk for investments in external pools. The Interest Rate Risk Analysis – Duration of External Investment Pools of Debt Securities table indicates interest rate risk for the investments in these pools in terms of the duration of the pool securities as of December 31, 2015. Duration is a measure of a debt investment's exposure to fair value changes arising from changing interest rates. It uses the present values of cash flows, weighted for those cash flows as a percentage of the investment's full price.

### NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### Interest Rate Risk Analysis Duration of External Investment Pools of Debt Securities

External Investment Pools of Debt Securities	<u>Fair</u>	r Value	Duration
Securities Lending Cash Collateral Fund		_	
Liquidity Pool	\$	396,274	37 days
Duration Pool		8,224	46 days
Master Custodian Short-Term Investment Fund		123,572	-
Total	\$	528,070	

Separately, ACERA has investments in three fixed-income portfolios containing debt securities that are subject to interest rate risk. ACERA manages interest rate risk by setting limits on portfolio duration for each portfolio. The interest rate restrictions by investment portfolio (with portfolio style) are as follows:

- Duration Band: Barclays Baa Credit Capital Index duration +/- 2.5 years (Medium Grade Fixed Income)
- Duration: Match the Barclays Capital Aggregate Bond Index duration (Enhanced Index Fixed Income)
- Duration Band: 1-10 years duration (Global Fixed Income)

The Interest Rate Risk Analysis – Duration of Fixed Income Portfolios table indicates interest rate risk for the investments in these portfolios.

#### Interest Rate Risk Analysis - Duration of Fixed Income Portfolios

		Duration In
Debt Investments by Type	Fair Value	Years
Collateralized mortgage obligations	\$ 66,135	3.5
Convertible bonds	9,064	4.5
Corporate bonds	431,401	5.5
Federal Home Loan Mortgage Corp.	36,939	3.8
Federal National Mortgage Assn.	57,209	3.5
Government Issues	16,534	4.2
Government National Mortgage Assn. I, II	217,676	10.9
Municipal	3,828	12.0
Other Asset Backed Securities	61,944_	2.9
	\$ 900,730	

#### Fair Value Highly Sensitive to Changes in Interest Rate

The terms of a debt investment may cause its fair value to be highly sensitive to interest rate changes. The two Interest Rate Risk Analysis – Duration tables above disclose the degree to which ACERA's investments are sensitive to interest rate changes due simply to the remaining term to maturity. In contrast, ACERA's investments with fair values that are highly sensitive to interest rates due to other factors are disclosed on the Interest Rate Risk Analysis – Highly Sensitive table as of December 31, 2015. ACERA has no general investment policy with respect to investments with fair values that are highly sensitive to changes in interest rates.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

#### Interest Rate Risk Analysis – Highly Sensitive Fair Value of Investments with Fair Values Highly Sensitive to Changes in Interest Rates

Investment Type	Investment Description	Interest Rates	Fair	Values
Convertible Bonds	Jarden Corp	1.13%	\$	730
Corporate Bonds	Various debt related securities	3.95% to 8.46%		38,870
Government Issues	Various debt related securities	2.50% to 8.50%		63,348
Municipals	Municipal Electric Authority Georgia	6.66%		2,446
Other Asset Backed Securities	American Homes 4 Rent	5.04%		138

#### Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. ACERA has no general investment policy with respect to foreign currency risk.

The Foreign Currency Risk Analysis table shows the fair value of investments by currency denomination and investment type, as of December 31, 2015. It provides an indication of the magnitude of ACERA's foreign currency risk for each foreign currency.

Foreign Currency Risk Analysis Common						
Currency	Stock and Depository Receipts	Corporate Bonds	Foreign Currency	Government Issues	Currency Swaps	Net Exposure
Australian Dollar	\$ 27,165	\$ 1,522	\$ (395)	\$ 18,499	\$ 118	\$ 46,909
Brazilian Real	11,661	1,547	-	435	-	13,643
Canadian Dollar	35,235	-	244	-	593	36,072
Chilean Peso	-	1,125	-	-	(340)	785
Colombian Peso	-	2,753	-	-	-	2,753
Danish Krone	34,610	-	8	-	(1)	34,617
Euro Currency	370,059	9,729	16,186	12,047	81	408,102
Hong Kong Dollar	116,650	-	21	-	-	116,671
Indian Rupee	23,052	3,768	-	-	-	26,820
Indonesian Rupiah	8,840	-	-	-	-	8,840
Israeli Shekel	-	-	-	-	(10)	(10)
Japanese Yen	242,205	-	(46)	-	1,676	243,835
Malaysian Ringgit	-	-	-	9,236	-	9,236
Mexican Peso	-	2,257	-	20,916	-	23,173
New Taiwan Dollar	19,129	-	4	-	-	19,133
New Zealand Dollar	1,571	-	-	9,125	(12)	10,684
Norwegian Krone	1,114	-	7	-	(669)	452
Pound Sterling	240,627	-	1,005	-	752	242,384
Singapore Dollar	27,777	-	46	-	(21)	27,802
South African Rand	17,024	-	-	-	-	17,024
South Korean Won	8,355	-	-	-	-	8,355
Swedish Krona	35,349	-	3	-	(43)	35,309
Swiss Franc	122,819	-	4	-	10	122,833
Thailand Baht	3,111	-	-	-	-	3,111
Turkish Lira	3,362			-	-	3,362
Uae Dirham	3,210					3,210
TOTAL	\$ 1,352,925	\$ 22,701	\$ 17,087	\$ 70,258	\$ 2,134	\$ 1,465,105

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### **Securities Lending**

The Board of Retirement policies authorize ACERA to participate in a securities lending program. Securities lending transactions are short-term collateralized loans of ACERA securities to broker-dealers and banks that allow ACERA to invest and receive earnings on the loan collateral for a loan rebate fee. ACERA has signed a securities lending agreement authorizing the securities lending agent to lend ACERA securities to broker-dealers and banks pursuant to a loan agreement.

For the year ended December 31, 2015, on behalf of ACERA, the securities lending agent lent ACERA's securities (government bonds, corporate stocks, corporate bonds, international equities, and international fixed income) under this agreement and received cash (United States and foreign currency), securities issued or guaranteed by the United States government, sovereign debt and irrevocable bank letters-of-credit as collateral. ACERA did not have the ability to pledge or sell collateral securities delivered absent a borrower default. Borrowers were required to deliver collateral for each loan equal to at least 102% of the market value of the loaned security for domestic securities or sovereign debt issued by foreign governments, and at least 105% for international securities. Moreover, borrowers were required to maintain the market value of collateral on a daily basis.

ACERA did not impose any restrictions for the year ended December 31, 2015, on the amount of the loans that the custodian made on its behalf. The custodian indemnified ACERA by agreeing to purchase replacement securities or return cash collateral in the event the borrower failed to return the loaned securities and the collateral was inadequate to replace the securities lent or the borrower failed to pay ACERA for income distributions by the securities issuers where the securities are on loan. There were no losses during the year ended December 31, 2015, resulting from a default of the borrowers or the securities lending agent.

For the year ended December 31, 2015, ACERA and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested, together with the cash collateral of other qualified tax-exempt plan lenders, in short-term investment pools managed by the securities lending agent. During fiscal year 2015, the short-term investment fund was separated into two investment pools: 1) a liquidity pool and 2) a duration pool. As of December 31, 2015, the liquidity pool had an average duration of 37 days and an average weighted final maturity of 74 days for USD collateral. The duration pool had an average duration of 46 days and an average weighted final maturity of 2,667 days for USD collateral. For the year ended December 31, 2015, ACERA had no credit risk exposure to borrowers because, for each borrower, the value of borrower collateral held exceeded the value of the securities on loan to the borrower.

As of December 31, 2015, ACERA had securities on loan with a fair value of \$453.1 million for cash collateral of \$467.9 million and exceeded the total fair value of loaned securities by \$14.8 million.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### **Summary of County Deposits and Investments**

The following table is a summary of the deposits and investments as of June 30, 2016:

Cash	
Cash on Hand and Deposits in Transit	\$ 4,297
Cash in Bank - with County Treasurer	907,551
Cash with fiscal agents	133,179
Restricted Cash - With Component Unit (AHS)	20,827
ACERA cash balance as of 12/31/2015	2,599
Total Cash	1,068,453
Investments	
In Treasurer's Pool	3,804,642
with ACERA	6,632,690
with fiscal agents	310,635
Securities Lending - ACERA	404,498
Total Investments	11,152,465
Total Cash and Investments	\$12,220,918
Primary Government	\$12,200,091
Component Unit (AHS)	20,827
Total Cash and Investments	\$12,220,918

Total County deposits and investments at fair value are as follows:

		overnmental		Fiduciary			Co	mponent
		<u>Activities</u>		<u>Funds</u>		<u>Total</u>		<u>Unit</u>
Cash and investments with County Treasurer	\$	1,899,637	1 \$	2,819,452	² \$	4,719,089		-
Cash and investments with fiscal agents Restricted Assets:		311,112		6,634,877		6,945,989	\$	20,827
Cash and investments with fiscal agents		130,515		-		130,515		-
Cash with Component Unit (AHS)		-		-		-		-
Investment of securities lending collateral		-		404,498		404,498		-
Total cash and investment	\$	2,341,264	\$	9,858,827	\$	12,200,091	\$	20,827
Deposits and cash on hand Investments					\$	1,047,626 11,152,465	\$	20,827
Total deposits and investments					\$	12,200,091	\$	20,827

<sup>&</sup>lt;sup>1</sup> Includes cash and investments with the County Treasurer of total governmental funds (\$1,734,301) and internal service funds (\$165,336).

<sup>&</sup>lt;sup>2</sup> Includes deposits and investments with the County Treasurer of pension and other employee benefits trust funds (\$2,599), investment trust fund (\$2,587,787), private-purpose trust fund (\$32,294) and agency funds (\$196,772).

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

#### 3. Receivables

Receivables as of June 30, 2016, for the County's individual major funds, non-major funds in the aggregate, and the internal service funds, including the applicable allowances for uncollectible accounts, are as follows:

				Gov	/ernn	nental Fu	ınds							
	General	Prope Develop	•	lood ontrol		apital ojects	De Serv		lonmajor vernmental Funds	Sı	ıbtotal	Se	ternal ervice unds	 vernmental Activities Total
Interest	\$ 1,763	\$	63	\$ 218	\$	-	\$	-	\$ 215	\$	2,259	\$	164	\$ 2,423
Taxes	35,894		-	1,739		-		-	3,828		41,461		-	41,461
Departmental accounts	210,494		-	-		-		-	-	2	210,494		-	210,494
Federal and state grants and														
subventions	171,834		-	551		6,051		-	2,724	1	81,160		-	181,160
Charges for services	74,268		-	129		-		-	9,130		83,527		1,812	85,339
Other	4,944		18	-					 7,449		12,411			12,411
Gross receivables	499,197		81	2,637		6,051		-	23,346	5	31,312		1,976	533,288
Less: allowance for uncollectibles Net total receivable -	(171,908)				_				 	(1	71,908)		-	 (171,908)
governmental activities	\$ 327,289	\$	81	\$ 2,637	\$	6,051	\$		\$ 23,346	\$ 3	359,404	\$	1,976	\$ 361,380

The departmental accounts receivable, net of allowance for uncollectibles, in the amount of \$38,586,000 is reported as unavailable revenue and classified as deferred inflows of resources. It is not practical to determine the amount that will be collected in the subsequent year.

Other receivables for pension and other employee benefits trust funds at December 31, 2015 are as follows:

Contributions	\$ 10,842
Derivative investments	4,110
Investments sold	7,145
Investment receivables	6,604
Other	375
Total other receivables at December 31, 2015	\$ 29,076

#### 4. Loans Receivable

Loans receivable consist of operating loan to a public entity and loans to individuals and multi-family affordable housing projects. Loans to individuals include loans for acquisition and rehabilitation of owner-occupied housing, and silent deeds for financing to first time homebuyers, and bear interest at annual rates ranging from zero to seven percent. Loans to multi-family affordable housing projects, including shelters, shared housing, and apartment complexes, may be deferred or amortized and bear interest at annual rates from zero to seven percent. Deferred and amortized housing loans receivable are secured by recorded liens on properties for which the loans are made. Loans receivable as of June 30, 2016, for the County's individual major funds and non-major funds in the aggregate are as follows:

					No	n-major	
			Pr	operty	Gov	ernmental	
	G	eneral	Deve	elopment		unds	Total
Affordable housing	ble housing \$ 75,443			3,856	\$	33,718	\$ 113,017

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

## 5. Capital Assets

Capital asset activities of the primary government for the year ended June 30, 2016, are as follows:

#### **GOVERNMENTAL ACTIVITIES**

		alance / 1, 2015	Incr	eases	Dec	reases	Tra	ansfers	Balance ne 30, 2016
Capital assets, not being depreciated:									
Land and easements	\$	72,759	\$	-	\$	-	\$	-	\$ 72,759
Construction in progress		595,295	1:	23,934		264		(37,196)	681,769
Collections		50		-		-		-	50
Total capital assets, not being depreciated		668,104	1:	23,934		264		(37,196)	754,578
Capital assets, being depreciated:									
Structures and improvements		981,361		5,505		-		4,204	991,070
Machinery and equipment		179,415		12,351		4,833		-	186,933
Software		34,514		-		1,860		-	32,654
Infrastructure		907,210		3,503		-		32,992	943,705
Total capital assets, being depreciated	2	2,102,500		21,359		6,693		37,196	2,154,362
Less accumulated depreciation for:									
Structures and improvements		536,812		19,172		-		-	555,984
Machinery and equipment		137,452		9,956		4,583		-	142,825
Software		34,514		-		1,860		-	32,654
Infrastructure		460,481	:	22,792		-		-	483,273
Total accumulated depreciation	1	1,169,259		51,920		6,443		-	1,214,736
Total capital assets, being depreciated, net		933,241	(:	30,561)		250		37,196	939,626
Governmental activities capital assets, net	\$ 1	1,601,345	\$	93,373	\$	514	\$	-	\$ 1,694,204

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities	
General government	\$ 2,720
Public protection	15,010
Public assistance	1,940
Health and sanitation	6,647
Public ways and facilities	19,283
Recreation and cultural services	408
Education	860
Capital assets held by the County's internal service funds	 5,052
Total depreciation expense – governmental activities	\$ 51,920

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

The County has active construction projects as of June 30, 2016. The projects include construction of new facilities, expansion of existing library facility, and improvements to roadways and flood control channels. The County's outstanding commitments with contractors as of June 30, 2016 are as follows:

		R	emaining
Project	Spent-to-Date	Co	mmitment
Construction of health care facilities	\$ 541,962	\$	41,606
Construction of criminal justice facility	102,979		37,863
Expansion of library facility	10,254		34
Road improvements	12,234		2,816
Flood control channel improvements	6,313		6,644
Other projects	8,027		5,675
Total governmental funds	\$ 681,769	\$	94,638

Debt proceeds finance the commitment for construction of health care facilities. Fines and penalties imposed on criminal offenses provide the source of funding for the commitment for construction of a criminal justice facility. The commitment for the library facility expansion is funded by residual property tax revenue. Gas tax and state and federal aid provide funding for the commitment for road improvements. The commitment for flood control channel improvements is being funded from general flood zone benefit assessments and property taxes.

#### Capital Leases

The County has entered into leases for a building and water efficiency improvements. The lease for the building qualifies as capital lease for accounting purposes because the present value of the minimum lease payments at the inception of the lease equals at least 90% of the fair value of the leased property. The leased building was recorded at fair value at the date of the lease agreement. The lease agreement for the water efficiency improvements contains a bargain purchase option; hence, the water efficiency improvements were capitalized as structures and improvements at an amount equal to the present value of the minimum lease payments as of the beginning of the lease term.

The assets acquired through capital leases for governmental activities are as follows:

Structures and Improvements	\$ 4,896
Less accumulated amortization	(1,928)
Net book value	\$ 2,968

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### FIDUCIARY FUNDS – Pension and Other Employee Benefits Trust Funds

Capital asset activities of the pension and other employee benefits trust funds for the year ended December 31, 2015, are as follows:

		lance ry 1, 2015	Inc	reases	Decr	eases	Balance December 31, 2015			
	Janua	19 1, 2013	- 1110	Icases	Deci	cases	Deceili	Jei 31, 2013		
Capital assets, not being depreciated:										
Construction in progress	\$	8	\$	43	\$	51	\$			
Capital assets, being depreciated:										
Equipment and furniture		3,232		35				3,267		
Electronic document management system		4,163		-		-		4,163		
Information systems		10,457		-		-		10,457		
Leasehold improvements		2,578		7		-		2,585		
Total capital assets, being depreciated		20,430		42		-		20,472		
Less accumulated depreciation and amortization for:										
Equipment and furniture		2,988		142				3,130		
Electronic document management system		2,868		832		-		3,700		
Information systems		10,457		-		-		10,457		
Leasehold improvements		755		95		-		850		
Total accumulated depreciation		17,068		1,069				18,137		
Total capital assets, being depreciated, net		3,362		(1,027)				2,335		
Fiduciary fund capital assets, net	\$	3,370	\$	(984)	\$	51	\$	2,335		

### **COMPONENT UNIT – Alameda Health System**

Capital asset activities of the Alameda Health System for the year ended June 30, 2016, are as follows:

		alance			т.		_	alance	
	July	1, 2015	Inc	reases		ansfers	June	30, 2016	
Capital assets, not being depreciated:									
Construction in progress	\$	3,412	\$	3,414	\$	(2,781)	\$	4,045	
Land		9,021		-		-		9,021	
Total capital assets, not being depreciated		12,433		3,414		(2,781)		13,066	
Capital assets, being depreciated:									
Structures and improvements		53,408		1,583		688		55,679	
Machinery and equipment		139,198		11,369		2,093		152,660	
Total capital assets, being depreciated		192,606		12,952		2,781		208,339	
Less accumulated depreciation for:									
Structures and improvements		33,214		1,703		-		34,917	
Machinery and equipment		93,369		12,385		-		105,754	
Total accumulated depreciation		126,583		14,088		-		140,671	
Total capital assets, being depreciated, net	66,023			(1,136) 2,781			67,0		
Component unit capital assets, net	\$	78,456	\$	2,278	\$	_	\$	80,734	

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

## 6. Accounts Payable and Accrued Expenditures/Expenses

Accounts payable and accrued expenditures/expenses as of June 30, 2016, for the County's individual major funds, non-major funds in the aggregate, and internal service funds are as follows:

					Gove	ernn	nental Fu	nds								
	General		Property Development		Flood Control		Capital rojects	Nonmajor  Debt Governmental  Service Funds			;	Subtotal	S	nternal ervice Funds	 vernmental Activities Total	
Accounts payable	\$	97,775	\$	-	\$ 5,646	\$	18,114	\$	-	\$	10,873	\$	132,408	\$	9,231	\$ 141,639
Outstanding warrants		40,766		-	-		-		-		-		40,766		-	40,766
Accrued payroll		68,331		20	2,280		-		-		5,288		75,919		4,626	80,545
Total accounts payable and accrued expenditures	\$	206,872	\$	20	\$ 7,926	\$	18,114	\$		\$	16,161	\$	249,093	\$	13,857	\$ 262,950

Payables for pension and other employee benefits trust funds at December 31, 2015 are as follows:

Purchase of securities	\$ 17,456
Investment-related payables	11,888
Member benefits	2,309
Accrued administrative expenses	1,649
Other	186
Total accounts payable and accrued expenses	\$ 33,488

Payables for the Investment Trust Fund consist of outstanding warrants while payables for the Agency Funds consist of outstanding warrants and estate funds held by the Public Administrator.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### 7. Long-Term Obligations

The following is a summary of long-term obligations of the County as of June 30, 2016:

#### **GOVERNMENTAL ACTIVITIES**

Type of Obligation and Purpose	Maturity	Interest Rates	Original Issue	Outstanding
Certificates of participation:				
Public Facilities Corporation:				
1989 Capital Projects capital appreciation certificates-principal (b)	6/15/2019	6.70 - 6.80%	\$ 26,664	\$ 1,142
2007A Refunding (a)	12/1/2021	4 - 5.625	37,010	16,320
Certificates of participation-principal				17,462
1989 Capital Projects capital appreciation certificates-accretion (b)				5,736
Tobacco Settlement Asset-Backed bonds				
Tobacco Securitization bonds 2002 (e)	6/1/2042	2.25 - 6.00	220,525	150,825
Tobacco Securitization capital appreciation bonds 2006 - A & B (e)	6/1/2050	6.2 - 6.7	51,475	51,475
Tobacco Securitization capital appreciation bonds 2006 - C (e)	6/1/2055	7.55	16,384	16,384
Tobacco Securitization bonds-principal				218,684
Tobacco Securitization capital appreciation bonds 2006 - accretion (e)				65,912
Pension obligation bonds				
1996 bonds series B capital appreciation bonds-principal (a)	12/1/2018	7.03 - 7.58	306,863	47,112
1996 bonds series B capital appreciation bonds-accretion (a)				151,779
Lease revenue bonds				
Alameda County Joint Powers Authority:				
Juvenile Justice Refunding Bonds 2008A (a)	12/1/2034	4.0 - 5.0	120,145	120,145
Multiple Capital Projects Bonds 2010A (a)	12/1/2044	7.046	320,000	320,000
North County Center Bonds 2004 (a)	12/1/2035	3.07 - 4.38	45,675	41,070
Lease Revenue Refunding Bonds 2012 (a)	12/1/2021	1.5 - 5	75,915	24,360
Multiple Capital Projects Bonds 2013A (a)	12/1/2035	3 - 5.25	287,380	287,380
Lease revenue bonds				792,955
Capital leases				
Water efficiency measures (a)	10/30/2023	4.08	3,000	1,694
Structures & Improvement - 7200 Bancroft Ave. (a)	2/28/2021	4.34	1,896	1,896
Capital leases payable				3,590
Other Long-term obligations	0/00/0045 1- 0/00/0000	40.44	40.040	0.404
Loans payable (d)	6/22/2015 to 6/22/2026	1.0 - 4.1	16,613	6,484
Compensated employee absences payable (c)				67,853
Estimated liability for claims and contingencies (d)				129,749
Obligation to fund Authority deficit (see Note 14) (a)				45,513 249,599
Other long-term obligations				
Governmental activities total long-term obligations				\$ 1,552,829

Debt service payments are generally made from the following sources:

- (a) Discretionary revenues of the general fund.
- (b) Discretionary revenues of the fund that received the benefit of the asset, purchased or constructed.
- (c) Discretionary revenues of the fund in which the employee's salary is charged; approximately eighty percent of the employees' salaries are charged to the general fund.
- (d) User-charge reimbursements from the general fund and the non-major governmental funds.
- (e) Revenues from tobacco master settlement agreement.

The Alameda County Tobacco Asset Securitization Authority has pledged all revenues received from the tobacco master settlement agreement with four U.S. tobacco manufacturers to repay the outstanding amount as of June 30, 2016 of \$150.82 million in tobacco securitization bonds issued in October 2002 and \$67.86 million of tobacco securitization capital appreciation bonds issued in February 2006. The bonds were issued to finance the acquisition of the County Tobacco Assets from the County of Alameda. Total principal, interest, and interest accretion remaining on the bonds is \$1.79 billion, payable through June 2055. The tobacco revenue is determined by applying a rate to the number of cigarettes sold; hence, the amount to be received over the term of the bonds is not estimable. During the year, principal and interest payments were \$13.9 million while tobacco settlement revenue was \$13 million.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

#### **COMPONENT UNIT**

Type of Obligation	Out	Outstanding				
Alameda Health System						
Compensated employee absences payable	\$	26,688				
Estimated liability for claims and contingencies		31,748				
Component unit total long-term obligations	\$	58,436				

### **Debt Compliance**

There are a number of limitations and restrictions contained in the various bond indentures.

#### Legal Debt Limit and Legal Debt Margin

As of June 30, 2016, the County's debt limit (1.25% of total assessed value) was \$3.01 billion. The County does not have any general obligation debt and therefore, has not used any of its debt limit.

#### Arbitrage

Under U.S. Treasury Department regulations, all governmental tax-exempt debts issued after August 31, 1986, are subject to arbitrage rebate requirements. The requirements stipulate, in general, that the excess of earnings from the investment of tax-exempt bond proceeds over related interest expenditures on the bonds must be remitted to the Federal government on every fifth anniversary of each bond issue. The County has evaluated each outstanding debt obligation that is subject to the arbitrage rebate requirements and there is no arbitrage rebate liability as of June 30, 2016.

### Conduit Debt

In addition to the long-term obligations discussed above, the following types of long-term obligations have been issued in the name of the County or agencies of the County. Neither the County, nor its agencies, is obligated in any manner for the repayment of these obligations. Accordingly, they are not included in the accompanying financial statements, as noted below.

Mortgage revenue bonds - In order to facilitate affordable housing to first time home buyers, the County issued mortgage revenue bonds with an outstanding aggregate balance of \$31.7 million as of June 30, 2016. These obligations are secured by the related mortgage indebtedness.

Industrial development bonds – In order to encourage industrial development within the County, the County has issued industrial development bonds with an outstanding aggregate balance of \$80.8 million as of June 30, 2016. These obligations are the liability of the businesses that receive the proceeds of the bonds.

The County administers the general obligation debt of school districts and special districts under local boards that are located within the County. The County has no direct or contingent liability for their debts and, accordingly, such amounts are not included in the accompanying basic financial statements.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### **Changes in Long-Term Obligations**

The changes in long-term obligations for governmental activities for the year ended June 30, 2016, are as follows:

		Balance y 1, 2015	Obl Ir Ac a	Iditional ligations, nterest cretion, nd Net	Ma Reti a	current sturities, irements, nd Net creases	Balance June 30, 2016		W	nounts Due /ithin e Year
Governmental activities:										
Certificates of participation and bonds payable	Φ.	00.457	Φ.		Φ.	(0.005)	Φ.	47.400	Φ	0.704
Certificates of participation	\$	20,157	\$	-	\$	(2,695)	\$	17,462	\$	2,791
Tobacco securitization bonds		223,299		-		(4,615)		218,684		-
Pension obligation bonds		67,165		-		(20,053)		47,112		19,392
Lease revenue bonds		802,020				(9,065)		792,955		8,870
Total certificates of participation and bonds payable before accretion		1,112,641		-		(36,428)		1,076,213		31,053
Accretion on capital appreciation certificates and bonds		7.005		044		(0.400)		<b>5.700</b>		0.000
Certificates of participation		7,305		611		(2,180)		5,736		2,209
Tobacco Securitization bonds		57,441		8,471		- (0.4.000)		65,912		-
Pension obligation bonds		195,681		17,130		(61,032)		151,779		65,343
Total certificates of participation and bonds payable at accreted value		1,373,068		26,212		(99,640)		1,299,640		98,605
Other debt-related items										
Issuance premiums		21,613		-		(1,714)		19,899		1,661
Issuance discount		(3,710)		-		136		(3,574)		(136)
Total bonds and certificates payable		1,390,971		26,212		(101,218)		1,315,965	1	00,130
Loans and commercial paper notes		17,987		-		(11,503)		6,484		1,211
Compensated employee absences payable		65,615		37,104		(34,866)		67,853		43,319
Estimated liability for claims and contingencies		118,922		38,474		(27,647)		129,749		29,827
Capital leases		3,784		-		(194)		3,590		239
Obligation to fund Coliseum Authority deficit		49,445		-		(3,932)		45,513		4,128
Governmental activity long-term obligations	\$	1,646,724	\$	101,790	\$	(179,360)	\$	1,569,154	\$ 1	78,854

Internal service funds predominantly serve the governmental funds, the long-term liabilities of which are included as part of the above totals for governmental activities. At the year ended June 30, 2016, \$3.52 million of accrued compensated employee absences are included in the above amounts.

The changes in long-term obligations for the component unit for the year ended June 30, 2016, are as follows:

Component Unit:	 alance / 1, 2015	<u>In</u>	creases	De	ecreases	_	alance 2 30, 2016	١	mounts Due Within ne Year
Compensated employee absences payable Estimated liability for claims and contingencies Total component unit long-term obligations	\$ 25,561 31,287 56,848	\$	35,497 9,047 44,544	\$	(34,370) (8,586) (42,956)	\$	26,688 31,748 58,436	\$	14,255 6,885 21,140

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

Annual debt service requirements for long-term obligations outstanding as of June 30, 2016, are as follows:

#### **GOVERNMENTAL ACTIVITIES**

		Lease Re	eveni	ıe		Toba	acco Securitiza	atio	n			Pension	Oblig	ation						
For the		Bon	ds		Bonds Bonds						Total Bonds									
Year Ending							Accreted						Ac	ccreted			Acc	reted		
June 30	Pi	rincipal	lı	nterest	Р	rincipal	Interest		Int	terest	Pr	rincipal	lr	nterest	Pr	incipal	Int	erest		Interest
2017	\$	8,870	\$	45,664	\$		\$	-	\$	8,920	\$	19,391	\$	65,343	\$	28,261	\$	65,343	\$	54,584
2018		9,280		45,257		-		-		8,920		18,782		69,763		28,062		69,763		54,177
2019		20,775		44,606		-		-		8,920		8,938		36,817		29,713		36,817		53,526
2020		21,720		43,669		-		-		8,920		1		-		21,721				52,589
2021		22,755		42,653		-		-		8,920		-		-		22,755				51,573
2022-2026		111,175		197,089		-		-		44,598		-		-		111,175		-		241,687
2027-2031		136,945		166,277		29,405		-		41,216		-		-		166,350		-		207,493
2032-2036		164,010		127,151		45,170		-		33,490		-		-		209,180				160,641
2037-2041		150,655		79,217		-		-		22,875		-		-		150,655				102,092
2042-2046		146,770		21,197		76,250		-		4,575		-		-		223,020		-		25,772
2047-2051		-		-		51,475	764,585	5		-		-		-		51,475		764,585		-
2052-2056		-		-		16,384	616,926	6		-		-		-		16,384		616,926		-
Total	\$	792,955	\$	812,780	\$	218,684	\$ 1,381,511	1	\$	191,354	\$	47,112	\$	171,923	\$1	,058,751	\$ 1,	553,434	\$	1,004,134

														Other Lo	•															
For the			Total Bon	ds				Certific	ates (	of Particip	ation			Obliga	ations				Tota	al Debt										
Year Ending			Accrete	d					Ac	creted									Acc	reted										
June 30	Principa	ıl	Interes	<u> </u>	Interest	<u> </u>	Pı	rincipal	In	terest	Int	erest	Pr	rincipal	In	terest	Pı	rincipal	Int	erest	I	nterest								
2017	\$ 28	261	\$ 65,	343	\$ 54,	584	\$	2,791	\$	2,208	\$	737	\$	1,449	\$	1,383	\$	32,501	\$	67,551	\$	56,704								
2018	28	062	69,	763	54,	177		2,900		2,235		607		1,693		1,140		32,655		71,998		55,924								
2019	29	713	36,	817	53,	526		3,001		2,259		478		1,549		938		34,263		39,076		54,942								
2020	21	721		-	52,	589		2,785		-		342		1,554		648		26,060	-			53,579								
2021	22	755		-	51,	573		2,930		-		199		1,365		227		27,050		-				-		-		-		51,999
2022-2026	111	175		-	241,	687		3,055		-		63		2,464		149		116,694		-		241,899								
2027-2031	166	350		-	207,	493		-		-		-		-		-		166,350		-		207,493								
2032-2036	209	180		-	160,	641		-		-		-		-		-		209,180		-		160,641								
2037-2041	150	655		-	102,	092		-		-		-		-		-		150,655		-		102,092								
2042-2046	223	,020		-	25,	772		-		-		-		-		-		223,020		-		25,772								
2047-2051	51	475	764,	585		-		-		-		-		-		-		51,475		764,585		-								
2052-2056	16	384	616,	926		-		-		-		-		-		-		16,384		616,926		-								
Total	\$ 1,058	751	\$ 1,553,	434	\$ 1,004,	134	\$	17,462	\$	6,702	\$	2,426	\$	10,074	\$	4,485	\$ 1	1,086,287	\$ 1,	560,136	\$	1,011,045								

It is not practical to determine the specific year of payment for the accrued compensated employee absences payable, the estimated liability for claims and contingencies, and the obligation to fund Coliseum Authority deficit. Amounts due within one year for the accrued compensated employee absences and the estimated liability for claims and contingencies are estimates based on prior year experience.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

## 8. Operating Lease Obligations

The County has numerous operating leases for office space. Rental expense for operating leases for fiscal year 2015-16 was \$25.0 million. Future minimum lease payments for operating leases at June 30, 2016, are as follows:

 2017	2018	2019	2020	2021	2022-26	Total
\$ 25,547	\$ 17,434	\$ 13,147	\$ 11,857	\$ 11,633	\$ 16,965	\$ 96,583

### 9. Fund Deficits

Individual fund deficit at June 30, 2016 are as follows:

Alameda Health System	\$ 266,362
Capital Projects Fund	\$ 4,203
Internal Service Fund - Building Maintenance	\$ 8,670
Internal Service Fund - Information Technology	\$ 21,124

The fund deficit of the internal service funds is expected to be funded by increased user charges.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### 10. Fund Balances

Details of the fund balance classifications of the major and non-major governmental funds as of June 30, 2016 are as follows:

c as follows.	General	Propert Developm	•	Flood Control	Capital rojects	Debt ervice	Non-majo	Total
Nonspendable in form:		•					-	
Inventory	\$ -	\$	-	\$ 3	\$ -	\$ -	\$ 139	\$ 142
Long-term receivables	5,505		-	-	-	-		5,505
Properties held for resale	255		-	-	-	-		255
Prepaid items			-	-	-	-	48	48
Total Nonspendable	5,760		-	3	-	-	187	5,950
Restricted for:								
Public protection	141,774		-	201,853	-	-	60,012	403,639
Public assistance	2,687		-	-	-	-	404	3,091
Health and sanitation	152,675		-	-	-	-	10,861	163,536
Public ways and facilities	-		-	-	-	-	92,611	92,611
Education	-		-	-	-	-	12,280	12,280
Capital projects	-		-	-	-	-		-
Debt service	-		-	-	-	63,891	20,864	84,755
Other purposes	5,203		-	-	-	-	-	5,203
Total Restricted	302,339		-	201,853	-	63,891	197,032	765,115
Committed to:								
Fiscal management rewards	80,731		-	-	-	-		80,731
Settlement claims	8,000		-	-	-	-	-	8,000
General contingencies	101,586		-	-	-	-		101,586
Capital projects	106,295		-	-	-	-		106,295
Pension liability reduction	302,653		-	-	-	-		302,653
Capital projects and related debt	-	377	205	-	-	-		377,205
Public assistance	8,020		-	-	-	-		8,020
Public protection	2,262		-	-	-	-		2,262
Other commitments	118,674		-	-	-	-		118,674
Total Committed	728,221	377	205	-	-	-		1,105,426
Assigned to:								
Appropriations in subsequent year	97,170		-	-	-	-	-	97,170
General government	9,239		-	-	-	-		9,239
Public protection	17,998		-	-	-	-	5,984	23,982
Public assistance	26,442		-	-	-	-		26,442
Health and sanitation	56,262		-	-	-	-		56,262
Public ways and facilities	74		-	-	-	-		74
Recreation and cultural services	19		-	-	-	-		19
Other purposes	177		-	-	-	-		177
Total Assigned	207,381		-	-	-	-	5,984	213,365
Unassigned	194,490		-	-	(4,203)	-	-	190,287
Total fund balances	\$ 1,438,191	\$ 377	205	\$ 201,856	\$ (4,203)	\$ 63,891	\$ 203,203	\$ 2,280,143

Encumbrance balances by major funds and non-major funds as of June 30, 2016 are:

	Re	estricted	Com	mitted	A	ssigned	 Total
General Fund	\$	9,969	\$	-	\$	103,743	\$ 113,712
Property Development		-		17		-	17
Flood Control		35,103		-		-	35,103
Capital Projects		88,451		-		-	88,451
Non-major Governmental Funds		15,691				487	16,178
Total encumbrances	\$ 149,214		\$	17	\$	104,230	\$ 253,461

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### 11. Restricted Net Position

Restricted net position is net position that is subject to constraints either externally imposed by creditors, grantors, contributors, or by enabling legislation. Restricted net position as of June 30, 2016 for governmental activities is as follows:

Restricted for Public Protection		
Flood	\$202,003	
Consumer Protection	34,358	
Sheriff	27,242	
Public Safety	23,664	
Criminal Justice and Courthouse Construction	21,094	
Vital Records	18,643	
Child Support Enforcement	10,466	
Community Development	6,395	
Criminal Justice Programs	881	
Vehicle Theft Prevention	581	
Survey Monument Preservation	541	
Domestic Violence	479	
Probation	121	
Other	2,634	\$349,102
Restricted for Public Assistance		
Housing and Commercial Development	107,125	
Social Services Programs	2,373	109,498
Restricted for Health and Sanitation		
Behavioral Health Services	83,996	
Public Health	40,259	
Emergency Medical Services	18,263	
Environmental Health	16,745	159,263
Restricted for Public Ways and Facilities		
Roads and Bridges Maintenance	85,281	
Streets and Highway Lighting	5,921	91,202
<b>0</b> , <b>0</b> 0	0,021	01,202
Restricted for Education		40.074
Library Services		12,374
Restricted for Other Purposes		
Debt Payments	46,390	
Property Taxes	6,078	
Assessor	5,198	57,666
Total Restricted Net Position-Governmental Activities		\$779,105
	<del></del>	

Included in governmental activities restricted net position as of June 30, 2016 is net position restricted by enabling legislation of \$101,116,000.

## 12. Interfund Receivables, Payables, and Transfers

"Due to" and "due from" balances have been recorded for cash overdraft and inter-fund loans. The composition of inter-fund balances as of June 30, 2016, is as follows:

		Due to other funds							
		apital		Debt	Non	-major	•		
	Pi	rojects	•	Service	Gover	nmental	•	Total	
Due from other funds	Fund		Fund Fur		Fu	ınds	Dι	ie from	
General fund	\$	34,698	\$	13,051	\$	757	\$	48,506	

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

During the course of operations, transactions occur between the County and AHS for goods received or services rendered and for loans. These receivables and payables are classified as "due from component unit" and "due to component unit" on the basic financial statements.

The County has advanced funds to the AHS to finance capital improvements at AHS's medical facilities. These advances are shown as "advance to component unit" and "advance from primary government" on the basic financial statements.

### Due to/from primary government and component unit:

Payable Entity	 <u>Amount</u>
Alameda Health System	\$ 161,909
	\$ 161,909 (31,000) 130,909
Primary government-governmental	\$ 18,408
	Alameda Health System \$ \$ \$

### Advances to/from primary government and component unit:

Receivable Entity	Payable Entity	<u>Ar</u>	<u>nount</u>
Primary government-governmental	Alameda Health System	\$	1,046

Transfers between funds for the year ended June 30, 2016, are as follows:

		Transfers In:							_	
	'		Capital		Debt	No	n-major	In	ternal	Total
	Gene	eral	<b>Projects</b>	5	Service	Gove	ernmental	S	ervice	<b>Transfers</b>
Transfers out:	Fur	nd	Fund		Fund	F	unds	F	unds	Out
General fund	\$	-	\$ 22,241	\$	73,058	\$	-	\$	4,100	99,399
Property development fund		614	-		9,501		-		-	10,115
Capital projects fund		35	-		-		54		-	89
Non-major governmental funds		-	1,751		-		2,000		247	3,998
Internal service funds	1	,856	10,596		6,507		98		-	19,057
Total transfers in	\$ 2	,505	\$ 34,588	\$	89,066	\$	2,152	\$	4,347	\$132,658

The \$99.4 million General Fund transfer out includes \$51.7 million for pension obligation debt service, \$21.4 million to provide for the payment of debt service, \$20.5 million to provide funding for capital projects, and \$5 million for maintenance projects.

The \$10.1 million Property Development Fund transfer out includes \$9.5 million reimbursement to the Debt Service Fund for the Juvenile Justice bond payment.

The \$4.0 million Non-major Governmental Funds transfer out includes \$1.75 million to provide funding for capital projects and \$2 million to cover operating costs of the bridges.

The \$19.1 million Internal Service Funds transfer out includes \$6.5 million for the payment of debt service, \$1.9 million for payment of energy loans and leases, and \$10.6 million for tenant improvement projects

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### 13. Defined Benefit Pension Plan - ACERA

#### A. Plan Description

The County is the major participant in the Alameda County Employees' Retirement Association (ACERA). The total payroll covered by ACERA for all participants was \$969.5 million as of December 31, 2015. ACERA began operations on January 1, 1948 and is governed by the California Constitution, the County Employees Retirement Law of 1937, the California Public Employees' Pension Reform Act (PEPRA) of 2012 and the bylaws, policies and procedures adopted by the Board of Retirement.

ACERA operates as a cost-sharing, multiple-employer, defined benefit plan for the County, the Alameda Health System, the Superior Court of California for the County of Alameda, and four participating special districts located in the County, but not under the control of the County Board of Supervisors. All full-time employees of participating entities, except for Alameda Health System, appointed to permanent positions are required by statute to become members of ACERA.

ACERA provides service and disability retirement benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Benefit and contribution provisions are established by State Law and are subject to amendment only by an act of the State of California legislature. Alternative benefit and contribution schedules are permissible with the Board of Supervisors' approval. All risks and costs, including benefit costs, are shared by the participating entities.

There are separate retirement benefits for General and Safety members. Safety membership includes employees who are in active law enforcement, deferred firefighters, probation officers, and juvenile hall group counselors. General membership includes all other eligible classifications. Any new member who becomes a member on or after January 1, 2013 is placed into Tier 4 and is subject to the provisions of California Public Employees' Pension Reform Act of 2013 (PEPRA), California Government Code 7522 et seq. and Assembly Bill (AB) 197. General members enrolled in Tiers 1, 2, or 3 are eligible to retire once they attain the age of 70 regardless of service or at age 50 with five or more years of retirement service credit and a total of 10 years of qualifying membership. A non-Tier 4 General member with 30 years of service is eligible to retire regardless of age. General members enrolled in Tier 4 are eligible to retire once they have attained the age of 52 and have acquired five years of retirement service credit, or at age 70 regardless of service. Safety members enrolled in Tiers 1, 2, 2C, or 2D are eligible to retire once they attain the age of 70 regardless of service or at age 50 with five or more years of retirement service credit and a total of 10 years of qualifying membership. A non-Tier 4 Safety member with 20 years of service is eligible to retire regardless of age. Safety members enrolled in Tier 4 are eligible to retire once they have attained the age of 50 and have acquired five years of retirement service credit, or at age 70 regardless of service. The retirement benefit the member will receive is based upon age at retirement, final average compensation, years of retirement service credit and retirement plan and tier. For members enrolled in Tiers 1, 2, 2C, 2D, or 3, the maximum monthly retirement allowance is 100% of final compensation. There is no maximum for members enrolled in Tier 4.

ACERA provides an annual cost-of-living benefit to all retirees. The cost-of-living adjustment, based upon the Consumer Price Index for the San Francisco-Oakland-San Jose Area (with 1982-84 as the base period), is capped at 3.0% for General Tiers 1 and 3 and Safety Tier 1, and at 2.0% for General Tiers 2 and 4 and Safety Tiers 2, 2C, 2D, and 4.

ACERA also provides other postemployment benefits for retired members and their beneficiaries. The payment of those benefits is subject to available funding and must be periodically reauthorized by the Board of Retirement. These benefits include supplemental cost of living adjustment (COLA) and retired member death benefit. The supplemental COLA is to maintain each retiree's purchasing power at no less than 85% of the purchasing power of the original benefit. The retired member death benefit is a one-time \$1,000 lump sum payment to the beneficiary of a retiree.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

An actuarial valuation is performed annually for the pension plan as a whole. ACERA's financial statements and required supplementary information are audited annually by independent auditors. The audit report and December 31, 2015 financial statements may be obtained by writing to Alameda County Employees' Retirement Association, 475 14<sup>th</sup> Street, Suite 1000, Oakland, CA 94612.

#### **B.** Contributions

The pension plan under the 1937 Act has no legal or contractual maximum contribution rates. The employers and members contribute to ACERA based on rates recommended by an independent actuary and adopted by the Board of Retirement. Covered employees are required by statute to contribute toward their pensions. Member contribution rates are formulated on the basis of their age at the date of entry and the actuarially calculated benefits, and are between 5.01 and 22.66 percent of their annual covered salary effective September 2015. Member contributions are refundable upon termination from the retirement system.

State and Federal laws as well as the California Constitution provide the authority for the establishment of ACERA benefit provisions. In most cases where the 1937 Act provides options concerning the allowance of credit for service, the offering of benefits, or the modification of benefit levels, the law generally requires approval of the employers' governing board for the option to take effect. Separately, in 1984 the Alameda Board of Supervisors and the Board of Retirement approved the adoption of Article 5.5 of the 1937 Act. This adoption permitted the establishment of a Supplemental Retirees Benefit Reserve (SRBR) for ACERA.

Article 5.5 provides for the systematic funding of the SRBR and stipulates that its assets be used only for the benefit of retired members and their beneficiaries. The 1937 Act grants exclusive authority over the use of the SRBR funds to the Board of Retirement. Supplemental benefits currently provided through the SRBR include supplemental COLA, retiree death benefit, and retiree health benefits including the Monthly Medical Allowance (MMA), dental and vision care, and Medicare Part B reimbursement. The provision of all supplemental benefits from the SRBR is subject to available funding and annual review and authorization by the Board of Retirement. SRBR benefits are not vested.

In 2006 the Board of Retirement approved the allocation of SRBR funds to Postemployment Medical Benefits and Other Pension Benefits. These two programs provide the supplemental benefits described above.

The County is required by statute to contribute the amounts necessary to finance the estimated benefits accruing to the employees. For the year ended June 30, 2016, the County made contributions of \$169,323,000 to ACERA. However, the reported contributions are allocated between the pension and the other postemployment benefit plans. Therefore, 16.48 percent of the County's contributions were reallocated due to the transfer of excess investment earnings to the Supplemental Retirees Benefit Reserve.

#### C. Pension Liabilities

As of June 30, 2016, the County reported a liability of \$1,615,549,000 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participants, actuarially determined. At December 31, 2015, the County's proportion was 77.16 percent, which was an increase of 0.15 percent from its proportion measured as of December 31, 2014.

### D. Pension Expense and Deferred Flows of Resources Related to Pensions

For the year ended June 30, 2016, the County recognized pension expense of \$295,313,000. At June 30, 2016, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

	 d Outflows sources	 ed Inflows of sources
Differences between expected and actual experience	\$ -	\$ 57,122
Changes of assumptions	199,974	-
Net difference between projected and actual earnings on investments Changes in proportion and differences between County contributions	284,953	-
and proportionate share of contributions	5,410	2,429
County contributions subsequent to the measurement date	96,201	-
Total	\$ 586,538	\$ 59,551

County contributions of \$96,201,000 are reported as deferred outflows of resources to pensions and will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	
2017	\$116,439
2018	116,439
2019	116,439
2020	83,985
2021	(2,516)

#### E. Actuarial Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. The total pension liability in the December 31, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Measurement Date	December 31, 2015	December 31, 2014
Inflation	3.25%	3.25%
Salary Increases	General: 4.15% to 7.45%	General: 4.15% to 7.45%
	Safety: 4.45% to 10.45%	Safety: 4.45% to 10.45%
	Vary by service,	Vary by service,
	including inflation	including inflation
Investment Rate of Return	7.60%, net of pension plan	7.60%, net of pension plan
	investment expense,	investment expense,
	including inflation	including inflation
Mortality Tables	RP-2000 Combined Healthy Mortality	RP-2000 Combined Healthy Mortality
	Table projected with Scale BB to	Table projected with Scale BB to
	2020, adjusted for future mortality	2020, adjusted for future mortality
	improvements based on a review of	improvements based on a review of
	the mortality experience in the	the mortality experience in the
	December 1, 2010 - November 30,	December 1, 2010 - November 30,
	2013 Actuarial Experience Study	2013 Actuarial Experience Study
Date of Experience Study	December 1, 2010 through	December 1, 2010 through
	November 30, 2013	November 30, 2013

The long-term expected rate of return on pension plan investments for funding valuation purposes was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. This

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

information is combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses and a risk margin, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following table:

		Long-Term Expected
	Target	Real Rate of
Asset Class	Allocation	Return
Domestic Large Cap Equity	25.60 %	5.91 %
Domestic Small Cap Equity	6.40	6.47
Developed International Equity	20.25	6.88
Emerging Market Equity	6.75	8.24
U.S. Core Fixed Income	11.25	0.73
High Yield Bonds	1.50	2.67
International Bonds	2.25	0.42
Real Estate	6.00	4.95
Commodities	2.00	4.25
Absolute Return (Hedge Fund)	7.50	3.17
Real Return	3.00	0.70
Private Equity	7.50	11.94
Total	100.00 %	

Discount Rate – The discount rate used to measure the total pension liability was 7.60% as of December 31, 2015. Article 5.5, which authorizes the allocation of 50% excess earnings to the SRBR, does not allow the use of a different investment return assumption for funding than is used for interest crediting. In order to reflect the provisions of Article 5.5, future allocations to the SRBR have been treated as an additional outflow against ACERA's fiduciary net position in the GASB crossover test. It is estimated that the additional outflow would average approximately 0.75% of assets over time, based on the results of the actuarial stochastic modeling of the 50% allocation of future excess earnings to the SRBR.

The projection of cash flows used to determine the discount rate assumes plan member contributions will be made at the current member contribution rates, and that employer contributions will be made at rates equal to the actuarially determined contribution rates plus additional future contributions that would follow from the future allocation of excess earnings to the SRBR. Projected employer contributions that are intended to fund the service costs for -future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, ACERA's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.60 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.60 percent) or 1-percentage-point higher (8.60 percent) than the current rate:

		(7.60%)	19	1% Increase (8.60%)		
\$	2,326,878	\$	1,615,549	\$	1,026,344	

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30. 2016

### F. Pension Plan Fiduciary Net Position

Detailed information about pension plan fiduciary net position is available in the separately issued ACERA financial report.

### 14. Defined Benefit Pension Plan – Alameda County Fire District (ACFD)

#### A. Plan Description

The ACFD Miscellaneous Plan (Miscellaneous Plan) is a cost-sharing, multiple-employer, defined benefit plan and the County of Alameda Fire Department Safety Plan (Safety Plan) is an agent multiple-employer, defined benefit plan. Both plans are administered by CalPERS. The Miscellaneous Plan and the Safety Plan provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and County ordinance.

All permanent ACFD non-safety employees classified as full-time are required to participate in the Miscellaneous Plan. Members hired before January 1, 2013 become eligible for service retirement upon attainment of age 50 with at least five years of credited service (total service across all CalPERS employers, and with certain other retirement systems with which CalPERS has reciprocity agreements). PEPRA members become eligible for service retirement upon attainment of age 52 with at least five years of service.

All permanent ACFD safety employees classified as full-time are required to participate in the Safety Plan. Members become eligible for service retirement upon attainment of age 50 with at least five years of credited service (total service across all CalPERS employers, and with certain other retirement systems with which CalPERS has reciprocity agreements).

The service retirement benefit is equal to the product of the benefit factor, years of service, and final compensation. The benefit factor depends on the benefit formula specified in the contract. The years of service is the amount credited by CalPERS to a member while employed in this group (or for other periods that are recognized under the employer's contract with CalPERS). The final compensation is the monthly average of the member's highest 36 or 12 consecutive months' full-time equivalent monthly pay (no matter which CalPERS employer paid this compensation). The standard benefit is 36 months. Employers had the option of providing a final compensation equal to the highest 12 consecutive months for classic plans only.

The non-industrial disability retirement benefit is available to both ACFD safety and non-safety employees if the employee becomes disabled and has at least 5 years of credited service. There is no special age requirement and the illness or injury does not have to be job related. The employee must be active employed at the time of disability in order to be eligible for this benefit.

The industrial disability retirement is available only to ACFD safety employees. An employee is eligible for this benefit if the disability is work-related illness or injury, which is expected to be permanent or to last indefinitely.

Upon the death of retiree, a one-time lump sum payment of \$500 will be available to the retiree's designated survivor(s) or to the retiree's estate for both Plans.

A full description of the ACFD Miscellaneous and Safety Plan benefit provisions and membership information is available in the separately issued CalPERS Annual Actuarial Valuation Reports.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### B. Contributions

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through the CalPERS' annual actuarial valuation process. The Miscellaneous Plan's actuarially determined rate is based on the estimated amount necessary to pay the Miscellaneous Plan's allocated share of the risk pool's costs of benefits earned by employees during the year, and any unfunded accrued liability. ACFD is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. For the measurement period ended June 30, 2015, the active employee contribution rate is 6.887 percent of annual pay, and the average ACFD contribution rate is 11.522 percent of annual payroll.

The Safety Plan's actuarially determined rate is based on the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. ACFD is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. For the measurement period ended June 30, 2015, the active employee contribution rate is 9.0 percent of annual pay, and the average County contribution rate is 26.980 percent of annual payroll.

ACFD's contribution rates may change if plan contracts are amended. The contribution requirements of employees and ACFD are established and may be amended by CalPERS.

#### C. Net Pension Liability

#### Miscellaneous Plan

As of June 30, 2016, ACFD reported a liability of \$1,600,000 for its proportionate share of the net pension liability for the Miscellaneous Plan. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. ACFD's proportion of the net pension liability was based on a projection of ACFD's long-term share of contributions to the pension plan relative to the projected contributions of all participants, actuarially determined. At June 30, 2015, ACFD's proportion was 0.058 percent, which was a decrease of 0.007 percent from its proportion measured as of June 30, 2014.

### Safety Plan

As of June 30, 2016, ACFD reported a liability of \$73,442,000 for its Safety Plan net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The following table summarizes the changes in the net pension liability:

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

	Increase (Decrease)					
	Т	otal Pension Liability (a)		in Fiduciary et Position (b)	١	Net Pension Liability (a) - (b)
Balance at June 30, 2014	\$	342,302	\$	281,132	\$	61,170
Changes for the year:						
Service cost		13,449		-		13,449
Interest		25,746		-		25,746
Changes of assumptions		(6,244)		-		(6,244)
Differences between expected and ac		1,544		-		1,544
Contributions - employer		-		12,024		(12,024)
Contributions - employee		-		4,144		(4,144)
Net investment income		-		6,379		(6,379)
Benefit payments <sup>1</sup>		(15,559)		(15,559)		-
Administrative expenses		<u>-</u>		(324)		324
Net changes for the year		18,936		6,664		12,272
Balances at June 30, 2015	\$	361,238	\$	287,796	\$	73,442

<sup>&</sup>lt;sup>1</sup> Including refunds of employee contributions

#### D. Pension Expense and Deferred Flows of Resources Related to Pensions

#### Miscellaneous Plan

For the year ended June 30, 2016, ACFD recognized pension credit of \$310,000. At June 30, 2016, ACFD reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Net difference between projected and actual earnings on pension plan investments \$ - \$ 19	es
140t dinorono botwoon projectod and actual carrings on pension plan investments $\psi$ - $\psi$ 13	5
Changes of assumptions - 38	8
Differences between expected and actual experience 41	-
Changes in proportion and differences between ACFD contributions and	
proportionate share of contributions 862 15	4
ACFD contributions subsequent to the measurement date 491	-
Total \$ 1,394 \$ 73	7

ACFD contributions of \$491,000 are reported as deferred outflows of resources to pensions and will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	
2017	\$ (50)
2018	(33)
2019	(1)
2020	250

#### Safety Plan

For the year ended June 30, 2016, ACFD recognized pension expense of \$11,361,000. At June 30, 2016, ACFD reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

	0	eferred utflows esources	Deferred Inflows of Resources		
Net difference between projected and actual earnings on pension plan investments	\$	-	\$	2,284	
Changes of assumptions		-		5,148	
Differences between expected and actual experience		1,273		-	
ACFD contributions subsequent to the measurement date		12,596		-	
Total	\$	13,869	\$	7,432	

ACFD contributions of \$12,596,000 are reported as deferred outflows of resources to pensions and will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	
2017	\$ (2,589)
2018	(2,589)
2019	(2,589)
2020	2,185
2021	(577)

#### E. Actuarial Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. The total pension liability in the June 30, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount Rate	7.65%
Inflation Rate	2.75%

Salary Increases Varies by entry age and service

Mortality Rate Table<sup>1</sup> Derived using CalPERS' membership data for all funds

Post Retirement Benefit Increase Contract COLA up to 2.75% until purchasing power protection

allowance floor on purchasing power applies, 2.75% thereafter

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

<sup>&</sup>lt;sup>1</sup> The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

Asset Class	Target Allocation	Real Return Years 1-10 <sup>1</sup>	Real Return Years 11+ <sup>2</sup>
Global Equity	51.00%	5.25%	5.71%
Global Fixed Income	20.00%	0.99%	2.43%
Inflation Sensitive	6.00%	0.45%	3.36%
Private Equity	10.00%	6.83%	6.95%
Real Estate	10.00%	4.50%	5.13%
Infrastructure and Forestland	2.00%	4.50%	5.09%
Liquidity	1.00%	-0.55%	-1.05%

<sup>&</sup>lt;sup>1</sup> An expected inflation rate of 2.5% is used for this period

Discount Rate – The discount rate used to measure the total pension liability of both the Miscellaneous Plan and the Safety Plan was 7.65 percent as of June 30, 2015. The projection of cash flows used to determine the discount rate assumes plan member contributions will be made at the current member contribution rates, and that employer contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, both the Miscellaneous Plan and the Safety Plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The discount rate used to measure the total pension liability of both the Miscellaneous Plan and the Safety Plan was 7.50 percent as of June 30, 2014. According to Paragraph 30 of Statement 68, the long-term discount rate should be determined without reduction for pension plan administrative expense. The 7.50 percent investment return assumption used in this accounting valuation is net of administrative expenses. Administrative expenses are assumed to be 15 basis points. An investment return excluding administrative expenses would have been 7.65 percent. Using this lower discount rate has resulted in a slightly higher total pension liability and net pension liability. This difference was deemed immaterial to the Public Agency Cost-Sharing Multiple-Employer Defined Benefit Pension Plan.

#### Miscellaneous Plan

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents ACFD's proportionate share of the net pension liability of the Miscellaneous Plan calculated using the discount rate of 7.65 percent, as well as what ACFD's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.65 percent) or 1-percentage-point higher (8.65 percent) than the current rate:

	 1% Decrease (6.65%)		Discount Rate (7.65%)		crease 65%)
ACFD's proportionate share of the net pension liability	\$ 3,052	\$	1,600	\$	401

#### Safety Plan

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following presents ACFD's net pension liability for the Safety Plan calculated using the discount rate of 7.65 percent, as well as what the ACFD's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.65 percent) or 1-percentage-point higher (8.65 percent) than the current rate:

			ount Rate 7.65%)	1% Increase (8.65%)		
ACFD's net pension liability	\$	121,849	\$ 73,442	\$	33,376	

<sup>&</sup>lt;sup>2</sup> An expected inflation rate of 3.0% is used for this period

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

#### F. Pension Plan Fiduciary Net Position

Detailed information about pension plan fiduciary net position is available in the separately issued CalPERS financial report.

### 15. Postemployment Medical Benefits - ACERA

### A. Plan Description

ACERA administers a medical benefits program for retired members and their eligible dependents. This is not a benefit entitlement program and benefits are subject to modification and/or deletion by the ACERA Board of Retirement. Annually, based on the recommendation of the Board of Retirement, the Board of Supervisors designates a portion of the County's contribution to retirement towards medical premiums of retirees. The medical benefits program operates as a cost-sharing multiple-employer benefit plan for the County, the Alameda Health System, the Superior Court of California for the County of Alameda, and four participating special districts located in the County, but not under the control of the County Board of Supervisors.

The County arranges health insurance coverage for employees, negotiating coverage levels and premium rates annually with several carriers. Employees who meet certain eligibility conditions and make the required contributions may continue coverage in those same health plans after retirement until they become Medicare eligible. Currently, the County uses a single blended rate for budgeting and setting premium and contribution rates for both active employees and non-Medicare eligible retirees. The County funds the premiums for employees while ACERA funds the premiums for retirees. ACERA establishes the amount of the Monthly Medical Allowance (MMA). For employees who retire with a minimum 20 years of service, the MMA has been set at \$540.44 per month in 2016.

As the underlying cost for non-Medicare eligible retirees is higher than the blended average of active members and non-Medicare eligible retirees, there is an implicit subsidy inherent in the cost allocation process. GASB Statement No. 45 requires employers using a blended rate for active and non-Medicare eligible retirees to recognize the implicit subsidy liability.

ACERA's financial statements and required supplementary information are audited annually by independent auditors. The audit report and December 31, 2015 financial statements may be obtained by writing to Alameda County Employees' Retirement Association, 475 14<sup>th</sup> Street, Suite 1000, Oakland, CA 94612.

#### B. Funding Policy

Retired employees from the County receive a monthly medical allowance toward the cost of their retiree health insurance from the Supplemental Retirees Benefit Reserve (SRBR). The SRBR is a funded trust that receives fifty percent of the investment earnings that are in excess of the target investment return of the ACERA pension fund. The County does not make postemployment medical benefit payments directly to retirees and has no ability to fund these benefits. However, the pension contribution would be lower if not for the excess interest transfer to the SRBR. Therefore, it is the County's view that a portion of the excess interest transfer by ACERA into the SRBR should be counted as a contribution toward the GASB Statement No. 45 annual required contribution (ARC).

The County's OPEB cost is calculated based on the ARC, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The County's annual postemployment medical benefit cost, the percentage of annual postemployment medical benefit cost contributed to the plan, and the net OPEB obligation for fiscal years 2014 through 2016 are as follows:

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

	ı	Annual							
Fiscal Year	(	OPEB	Cost			Net OPEB			
Ended June 30	Cost		Cost			Contributed		Obligation	
2014	\$	26,953	•	198.6 %	\$	91,035			
2015		14,126		672.8		10,127			
2016		22,001		143.8		488			

The following table shows the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation to the retiree health plan:

Annual required contributions	\$ 22,204
Interest on net OPEB obligation	810
Adjustment to annual required contributions	(1,013)
Annual OPEB cost	22,001
OPEB contributions	(31,640)
Change in net OPEB obligation	(9,639)
Net OPEB obligation, beginning of fiscal year	10,127
Net OPEB obligation, end of fiscal year	\$ 488

The actuarial funding status is determined from a long-term, ongoing plan perspective. The valuation determines the progress made in accumulating sufficient assets to pay benefits when due. The Postemployment Benefit Plan's actuarial accrued liability at December 31, 2015 was \$901 million; the actuarial value of assets was \$822.6 million; the unfunded actuarial accrued liability was \$78.1 million; and the funded ratio was 91.3 percent. Covered payroll was \$969.5 million and the ratio of unfunded actuarial accrued liability to covered payroll was 8 percent. For the three-year trend actuarial information, please see the Schedules of Funding Progress on page 100.

#### C. Actuarial Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. The actuarially determined amounts for the OPEB plan are subject to continual revision as results are compared to past expectations and new estimates are made about the future. The projections for postemployment medical benefits plan are based on the actuarial methods and assumptions for the annual required contribution (12/31/2014 valuation) and the funded status of the plan (12/31/2015 valuation), as shown in a schedule on the next page.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

Valuation date	December 31, 2015	December 31, 2014			
Actuarial cost method		e Normal			
Amortization of UAAL		years (decreasing)			
Remaining amortization period	20 years	21 years			
Amortization method		ntage of pay			
Assets valuation method	Difference between actual and expected market return smoothed over 10 six-month periods				
Interest rate		60%			
Inflation rate	3.2	25%			
Across-the-Board salary increases	0.5	50%			
Salary increases:					
General	4.15 -	7.45%			
Safety	4.45 -	10.45%			
Demographics:					
(A) Healthy	RP-2000 Combined F	lealthy Mortality Table			
General members and all beneficiaries	Set back one year fo	or males and females			
Safety members	No set back for males and se	et back two years for females			
	PP-2000 Combined b	Healthy Mortality Table			
(B) Disability	KF-2000 Combined I	leality Mortality Table			
General members	Set forward seven years for males and set forward four years for females				
Safety members	Set forward six years for males and set forward three year for females				
Healthcare Cost Trend Rates:					
Monthly Medical Allowance (MMA)	Starting at 6.75% for 2016 to 2017, reduced by 0.25% per annum until it reaches 5%	Starting at 7.0% for 2015 to 2016, reduced by 0.25% per annum until it reaches 5%			
Dental and Vision	5	%			
Medicare Part B	5	%			
Postemployment benefit increases	Dental, vision and Medicare Part B subsidies are assumed to increase with full trend. Monthly Medical Allowance (MMA) subsidies are assumed to increase at 50% of the healthcare cost trend rates for the MMA benefit, with the exception that the 2017 MMA will remain at 2016 levels for non-Medicare insurer at \$540.44; for Medicare insurer at \$414.	Dental, vision and Medicare Part B subsidies are assumed to increase with full trend. Monthly Medical Allowance (MMA) subsidies are assumed to increase at 50% of the healthcare cost trend rates for the MMA benefit, with the exception that the 2016 MMA will be \$540.44, an increase of 3.5% from 2015 for non-Medicare insurer; for Medicare insurer will be \$414.			

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan understood by the County and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing the benefit costs between the County and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

### 16. Postemployment Medical Benefits – ACFD

#### A. Plan Description

The ACFD administers a defined benefit post-retirement medical benefit program through CalPERS, an agent-multiple employer retirement system, for all eligible retired employees and their eligible dependents. Retirees are eligible if they retire from the ACFD with a minimum of five years of employment with the ACFD and ten years of service credit with CalPERS. The ACFD currently provides three tiers of medical benefit coverage to retirees, based on the hire date and years of service: tier 1- hire date before April 1, 2009, tier 2 – hire date on or after April 1, 2009 and before January 1, 2015; tier 3 – hire date on or after January 1, 2015. The ACFD pays the Minimum Employer Contribution (MEC) to CalPERS and provides eligible retirees with a stipend to offset medical benefit costs.

### B. Funding Policy

The ACFD's current funding policy for postemployment medical benefit is pay-as-you-go, with employees making contribution to CERBT as a percentage of salary. For fiscal year 2016, the ACFD's contribution is \$13,053,000. This amount includes: \$682,000 of employee contributions, \$8,200,000 of the City of Dublin contribution toward its subaccount, \$1,000,000 contribution from ACFD special revenue fund toward the County's subaccount, and \$3,171,000 of the pay-as-you-go amount allocated to contract agencies based on their shared allocation percentage. The ACFD is working with an actuary and its contract agencies to develop a funding strategy and accounting methodology for its retiree healthcare plan unfunded liability.

#### **Annual OPEB Cost and Net OPEB Obligation**

The ACFD's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial accrued liabilities (UAAL) (or funding excess) over a period not to exceed thirty years. The following table shows the components of the ACFD's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the ACFD's net OPEB obligation to the Plan:

Annual Required Contribution	\$	16,879
Interest on net OPEB obligation		2,405
Adjustment to annual required contribution		(5,327)
Annual OPEB cost		13,957
Contributions made		(13,053)
Increase in Net OPEB obligation		904
Net OPEB obligation – beginning of year		60,126
Net OPEB obligation – end of year	Φ.	61,030
Net Of Lb obligation — end of year	Ψ	01,000

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

The annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for fiscal years 2014 through 2016 are as follows:

Fiscal Year	Α	Annual Percentage of OPEB Net OPEB			
Ended	ed OPEB Cost Cost Contributed		Cost Contributed		Obligation
6/30/2014	\$	12,490	22.00 %		52,999
6/30/2015		13,023	45.28		60,126
6/30/2016		13,957	93.52		61,030

#### **Funded Status and Funding Progress**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### Allocation of UAAL

Although unfunded liability of all ACFD's employees is reported in the ACFD's financials, initial Unfunded Actuarial Accrued Liability (UAAL) will be allocated to the ACFD contract agencies based on the agencies' prior years weighted average cost allocation percentage and ARC amount will also be allocated to contract agencies based on their current cost allocation percentage.

### C. Actuarial Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2013 actuarial valuation, the entry age normal method was used. The actuarial assumptions included a 4.0 percent investment rate of return for no pre-funding scenario, an increasing trend of healthcare cost compared to the prior year, ranging from 7.5 to 7.8 percent increase beginning fiscal year 2016 to 5.0 percent increase beginning fiscal year 2021. The UAAL is being amortized at a level percentage of payroll method over a closed period with 22 years remaining as of June 30, 2016.

#### 17. Joint Venture

The County is a participant with the City of Oakland (City) in a joint exercise of powers agreement forming the Oakland-Alameda County Coliseum Authority (Coliseum Authority), which was formed on July 1, 1995 to assist the City and County in the financing of public capital improvements in the Oakland-Alameda County Coliseum Complex (Coliseum Complex) pursuant to the Marks-Roos Local Bond Pooling Act of 1985. The Oakland-Alameda County Coliseum Financing Corporation (Financing Corporation) is reported as a blended component unit of the Coliseum Authority. The eight-member Board of Commissioners of the Coliseum Authority consists of two council members from the City, two members of the Board of Supervisors from the County, two appointees

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

of the City Council, and two appointees of the Board of Supervisors. The Board of Directors of the Financing Corporation consists of the City Manager and the County Administrator.

#### Stadium Background

In August 1995, the Coliseum Authority issued \$9.2 million in Fixed Rate Refunding Lease Revenue Bonds and \$188.5 million in Variable Rate Lease Revenue Bonds (collectively known as the Stadium Bonds) to satisfy certain obligations of the Coliseum Authority, the City, the County, the Financing Corporation and Oakland-Alameda County Coliseum Inc. (Coliseum Inc.), which then managed the operations of the Coliseum Complex, to finance the costs of remodeling the stadium portion of the Coliseum complex as well as relocating the Raiders to the City.

On May 31, 2012, the Coliseum Authority issued \$122.8 million in Refunding Bonds Series 2012 A with coupons of 2 to 5 percent to refund and defease all outstanding variable rate 2000 Series C Refunding Bonds. The bonds were priced at a premium, bringing total proceeds to \$138.1 million.

These funds coupled with \$13 million in the 2000 Series C reserve fund generated available funds of \$151.1 million which was used to refund the 2000 C Refunding Bonds of \$137.4 million, fund a reserve fund of \$12.8 million and to pay underwriter's discount and issuance cost of \$0.9 million. The all-in-interest cost of the 2012A refunding bonds was 3.04 percent.

There was an economic loss of \$23 million (difference between the present value of the old and the new debt service payments) due to the low variable interest rates on the old bonds and the higher fixed rates on the new bonds. The Coliseum Authority was unable to maintain the bonds at a variable rate because it was not able to renew the letters of credit as required due to the tightening of the credit markets since 2008. However, the Coliseum Authority was able to take advantage of the fixed rate market with historically low interest rates and issued fixed rate bonds that generated a premium of \$15.3 million.

The Stadium Bonds are limited obligations of the Coliseum Authority payable solely from certain revenues of the Coliseum Authority, including revenues from the Stadium and Arena Complex and base rental payments from the City and the County. The source of the Coliseum Authority's revenues relating to football games consists primarily of a portion of the club dues, concession, and parking payments. The Coliseum Authority has pledged the base rental payments and most other revenues received under the Master Lease from the lessees, the City, and the County to the trustee to pay debt service on the bonds. In the event that football revenues and other revenues received in connection with the Stadium are insufficient to make base rental payments, the City and the County are obligated to make up the shortfall in the base rental payments from their respective general funds. The City and the County each have covenanted to appropriate \$11 million annually to cover such shortfall in revenue; however, the City and the County are jointly and severally liable to cover such shortfall, which means that the County could have to pay up to \$22 million annually in the event of default by the City. Base rental payments are projected to cover one hundred percent of the debt service requirements over the life of the bonds. The obligation of the City and the County to make such payments is reduced to the extent the Coliseum Authority receives revenues generated at the complex to pay debt service and for operations and maintenance. The Stadium Bonds are not general obligations of either the City or the County.

#### Arena Background

On August 2, 1996, the Coliseum Authority issued \$70 million Series A-1 and \$70 million Series A-2 Variable Rate Lease Revenue Bonds (Arena Bonds) to finance the costs of remodeling the Coliseum Arena (Arena) and to satisfy certain obligations of the Coliseum Authority, the City, the County, and Coliseum Inc. in connection with the retention of the Golden State Warriors (the Warriors) to play professional basketball at the Arena for at least 20 basketball seasons, beginning with the 1997-98 season. These obligations are evidenced in a series of agreements (the Warriors Agreements) among the Warriors and the City, the County, Coliseum Inc., and the Coliseum Authority.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

On April 14, 2015, the Authority issued \$79,735,000 in Refunding Bonds Series 2015 with coupons of 0.8 to 3.793 percent to refund and defease all outstanding variable rate 1996 Series A-1 and A-2 Bonds. The bonds were sold at par, bringing total proceeds to \$79,735,000.

These funds coupled with \$3,319,013 in the 1996 Series A reserve fund generated available funds of \$83,054,013 which was used to refund the 1996 Series A Refunding Bonds of \$79,735,000, to fund a reserve fund of \$2,168,103, to pay underwriter's discount and issuance cost of \$659,928 and \$490,983 was returned to the Authority's general fund. The all-in true interest cost of the 2015A refunding bonds was 3.33 percent.

There was an economic loss of \$13,479,519 (difference between the present value of the old and the new debt service payments) due to the low variable interest rates on the old bonds and the higher fixed rates on the new bonds. The Authority was unable to maintain the bonds at a variable rate because it was not able to renew the letters of credit as required due to the tightening of the credit markets since 2008. However, the Authority was able to take advantage of the fixed rate market with historically low interest rates and issued fixed rate bonds.

Under the Warriors Agreements, the Arena Bonds are limited obligations of the Coliseum Authority, payable solely from revenues received by the Coliseum Authority on behalf of the City and the County. Revenues consist of base rental payments from the City and County, certain payments from the Warriors of up to \$7.428 million annually from premium seating revenues, the sale of personal seat licenses by the Coliseum Authority, concessionaire payments and Arena naming rights. If necessary to prevent default, additional premium revenues up to \$10 million may be pledged to service Arena debt. If the revenues received from the Warriors and from Arena operations are not sufficient to cover the debt service requirements in any fiscal year, the City and the County are obligated to make up the shortfall in the base rental payments from their respective general funds. The County and the City each have covenanted to appropriate up to \$9.5 million annually to cover such shortfalls in revenue; however, the City and the County are jointly and severally liable to cover such shortfall, which means that the County could have to pay up to \$19 million annually in the event of default by the City.

#### **Debt Obligations**

Long-term debt outstanding as of June 30, 2016 is as follows:

Type of Indebtedness	Maturity	Interest Rate	 thorized and ssued	Out	standing
Stadium Bonds 2012 Refunding Series A Lease Revenue Bonds	February 1, 2025	5%	\$ 122,815	\$	91,025
Arena Bonds 2015 Refunding Series A Lease Revenue Bonds	February 1, 2026	1% - 4%	79,735		74,335
Total Long-term debt			\$ 202,550	\$	165,360

Debt payments during the fiscal year ended June 30, 2016 were as follows:

	St	Stadium		Arena		Total	
Principal	\$	7,865	\$	5,400	\$	13,265	
Interest		4,945		1,671		6,616	
Total	\$	12,810	\$	7,071	\$	19,881	

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

The following is a summary of long-term debt transactions for the year ended June 30, 2016:

Outstanding lease revenue bonds, July 1, 2015	\$ 178,625
Principal repayments	 (13,265)
Outstanding lease revenue bonds, June 30, 2016	165,360
Amount due within one year	 (14,055)
Amount due beyond one year	\$ 151,305

Annual debt service requirements to maturity for the lease revenue bonds, including interest payments, are as follows:

For the Period	Stadium Bonds		Arena Bonds		Total	
Ending June 30	Principal	Interest	Principal	Interest	Principal	Interest
2017	\$ 8,255	\$ 4,551	\$ 5,800	\$ 2,168	\$ 14,055	\$ 6,719
2018	8,670	4,139	6,200	2,096	14,870	6,235
2019	9,100	3,705	6,600	1,991	15,700	5,696
2020	9,555	3,250	7,000	1,838	16,555	5,088
2021	10,035	2,772	7,600	1,651	17,635	4,423
2022-2026	45,410	5,815	41,135	4,200	86,545	10,015
Total	\$ 91,025	\$ 24,232	\$ 74,335	\$ 13,944	\$ 165,360	\$ 38,176

### **Management of Coliseum Authority**

The Coliseum Authority entered into an agreement with the Oakland Coliseum Joint Venture (OCJV) to manage the entire Coliseum complex beginning July 1, 1998. On January 1, 2001, the Coliseum Authority terminated its agreement with OCJV and reinstated its Operating Agreement with Coliseum Inc. Coliseum Inc. subcontracted all of the operations of the Coliseum Complex to OCJV. The Operating Agreement between the Coliseum Authority and Coliseum Inc. expired, by its terms, on July 31, 2006. The Coliseum Authority entered into a Termination Agreement whereby, in return for certain consideration, the Coliseum Authority agreed to perform the duties of Coliseum, Inc. on and after August 1, 2006. The Authority's management agreement with OCJV expired in June 2012. In July 2012, AEG Management Oakland, LLC took over management of the Coliseum Complex after signing a ten year agreement.

Under the joint exercise of power agreement, which formed the Coliseum Authority, the County is responsible for funding up to 50 percent of the Coliseum Authority's operating costs and debt service requirements to the extent such funding is necessary. During the year ended June 30, 2016, the County made contributions of \$11.02 million to fund its share of operating deficits and debt service payments of the Coliseum Authority.

The Coliseum Authority has anticipated a deficit for operating costs and repayment of its Stadium Bonds, such that the City and County will have to contribute to base rental payments. Of the \$20.5 million appropriated in the general fund as part of the above agreements, it is estimated that the County will have to contribute \$11.02 million for the year ending June 30, 2017. There are many uncertainties in the estimation of revenues for the Coliseum Authority beyond one year into the future; therefore, the County has established a contingent liability to fund the Coliseum Authority deficit in the statement of net position in an amount equal to its contingent share (50 percent) of the outstanding Stadium Bonds, in the amount of \$45.513 million. The County has not established a contingent liability for the Arena Bonds because management is of the opinion that revenues from the Arena, including payments from the Warriors and revenues from Arena operations, will be sufficient to cover the debt payments.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

Complete financial statements for the Coliseum Authority can be obtained from the County Auditor-Controller's Office at 1221 Oak Street, Room 249, Oakland, CA 94612.

### 18. Alameda Health System Discretely Presented Component Unit

Alameda Health System (AHS) operates medical and health facilities within Alameda County. In accordance with the Master Contract (Contract) between the County and AHS dated June 23, 1998, effective July 1, 1998, AHS became a public hospital authority pursuant to California Health and Safety Code Section 101850. Accordingly the governance, administration and operation of Fairmont Hospital, Highland Hospital and John George Hospital (Facilities) were transferred from the County to AHS.

In accordance with the Medical Facilities Lease between AHS and the County dated June 12, 1998, AHS is leasing certain land, facilities and equipment, collectively, the facilities, from the County for the annual sum of \$1. In accordance with a transfer agreement, Fairmont Hospital and Highland Hospital remain the property of the County. Accordingly, such assets, along with the John George Hospital, are accounted for within the governmental activities of the County. Under the terms of the contract, the County has agreed to provide AHS unrestricted use of the facilities.

During the year ended June 30, 2014, AHS completed the acquisitions of the San Leandro Hospital (SLH) and the Alameda Hospital (AH). AHS continued to operate SLH as an acute care hospital with 36 acute staffed beds, and AH with 64 acute staffed beds, 35 sub-acute staffed beds, 146 skilled nursing staffed beds, and clinics. SLH is located at 13855 East 14th Street, San Leandro, California. AH is located at 2070 Clinton Avenue, Alameda, California.

Effective July 1, 2003, the County adopted the provisions of GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units, an amendment of GASB Statement No. 14.* This resulted in the Alameda Health System Foundation (Foundation) being included as a discretely presented component unit of AHS. During fiscal year 2004, the Foundation's Articles of Incorporation and bylaws were amended to require AHS to approve Foundation board members and to allow that upon dissolution, the Foundation's remaining assets would be distributed to AHS. The Foundation distributed \$2.1 million to AHS during fiscal year 2016.

Included in the County's outstanding long-term liabilities at June 30, 2016, are \$1 million in lease revenue bonds which refunded the 2001A Refunding certificates of participation that were issued to provide for improvements to the Facilities. The County is liable for the repayment of the debt.

As of July 1, 2001, AHS no longer participates in the County's self-insurance program. In September 2006, the County and AHS agreed to wholly and fully resolve any and all prior disputes and disagreements and any and all past, present and future insurance claims and insurance expenses of any kind. The County made a one-time payment of \$5.76 million to AHS for the full satisfaction and settlement of any and all past, present and future issues and matters related to insurance expenses, the satisfaction and exhaustion of outstanding claims and the apportionment of insurance coverage premiums and all other matters related to general liability, medical malpractice liability, workers' compensation liability, premises liability and other liabilities, regardless of when reported or claimed. Effective July 1, 2001, AHS became self-insurance program.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

Changes in the balance of the net self-insurance liabilities during the past two fiscal years are as follows:

	2015/16		2014/15	
Estimated liability for claims and contingencies				
at the beginning of the fiscal year	\$	31,287	\$	26,021
Additional obligations		9,047		10,142
Payments		(8,586)		(4,876)
Estimated liability for claims and contingencies				
at the end of the fiscal year	\$	31,748	\$	31,287

AHS has experienced significant operating losses and negative cash flows from operations in recent years. AHS has financed its working capital needs through loans from the County. AHS expects to require ongoing working capital support from the County in fiscal year 2017.

In 2004, the voters of Alameda County approved Measure A, which provides funding, beginning in fiscal year 2005, for emergency medical, hospital inpatient, outpatient, public health, mental health, and substance abuse services to indigent, low-income and uninsured adults, children, families, seniors and other residents of Alameda County through an increase in Alameda County's sales tax revenue of .5 percent. Seventy-five percent of the funds are to be used by AHS. On June 3, 2014, the voters of Alameda County approved Measure AA, which extends the expiration date of Measure A from June 30, 2019 to June 30, 2034.

In August 2004, the County placed a \$200 million limitation on net loans to AHS. As defined, this limitation is calculated as gross loans to AHS, reduced by board-designated funds held by the County on behalf of AHS. The terms of loan repayment, amended in April 2011, called for a reduction of the \$200 million loan limit to \$70 million by June 30, 2016. AHS and the County signed an interim agreement, which is effective from October 28, 2014 through December 31, 2014. The interim agreement has been extended several times and continued to be in effect until March 31, 2016 as approved by the Board on December 15, 2015. The purpose of the agreement is to allow AHS and the County time to develop a longer term agreement on repayment of AHS's obligation to the County. During fiscal year 2016, the interim agreement was replaced with an agreement that sets a schedule of repayment of AHS net loans and a net loans limit of \$145 million at June 30, 2016. The net loans of \$101.63 million at June 30, 2016 is classified as long-term in the accompanying statement of net position. Should AHS, as a hospital authority, be terminated, the County may be required to assume the liabilities of AHS related to the operation of Hospitals and Clinics.

#### A. Net Patient Service Revenue

Net patient service revenues are reported at the estimated net realizable amounts from patients, third-party payors, including the State of California, and others for services rendered at AHS, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods, as final settlements are determined.

#### B. <u>Medi-Cal and Medicare Programs</u>

A substantial portion of AHS's revenues is derived from services provided to patients eligible for benefits under the Medi-Cal and Medicare programs. Revenues from Medi-Cal and Medicare programs represent approximately 48.2 percent and 27.9 percent, respectively, of gross patient service revenues, excluding certain federal aid revenues, for the year ended June 30, 2016. Reimbursement rates are tentative and final reimbursement for services is determined after submission of annual cost reports and audits by third-party intermediaries.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

#### C. Other Program Revenues

AHS also receives significant revenues from components of the Medi-Cal Waiver Program. Beginning in fiscal year 2006, California Senate Bill 1100 (SB1100) provides additional funding to hospitals that provide a significant portion of their services to Medi-Cal and medically indigent recipients. SB1100 provides additional funds through a reimbursement rate increase for each Medi-Cal patient day provided, up to a maximum number of days. Effective January 1, 2016, California's Section 1115 Waiver Renewal was approved and established the Global Payment Program (GPP) of statewide funding for the uninsured, and the Public Hospital Redesign and Incentives in Medi-Cal (PRIME) program funding for improved quality of care and better care coordination through safety net providers. AHS recognized \$75 million in revenues for Section 1115 waiver programs for the year ended June 30, 2016. This amount includes the net intergovernmental transfers for the year ended June 30, 2016 and adjustment to prior year revenues for changes in state allocations.

#### D. Charity Care

Counties are required by federal statute, Section 17000 of the Health and Welfare Act, to provide charity care to patients who are unable to pay. AHS provides services to patients who are financially screened and qualified to receive charity care under the guidelines of AB 774. AHS captures the amount of unreimbursed costs for services and supplies for patients who qualify for the charity care program and County programs. The following table summarizes the estimated cost of charity care for the year ended June 30, 2016:

Charity care at cost \$4,025

Percent of operating expenses 0.4 %

In addition to the direct cost of charity care, AHS recognizes the unreimbursed costs of care provided to medically indigent patients covered by the Health Plan of Alameda County (HPAC) as contractual allowances. The following table summarizes the estimated HPAC unreimbursed costs for the year ended June 30, 2016:

HPAC unreimbursed cost \$13,023

Percent of operating expenses 1.4 %

#### E. Accounts Receivable

Accounts receivable at June 30, 2016, comprised the following:

Patient accounts receivable	\$ 230,047
Due from State of California	41,928
Other accounts receivable	9,231
Total	\$ 281,206

Patient accounts receivable include amounts due from third party payors, patients, and other agencies for patient services rendered and is net of \$486.5 million in estimated contractual adjustments and uncollectible accounts. Other accounts receivable include professional and other fees earned on patient services and services provided to various outside agencies. Also included in other accounts receivable are reimbursement claims for grants expenditures, amounts owed to AHS from the State for payments under the SB 1100 program, and uncollected contributions to the Foundation.

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### F. Accounts Payable and Accrued Expenses

Accounts payable and accrued expenses at June 30, 2016, comprised the following:

Accounts payable	\$ 47,532
Accrued payroll	19,190
Due to third-party payors	127,643
	\$ 194,365

### G. Pension Obligation Bond Commitments

The County issued pension obligation bonds in 1995 and 1996 and contributed the net bond proceeds to the pension plan. A portion of the obligation is attributable to the participation of AHS employees in ACERA and allows ACERA to provide pension obligation bond credits to AHS, thus reducing contributions otherwise payable to ACERA over time. The outstanding bonds are recorded by the County and have not been reflected in AHS financial statements prior to fiscal year 2015. In recognizing AHS legal obligation for the allocated share of the debt, the amount due to the County related to the pension obligation bonds has been recognized within the financial statements of fiscal year 2015 and included as a fiscal year 2014 restatement.

#### H. Defined Benefit Pension Plan

AHS is a participant in ACERA. ACERA is governed by the California Constitution, the County Employees Retirement Law of 1937, and the bylaws, procedures, and policies adopted by the Board of Retirement. ACERA operates a cost-sharing multiple employer defined benefit plan. ACERA provides service and disability retirement benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Benefit and contribution provisions are established by State law and are subject to amendment only by an act of the State of California legislature. An actuarial valuation is performed annually for the system as a whole.

The 1937 Act provides the authority for the establishment of ACERA benefit provisions. In most cases where the law provides options concerning the allowance of credit for service, the offering of benefits, or the modification of benefit levels, the law generally requires approval of the employers' governing boards for the option to take effect. Separately, in 1984 the Alameda County Board of Supervisors and the Board of Retirement approved the adoption of Article 5.5 of the 1937 Act. This adoption permitted the establishment of a Supplemental Retirees Benefit Reserve (SRBR) for ACERA.

Article 5.5 of the 1937 Act provides for the systematic funding of the SRBR and stipulates that it be used only for the benefit of retired members and beneficiaries. The law grants discretionary authority over the use of the SRBR funds to the Board of Retirement. Supplemental benefits currently provided through the SRBR include supplemental cost-of-living allowance, supplemental retired member death benefits, and the retiree monthly medical allowance, vision, dental, and Medicare Part B coverage. The payment of supplemental benefits from the SRBR is subject to available funding and must be periodically re-authorized by the Board of Retirement. SRBR benefits are not vested.

In 2006, the Board of Retirement approved the allocation of SRBR funds to Postemployment Medical Benefits and Other Pension Benefits. These two programs provide the supplemental benefits described above.

AHS is a discretely presented component unit and is an active participant of ACERA. As of June 30, 2016, the proportionate share of net pension liability was \$370,138.

ACERA and AHS separately issue their stand-alone financial statements which can be directly obtained from their respective offices.

## NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### I. Postemployment Medical Benefits

AHS's annual postemployment medical benefits cost for fiscal years 2014 to 2016 are shown below. There are no transfers of the excess investment earnings from the pension to the SRBR trust for the same periods.

	Percentage of							
	P	Annual	Annual OPEB					
Fiscal Year	(	OPEB	Cost	Net OPEB				
ended June 30		Cost	Contributed	Obligation				
2014	\$	6,533	0.00 %	\$	33,113			
2015		1,482	0.00		34,595			
2016		4,240	0.00		38,835			

The following table shows AHS's annual postemployment medical benefits cost and the changes in the net OPEB obligation for the year ended June 30, 2016:

Annual required contributions	\$ 5,401
Interest on net OPEB obligation	2,600
Adjustment to annual required contributions	(3,761)
Annual postemployment medical benefits cost	4,240
Postemployment medical benefits contributions	-
Increase in net OPEB obligation	4,240
Net OPEB obligation, beginning of year	34,595
Net OPEB obligation, end of year	\$ 38,835

## 19. Self-Insurance and Contingencies

## A. Self-insurance and Purchased Insurance

The County is exposed to various risks of loss related to torts (theft, damage, and/or destruction of assets, errors and omissions, injuries to employees, natural disasters or medical malpractice); unemployment claims; and dental benefits provided to employees. The County maintains risk-financing internal service funds in which assets are set aside for claim settlements associated with general, automobile, and medical malpractice liability; workers' compensation; unemployment; and dental benefits to employees.

The County uses a combination of self-insurance, participation in insurance pools, and purchased insurance coverage for protection against adverse losses. Excess general liability, workers' compensation, and medical malpractice coverage are provided by CSAC-Excess Insurance Authority (CSAC-EIA), a joint powers authority whose purpose is to develop and fund programs of excess and primary insurance for its member counties and other California public entities. A Board of Directors consisting of one representative from each member county and seven members selected by the public entity membership governs the Authority. Purchased insurance includes primary all-risk property insurance for the entire County's real and personal property, equipment and vehicles; earthquake insurance for selected real property; Public Officials Dishonesty Bond coverage for losses related to theft of funds; and other coverage as listed below (amounts not in thousands).

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

### **PRIMARY GOVERNMENT**

The County utilizes a combination of self insurance, pooled retentions, and excess insurance for the following property insurance programs. Amounts in excess of these limits are self-insured. None of the insurance settlements over the past three years have exceeded insurance limits.

Property insurance is purchased on a March 31 policy year. Therefore, the information provided in the table below is for property insurance policies covering the period March 31, 2016 to March 31, 2017.

Property Insurance – Declared values as of March 31, 2015 for Policy Period March 31, 2016 to March 31, 2017										
	Funding Sources and Coverage Limits									
Coverage type and declared value, if applicable	Deductible	Pooled Retention Limit Deductible (CSAC-EIA)								
All Risk		3,000,000 per occurrence, \$10,000,000 Aggregate,	\$600,000,000							
Real and personal property and rents: \$2,917,944,168	\$50,000	reinsured by EIO, a captive of EIA								
Vehicles and mobile equipment (excluding buses): \$103,599,443	\$20,000, except \$100,000 for vehicles with replacement value greater than \$250,000									
Buses: \$3,850,000	\$100,000									
Fine Arts (scheduled): \$1,952,093	\$50,000									
Terrorism	\$500,000	\$3,000,000	\$500,000,000							
Flood: \$2,917,944,168	\$50,000 (Except Zones A/V, 5% per unit, \$5 million aggregate per occurrence)	\$0	\$550,000,000 (excluding Zones A/V in Tower II)							
Earthquake: \$2,791,017,746	2% of replacement value per unit per occurrence, with a \$100,000 minimum deductible	+ · · · · · · · · · · · · · · · · · · ·								

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

The County utilizes a combination of self insurance, pooled retentions, and excess insurance for the following programs:

	Funding Sources and Coverage Limits									
Program Description	Self Insured Retention	Pooled Retention Limit (CSAC-EIA)	Excess Insurance Limit (Various carriers)							
General and Auto liability	\$1,000,000	Corridor retention of \$9,000,000	\$25,000,000 (inclusive of retention)							
Medical Malpractice	\$10,000 deductible	\$1,500,000	\$1,500,000 pooled retention limit							
Workers' Compensation	\$3,000,000	Quota share of 20% of \$5,000,000 (80% borne by insurer) from SIR to \$5,000,000	Statutory							
Employer's Liability	\$3,000,000	\$5,000,000	Statutory							
Pollution Liability	\$250,000	\$0	\$10,000,000 per occurrence / \$100,000,000 aggregate							

The County purchases insurance for the following exposures:

Description	Deductible	Limit
Aircraft Coverage:		
Aircraft Liability	Some coverage is sub-limited	\$15,000,000
Aircraft Hull (2000 Cessna 206)	\$0	\$15,000,000
Watercraft Coverage:		
Watercraft Protection and Indemnity	\$1,000	\$1,000,000
Watercraft Collision and Towers	\$1,000	\$1,000,000
Watercraft Hull and Machinery	\$1,000	Varies by vessel (\$12,500 to \$4,800,000)
Foster Parents Liability	\$250	\$300,000
Crime Bond / Employee Dishonesty	\$2,500	\$15,000,000
Cyber Liability	\$100,000	\$2,000,000 aggregate per member / \$20,000,000 aggregate per pool / various sub-limits
Public Guardian Bonds	\$2,500	\$15,000,000
Notary Bonds	\$0	\$1,000,000
Notary Public Errors and Omissions	\$0	\$10,000

The estimated liability for claims and contingencies included in the risk management internal service fund is based on the results of actuarial studies and includes amounts for claims incurred but not reported. The estimated liability for claims and contingencies is calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of pay-outs, and other economic and social factors. It is the County's practice to obtain full actuarial studies annually for the workers' compensation, general liability, and medical malpractice programs. Annual charges to departments are calculated for insurance and self-insurance costs using a cost allocation method which uses multiple cost pools and allocation bases utilizing both paid claim experience and appropriate measures of loss exposures, such as payroll for employee-related costs or square footage occupied for costs associated with property.

## NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

Changes in the balances of the estimated liability for claims and contingencies during the past two fiscal years for all self-insurance funds are as follows:

	General Liability			٧	Vorkers' Co	rs' Compensation			Total			
		2015/16	2	014/15	- 2	2015/16	2	2014/15		2015/16	:	2014/15
Estimated liability for claims and contingencies												
at the beginning of the fiscal year	\$	22,007		19,766	\$	96,915	\$	85,481	\$	118,922	\$	105,247
Incurred claims and claim adjustment expenses		7,379		9,715		31,095		29,718		38,474		39,433
Payments		(7,866)		(7,474)		(19,781)		(18,284)		(27,647)		(25,758)
Total estimated liability for claims and contingencies at the end of the fiscal year	\$	21,520	\$	22,007	\$	108,229	\$	96,915	\$	129,749	\$	118,922

#### B. Litigation

Various lawsuits have been instituted and claims have been made against the County, with provisions for potential losses included in the basic financial statements. In the opinion of County Counsel, it is not possible to accurately predict the County's liability under these actions, but final disposition should not materially affect the financial position of the County.

## C. Federal and State Grants

The County participates in a number of federal and state grants programs subject to financial and compliance audits by the grantors or their representatives. Audits of certain grant programs for or including the year ended June 30, 2016, have not yet been conducted or settled. Accordingly, the County's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time. However, management does not believe that any audit disallowances would have a significant effect on the financial position of the County.

### D. Medicare and Medi-Cal Reimbursements

Alameda Health System's Medicare and Medi-Cal cost reports for certain prior years are in various stages of review by third-party intermediaries and have not yet been settled. AHS believes that it has adequately provided for any potential liabilities which may arise from the intermediaries' reviews.

## 20. Alameda County Redevelopment Successor Agency Private-Purpose Trust Fund

On December 29, 2011, the California Supreme Court upheld Assembly Bill x1 26 (ABx1 26) that provides for the dissolution of all redevelopment agencies in the State of California. This action impacted the reporting entity of the County that previously had reported the Alameda County Redevelopment Agency as a blended component unit. ABx1 26 provides that upon dissolution of a redevelopment agency, either the County or another unit of local government will agree to serve as the "successor agency" to hold the assets until they are distributed to other units of state and local government. On January 10, 2012, via board resolution R#2012-6, File #27856, Item #12A, the County Board of Supervisors designated the County as the successor agency, in accordance with ABx1 26

After enactment of the law, which occurred on June 28, 2011, redevelopment agencies in the State of California cannot enter into new projects, obligations or commitments. Subject to the control of a newly established oversight board, remaining assets can only be used to pay enforceable obligations in existence at the date of dissolution (including the completion of any unfinished projects that were subject to legally enforceable contractual commitments).

## NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

In future fiscal years, successor agencies will only be allocated revenue in the amount that is necessary to pay the estimated annual installment payments on enforceable obligations of the former redevelopment agency until all enforceable obligations of the prior redevelopment agency have been paid in full and all assets have been liquidated.

In accordance with the timeline set forth in ABx1 26 (as modified by the California Supreme Court on December 29, 2011) all redevelopment agencies in the State of California were dissolved and ceased to operate as a legal entity as of February 1, 2012. After the date of dissolution, as allowed in ABx1 26, the County elected to retain the housing assets and functions previously performed by the former redevelopment agency. The assets and activities of the Housing Successor Assets special revenue fund are reported within non-major governmental funds of the County. The remaining assets, liabilities, and activities of the dissolved Alameda County Redevelopment Agency are reported in the Alameda County Redevelopment Successor Agency private-purpose trust fund.

Capital asset activities of the private-purpose trust fund for the year ended June 30, 2016, are as follows:

	BalanceJuly 1, 2015Increases			eases	Decre	ases	Balance June 30, 2016	
Capital assets, being depreciated: Infrastructure	\$	3,111	\$		\$	<u>-</u>	\$	3,111
Less accumulated depreciation for: Infrastructure Total capital assets, being depreciated, net	\$	503 2,608	\$	62 (62)	\$	<u>-</u>	\$	565 2,546

The changes in liabilities, other than long-term debt, of the private-purpose trust fund for the year ended June 30, 2016 are as follows:

										ounts Due
	Balance					Balance		Within		
	July	<u>1, 2015</u>	Inc	reases	Dec	creases	<u>June</u>	30, 2016	One	e Year
Due to other governmental units	\$	7,632	\$	11,368	\$	(2,596)	\$	16,404	\$	2,717

The outstanding tax allocation bonds of the Alameda County Redevelopment Successor Agency as of June 30, 2016:

		Interest	Original	
Type of Obligation and Purpose	Maturity	Rates	Issue	Outstanding
Tax allocation bonds				
Alameda County Successor Agency				
Eden Area Redevelopment Bonds	8/1/2036	4.0 - 5.0 %	\$ 34,735	\$ 28,080

On February 2, 2006, the Alameda County Redevelopment Agency issued \$34.7 million in tax allocation bonds Series 2006A to finance redevelopment eligible activities in Castro Valley, Cherryland, and San Lorenzo project areas. Interest on the bonds varies from 4.0 to 5.0 percent and is payable twice a year, August 1 and February 1, while principal on the bonds is payable on August 1 every year. Total principal and interest remaining on the bonds is \$44.01 million, with the final payment due on August 1, 2036. The tax allocation bonds are secured by and to be serviced from tax increment revenues of the project areas. All project tax increment revenues except dedicated housing tax increment allocation are the security for the bonds. These revenues have been pledged until the year 2036. Pledged tax increment revenue recognized during the year ended June 30, 2016 was \$2.1 million as against the total debt service payment of \$2.1 million. Pursuant to California Assembly Bill ABx1 26,

# NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

the responsibility for the payment of this debt was transferred to the Alameda County Redevelopment Successor Agency private-purpose trust fund.

The changes in the tax allocation bonds of the Alameda County Redevelopment Successor Agency for the year ended June 30, 2016, are as follows:

	Balance y 1, 2015	Oblig	tional ations Net eases	Mat Retir an	irrent urities, ements, d Net reases	_	salance e 30, 2016	I W	ounts Due ithin e Year
Tax allocation bonds	\$ 28,905	\$	-	\$	(825)	\$	28,080	\$	855
Deferred amount for issuance premium	258		-		(13)		245		12
Total private-purpose trust bonds payable	\$ 29,163	\$	_	\$	(838)	\$	28,325	\$	867

Annual debt service requirements for Alameda County Redevelopment Successor Agency tax allocation bonds outstanding as of June 30, 2016 are as follows:

For the	Tax Allocation Bonds									
Year Ending										
June 30	Pr	incipal	<u>Int</u>	erest		Total				
2017	\$	855	\$	1,254	\$	2,109				
2018		890		1,219		2,109				
2019		925		1,183		2,108				
2020		960		1,145		2,105				
2021		1,000		1,105		2,105				
2022-2026		5,665		4,842		10,507				
2027-2031		6,995		3,487		10,482				
2032-2036		8,765		1,645		10,410				
2037		2,025		51		2,076				
	\$	\$ 28,080 \$ 15,931 \$ 44,01								

## NOTES TO BASIC FINANCIAL STATEMENTS (amounts in tables expressed in thousands) JUNE 30, 2016

## 21. Subsequent Event

On November 17, 2016, the Alameda County Joint Powers Authority issued Juvenile Justice Refunding Bonds, Series 2016, in the amount of \$98.47 million. The purpose of the bond issuance was to (1) advance refund and defease all of the outstanding County of Alameda Juvenile Justice Refunding Bonds, Series 2008A, in order to reduce the County's overall debt, as well as its debt service obligation, and (2) pay the cost of issuance and underwriter's discount for the Juvenile Justice Refunding Bonds, Series 2016. The serial bonds component were issued with fixed interest rates ranging from 2 percent to 5 percent, with maturity dates between December 1, 2031. The term bonds component were issued at 4 percent fixed interest rate with maturity dates between December 1, 2032 and December 1, 2034.

The aggregate difference in debt service between the Juvenile Justice Refunding Bonds, Series 2008A and the Juvenile Justice Refunding Bonds, Series 2016 was a decrease of \$30.7 million. The economic gain on the refunding was \$18.69 million.



# REQUIRED SUPPLEMENTARY INFORMATION

## REQUIRED SUPPLEMENTARY INFORMATION (amounts expressed in thousands)

## Schedule of Proportionate Share of the Net Pension Liability

ACERA Fiscal Year	Proportion of Net Pension Liability	Proportionate Share of Net Pension Liability (a)	Covered Employee Payroll (b)	NPL Proportion as percentage of Covered Employee Payroll (a/b)	Plan Fiduciary Net Position as a percentage of Total Pension Liability
2016	76.26 %	\$ 1,615,549	\$ 658,750	245.24 %	73.43 %
2015	77.01	1,340,553	614,704	218.08	77.26
CalPERS Misc	ellaneous Plan  Proportion of Net Pension Liability	Proportionate Share of Net Pension Liability (a)	Covered Employee Payroll (b)	NPL Proportion as percentage of Covered Employee Payroll (a/b)	Plan Fiduciary Net Position as percentage of Total Pension Liability
2016	0.02 %	\$ 1,600	\$ 5,951	26.88 %	78.40 %
2015	0.03	1,614	5,244	30.77	83.03

## REQUIRED SUPPLEMENTARY INFORMATION (amounts expressed in thousands)

## **Schedule of County Contributions**

## **ACERA**

Calendar Year	Contractually Required Contribution	Contributions in relation to Contractually Required Contribution	Contribution Deficiency (Excess)	Covered Employee Payroll	Contributions as a percentage of Covered Employee Payroll
2015	\$ 169,323	\$ 169,323	\$ -	\$ 658,750	25.70 %
2014	159,661	159,661		614,704	25.97

## **CalPERS Miscellaneous Plan**

Fiscal Year	R	tractually equired htribution	in re Con Re	tributions elation to tractually equired ntribution	Contribution Deficiency (Excess)		( E	Contributions as a percentage of Covered Employee Payroll		
2016 2015 2014	\$	491 652 564	\$	491 652 564	\$	- - -	\$	6,134 5,951 5,244	8.00 % 10.96 10.76	

## **CalPERS Safety Plan**

Fiscal Year	D	ctuarially etermined ontribution	in A De	entributions relation to actuarially etermined contribution	Def	tribution iciency kcess)	E	Contributions as a percentage of Covered Employee Payroll	
2016 2015 2014	\$	12,596 12,024 12,029	\$	12,596 12,024 12,029	\$	- - -	\$	44,064 45,029 45,785	28.59 % 26.70 26.27

## Notes to the CalPERS Safety Plan Schedule

The actuarial methods and assumptions used to set the actuarially determined contributions for fiscal year 2016 were from the June 30, 2013 public agency valuations:

Actuarial cost method	Entry age normal
Asset valuation method	Market value
Inflation	2.75%
Salary increases	Varies by entry age, service, and type of employment
Payroll growth	3.00%
Investment rate of return	7.50% net of pension plan investment and administrative expenses, including inflation
Retirement age	The probabilities of retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.
Mortality	The probabilities of retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and post-retirement mortality rates include five years of projected mortality improvement using Scale AA published by the Society of Actuaries.

## REQUIRED SUPPLEMENTARY INFORMATION (amounts expressed in thousands)

## Schedule of Changes in the Net Pension Liability and Related Ratios

## **CalPERS Safety Plan**

Total pension liability	Fi:	scal Year 2016	Fi	scal Year 2015
Service cost	\$	13,449	\$	14,144
Interest		25,746		23,869
Changes of assumptions		(6,244)		
Differences between expected and actual experience		1,543		
Benefit payments, including refunds of employee contributions		(15,559)		(13,785)
Net change in total pension liability		18,935		24,228
Total pension liability, beginning	_	342,302	_	318,074
Total pension liabiltiy, ending		361,237	\$	342,302
Safety plan fiduciary net position				
Contributions - employer	\$	12,024	\$	12,029
Contributions - employee		4,144		4,465
Net investment income		6,378		41,634
Benefit payments, including refunds of employee contributions		(15,559)		(13,785)
Administrative expense		(324)		-
Net change in safety plan fiduciary net position		6,663		44,343
Safety plan fiduciary net position, beginning		281,132		236,789
Safety plan fiduciary net position, ending	\$	287,795	\$	281,132
County's net pension liability - ending	\$	73,442	\$	61,170
Safety plan fiduciary net position as a percentage		70.67.0/		02.42.0/
of the total pension liability		79.67 %	)	82.13 %
Covered employee payroll	\$	45,029	\$	45,785
County's net pension liability as a percentage of covered employee payroll		163.10 %	)	133.60 %

## REQUIRED SUPPLEMENTARY INFORMATION (amounts expressed in thousands)

## **Schedule of Funding Progress - Postemployment Medical Benefits**

## **ACERA**

Actuarial Valuation Date December 31	Actuarial Value of Plan Assets (a)	Accrued Actuarial Liability (AAL) (b)	Funded Ratio (%) (a/b)	Unfunded AAL (UAAL) (b-a)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
2013	\$ 617,627	\$ 724,576	85.2 %	\$ 106,949	\$ 916,803	11.7 %
2014	759,200	831,334	91.3	72,134	948,848	7.6
2015	822,858	900,981	91.3	78,123	969,534	8.1

## **CalPERS**

Actuarial Valuation Date	Val Plan	uarial lue of Assets (a)	Accrued Actuarial Liability (AAL) (b)	Funded Ratio (% (a/b)		Un	funded AAL (UAAL) (b-a)	_	overed ayroll (c)	Perc of Co Pa	L as a entage overed ayroll -a)/c]
1/1/2010 6/30/2011 6/30/2013	\$	- - -	\$ 77,388 91,574 111,712	0.0 0.0 0.0	-	\$	77,388 91,574 111,712	\$	47,274 48,377 50,708		163.7 % 189.3 220.3

Historical trend information is presented.

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE GENERAL FUND

FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

(amoun	its expressed in tho	ousands)			
	Rudgeted	d Amounts	Actual Budgetary	Variance Positive	
	Original	Final	Basis	(Negative)	
Revenues:				(reguire)	
Taxes	\$ 446,663	\$ 475,787	\$ 485,536	\$ 9,749	
Licenses and permits	8,907	8,907	8,418	(489)	
Fines, forfeitures, and penalties	27,319	31,302	42,719	11,417	
Use of money and property	7,088	7,088	12,287	5,199	
State aid	994,578	969,187	996,166	26,979	
Federal aid	423,467	486,718	413,869	(72,849)	
Other aid	22,462	22,622	26,170	3,548	
Charges for services	304,030	331,547	286,595	(44,952)	
Other revenue	68,926	69,769	46,745	(23,024)	
Total revenues	2,303,440	2,402,927	2,318,505	(84,422)	
Expenditures: Current					
General government					
Salaries and benefits	98,231	103,587	94,105	9,482	
Services and supplies	48,989	53,171	44,650	8,521	
Other charges	25,517	23,431	13,956	9,475	
Capital assets	102	23,431	277	9,475	
Public protection	102	211	211	-	
Salaries and benefits	480,931	528,896	514,829	14,067	
	· · · · · · · · · · · · · · · · · · ·	•	· · · · · · · · · · · · · · · · · · ·		
Services and supplies	201,222	220,408	202,103	18,305	
Other charges	8,002	8,394	7,021	1,373	
Capital assets	3,242	4,309	3,488	821	
Public assistance	050 400	055 000	044.040	40.070	
Salaries and benefits	250,432	255,892	241,919	13,973	
Services and supplies	215,525	218,244	188,840	29,404	
Other charges	312,198	323,019	302,697	20,322	
Capital assets	38,595	34,855	663	34,192	
Health and sanitation	100 111	100 515	100.005	04.000	
Salaries and benefits	180,111	188,515	163,835	24,680	
Services and supplies	521,133	549,702	455,788	93,914	
Other charges	76,494	89,445	62,312	27,133	
Capital assets	106	199	22	177	
Public ways and facilities					
Salaries and benefits	415	375	375	-	
Services and supplies	2,759	2,807	2,646	161	
Recreation and cultural services					
Salaries and benefits	10	11	11	-	
Services and supplies	735	734	667	67	
Education					
Salaries and benefits	152	=	-	=	
Services and supplies	140	303	303	-	
Capital outlay	17,104	15,490	14,791	699	
Pension bond debt service transfer	(51,698)	(51,698)	(51,698)		
Total expenditures	2,430,447	2,570,366	2,263,600	306,766	
Excess (deficiency) of revenues over expenditures	(127,007)	(167,439)	54,905	222,344	
Other financing sources (uses):					
Transfers in	_	41,211	2,505	(38,706)	
Transfers out	(51,698)	(124,933)	(99,399)	25,534	
Budgetary reserves and designations	(01,000)	(21,424)	(00,000)	21,424	
Total other financing sources (uses)	(51,698)	(105,146)	(96,894)	8,252	
•					
Net change in fund balance	(178,705)	(272,585)	(41,989)	230,596	
Add outstanding encumbrances for current budget year	-	-	113,712	113,712	
	1 266 460	1 266 460		•	
Fund balance - beginning of period  Fund balance - end of period	1,366,468 \$ 1,187,763	1,366,468 \$ 1,093,883	1,366,468 \$ 1,438,191	\$ 344,308	
i unu balance - enu oi penou	\$ 1,187,763	\$ 1,093,883	\$ 1,438,191	\$ 344,308	

See the notes to required supplementary information.

# REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE PROPERTY DEVELOPMENT SPECIAL REVENUE FUND FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Budgeted Amounts			Actual Budgetary		Variance Positive		
		Original	-	Final		Basis	(Negative)	
Revenues:								
Use of money and property	\$	237	\$	237	\$	5,390	\$	5,153
Other revenue		3,000		3,000		3,110		110
Total revenues		3,237		3,237		8,500		5,263
Expenditures:								
Current								
General government								
Salaries and benefits		493		493		279		214
Services and supplies		1,873		1,873		409		1,464
Capital assets		228		228				228
Total expenditures		2,594		2,594		688		1,906
Excess of revenues over expenditures		643		643		7,812		7,169
Other financing sources (uses):								
Proceeds from sale of land		17,000		17,000		30,109		13,109
Transfers out		(17,721)		(18,305)		(10,115)		8,190
Total other financing sources (uses)		(721)		(1,305)		19,994		21,299
Net change in fund balance		(78)		(662)		27,806		28,468
Add outstanding encumbrances for current budget year		-		-		17		17
Fund balance - beginning of period		349,382		349,382		349,382		
Fund balance - end of period	\$	349,304	\$	348,720	\$	377,205	\$	28,485

### REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE FLOOD CONTROL SPECIAL REVENUE FUND FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Budgeted Amounts			unts		Actual udgetary	Variance Positive	
		Original		Final		Basis	(N	egative)
Revenues:	_				_			<i>(</i> )
Taxes	\$	31,776	\$	37,815	\$	37,741	\$	(74)
Licenses and permits		25		25		8,658		8,633
Use of money and property		870		870		1,785		915
State aid		348		348		816		468
Federal aid		200		200		97		(103)
Other aid		3,112		3,112		3,647		535
Charges for services		12,526		12,526		12,371		(155)
Other revenue		65		65		208		143
Total revenues		48,922		54,961		65,323		10,362
Expenditures:								
Current								
Public protection								
Salaries and benefits		37,776		38,036		16,642		21,394
Services and supplies		61,124		107,927		64,564		43,363
Other charges		2,113		2,158		1,340		818
Capital assets		6,606		6,956		2,883		4,073
Total expenditures		107,619		155,077		85,429		69,648
Excess (deficiency) of revenues over expenditures		(58,697)		(100,116)		(20,106)		80,010
Other financing uses:								
Transfers out				(147)				147
Total other financing uses				(147)				147
Net change in fund balance		(58,697)		(100,263)		(20,106)		80,157
Add outstanding encumbrances for current budget year		-		-		35,103		35,103
Fund balance - beginning of period		186,859		186,859		186,859		
Fund balance - end of period	\$	128,162	\$	86,596	\$	201,856	\$	115,260

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2016

## 1. Budget and Budgetary Accounting

#### **General Budget Policies**

In accordance with the provisions of Sections 29000 through 29143, inclusive, of the California Government Code and other statutory provisions, commonly known as the County Budget Act, the County prepares a budget on or before August 30, for each fiscal year. The expenditure side of the budget is enacted into law through the passage of an appropriation ordinance. This ordinance constitutes the maximum authorizations for spending during the fiscal year, and cannot be exceeded except by subsequent amendment of the budget by the Board of Supervisors. A balanced operating budget is adopted each fiscal year for the general fund, the special revenue funds, with the exception of the capital projects fund. No formal budget is adopted for inmate welfare and housing successor asset special revenue funds. Public hearings are conducted on the proposed budget prior to adoption to review all appropriations and sources of financing. The prior year fund balance is used as part of the balancing formula. Because the final budget must be balanced, any shortfall in revenue requires an equal reduction in appropriations.

Any amendments or transfers of appropriations between object levels within the same department or between departments must be approved by the County Board of Supervisors. Supplemental appropriations normally financed by unanticipated revenues during the year must also be approved by the Board. Additionally, the Auditor-Controller is authorized to make certain transfers of surplus appropriations within a department. Such adjustments are reflected in the final budgetary data.

Expenditures are controlled at the object level for all budgets within the County except for capital assets, which are controlled at the sub-object level. The object level is the level at which expenditures may not legally exceed appropriations. Appropriations lapse at the close of the fiscal year to the extent that they have not been expended or encumbered.

General fund budgetary comparisons are not presented at the detail object level in this financial report due to their excessive length. A separate publication presenting this information is available from the Alameda County Auditor-Controller's Office, 1221 Oak Street, Oakland, CA 94612.

## **Budgetary Basis of Accounting**

The County prepares its budget on a basis of accounting that differs from generally accepted accounting principles (GAAP). The actual results of operations are presented in the Budgetary Comparison Schedule – General Fund and Major Special Revenue Funds on the budgetary basis to provide a meaningful comparison of actual results with the budget. Budgeted amounts represent the original budget and the original budget as modified by adjustments authorized during the year. The difference between the budgetary basis of accounting and GAAP is that encumbrances are recorded as expenditures under the budgetary basis. The amounts reported as expenditures also include amounts charged each department for payment of the debt service on the pension obligation bonds because the budget includes these amounts as expenditures. The pension bond debt service transfer is a reporting adjustment on the Budgetary Comparison Schedule to agree with the financial statements where such expenditures are reported as transfers in accordance with generally accepted accounting principles.

### 2. Reconciliation of Budget vs. GAAP Basis Expenditures

The differences between budgetary expenditures and GAAP expenditures are presented in the following table:

### Reconciliation of Budget vs. GAAP Basis Expenditures

			Pro	perty		Flood	
		General	Deve	lopment	Control		
	Fund Fund				Fund		
Budget basis expenditures	\$	2,263,600	\$	688	\$	85,429	
Encumbrances for current budget year		(113,712)		(17)		(35,103)	
GAAP basis expenditures	\$	2,149,888	\$	671	\$	50,326	



## COMBINING FINANCIAL STATEMENTS AND OTHER SUPPLEMENTARY INFORMATION

## COUNTY OF ALAMEDA, CALIFORNIA COMBINING FINANCIAL STATEMENTS AND OTHER SUPPLEMENTARY INFORMATION

## **Capital Projects Fund**

The capital projects fund is used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

### CAPITAL PROJECTS FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Budgeted	Amounts	Actual Budgetary	Variance Positive	
	Original	Final	Basis	(Negative)	
Revenues:					
Fines, forfeitures, and penalties	\$ 73,740	\$ 38,207	\$ 2,541	\$ (35,666)	
Use of money and property	-	-	460	460	
State aid		35,000	48,258	13,258	
Federal aid	2,734	2,734	688	(2,046)	
Other revenue	26,484	28,738	9	(28,729)	
Total revenues	102,958	104,679	51,956	(52,723)	
Expenditures:					
Capital outlay	305,590	385,637	250,918	134,719	
Deficiency of revenues over expenditures	(202,632)	(280,958)	(198,962)	81,996	
Other financing sources (uses):					
Transfers in	55,719	85,403	34,589	(50,814)	
Transfers out	(696)	(750)	(89)	661	
Total other financing sources (uses)	55,023	84,653	34,500	(50,153)	
Net change in fund balance	(147,609)	(196,305)	(164,462)	31,843	
Add outstanding encumbrances for current budget year	-	-	88,451	88,451	
Fund balance - beginning	71,808	71,808	71,808		
Fund balance - ending	\$ (75,801)	\$ (124,497)	\$ (4,203)	\$ 120,294	

## COUNTY OF ALAMEDA, CALIFORNIA COMBINING FINANCIAL STATEMENTS AND OTHER SUPPLEMENTARY INFORMATION

## **Non-major Governmental Funds**

#### **SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

Fish and Game Fund - This fund is used to account for fines and forfeitures received under Section 13003 of the Fish and Game Code and their expenditure for the propagation and conservation of fish and wildlife.

Road Fund - This fund is used to account for state and local tax apportionments and other authorized revenues, the expenditure of which is restricted to street, road, highway, and bridge purposes.

County Library Fund - This fund is used to account for taxes and other revenues collected in specific areas of the County, which are restricted to fund the operation of county libraries within those areas.

Library Special Taxing Zone Fund - This fund is used to account for taxes and other revenues collected in the cities of Dublin, Newark, and Union City, and in specific unincorporated areas for the maintenance and operation of certain library buildings.

County, which are restricted for the provision of emergency medical services, vector control services and lead abatement services.

Fire Fund - This fund is used to account for revenues and expenditures of funds restricted for fire protection services in the unincorporated areas of the County.

Recovery Grants Fund - This fund is used to account for federal grants received under the American Recovery & Reinvestment Act of 2009.

Lighting Fund - This fund is used to account for revenues and expenditures restricted for street lighting in the unincorporated areas of Castro Valley, Ashland, Cherryland, San Lorenzo, and the unincorporated areas of Hayward and San Leandro.

Public Ways and Facilities Fund - This fund is used to account for revenues and expenditures restricted for the provision of road maintenance, bridge maintenance and drainage facilities in the unincorporated areas of Castlewood, Morva Drive, Morva Court, Jensen Ranch, West Happyland, and Tennyson-Alquire.

Dublin Library Fund - This fund is used to account for revenues and expenditures for the maintenance of the Dublin library in the city of Dublin.

Police Protection Fund - This fund is used to account for revenues and expenditures restricted for the provision of police protection in the unincorporated areas of the County.

Housing Successor Assets Fund – This fund is used to account for the low and moderate income housing assets of the former Alameda County Redevelopment Agency. A formal budget is not adopted for this fund.

Inmate Welfare Fund – This fund is used to account for all revenues and expenditures of maintaining and operating a store in connection with the County adult and juvenile detention facilities. The funds shall be expended for the benefit, education, and welfare of the inmates. A formal budget is not adopted for this fund.

### **DEBT SERVICE FUND**

Tobacco Securitization Authority Fund – This fund is used to account for all revenues and expenditures relating to the activities of the tobacco master settlement agreement with the U.S. tobacco companies.

## COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2016 (amounts expressed in thousands)

			Specia	l Reve	enue				
	Fish and same	Road	County Library	L S	ibrary Special Taxing Zone		Health Services		Fire
Assets:									
Cash and investments with County Treasurer Restricted assets - cash and investments with fiscal agents	\$ 432	\$ 85,403	\$ 11,586	\$	1,209	\$	16,444	\$	48,916
Deposits with others	-	-	_		-		-		4,826
Other receivables	-	1,800	1,514		21		463		11,141
Due from component unit	-	26	-		-		-		-
Inventory of supplies	-	139	-		-		-		-
Prepaid items	-	-	-		-		-		48
Loans receivable	 		-				233		
Total assets	\$ 432	\$ 87,368	\$ 13,100	\$	1,230	\$	17,140	\$	64,931
Liabilities, deferred inflows of resources, and fund balances									
Liabilities:									
Accounts payable and accrued expenditures Due to other funds	\$ -	\$ 2,461	\$ 1,661 -	\$	300	\$	6,014	\$	4,650
Due to component unit	-	-	-		-		33		-
Unearned revenue		-	-						1,726
Total liabilities		2,461	1,661		300		6,047		6,376
Deferred inflows of resources									
Unavailable revenue	 -	 <u> </u>	 93				232		164
Fund balances:									
Nonspendable	-	139	-		-		-		48
Restricted	432	84,768	11,346		930		10,861		52,399
Assigned	 	 	 -						5,944
Total fund balances	 432	 84,907	 11,346		930		10,861		58,391
Total liabilities, deferred inflows of resources,						_			
and fund balances	\$ 432	\$ 87,368	\$ 13,100	\$	1,230	\$	17,140	\$	64,931
								(co	ontinued)

## COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2016 (amounts expressed in thousands)

	Special Revenue									
						Public Ways				
		covery rants	Li	ighting		and acilities		ıblin orary		olice tection
Assets:										
Cash and investments with County Treasurer Restricted assets - cash and investments	\$	404	\$	2,241	\$	5,231	\$	5	\$	-
with fiscal agents		_		_		_		_		_
Deposits with others		-		_		-		_		-
Other receivables		-		3		569		-		812
Due from component unit		-		-		-		-		-
Inventory of supplies		-		-		-		-		-
Prepaid items Loans receivable		-		-		-		-		-
	Φ.	- 404		- 0.044	Φ.				Φ.	- 040
Total assets	\$	404	\$	2,244	\$	5,800	\$	5	\$	812
Liabilities, deferred inflows of resources, and										
fund balances										
Liabilities:										
Accounts payable and accrued expenditures	\$	-	\$	53	\$	147	\$	-	\$	40
Due to other funds  Due to component unit		-		-		-		-		757
Unearned revenue		-		-		-		-		-
Total liabilities				53		147				797
Total liabilities		<del>-</del>		- 33		147				191
Deferred inflows of resources										
Unavailable revenue			-							-
Fund balances:										
Nonspendable		-		-		-		-		-
Restricted		404		2,191		5,653		5		15
Assigned										
Total fund balances		404		2,191		5,653		5		15
Total liabilities, deferred inflows of resources,										
and fund balances	\$	404	\$	2,244	\$	5,800	\$	5	\$	812
									(con	tinued)

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## COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2016

(amounts expressed in thousands)

		Special Revenue				Debt		Tatal		
	Si	lousing uccessor Assets		nmate Velfare		Total	Sec	Service Fobacco curitization authority		Total lon-major vernmental Funds
Assets:	\$		\$	7,516	\$	170 207	¢		\$	170 207
Cash and investments with County Treasurer Restricted assets - cash and investments	Ф	-	Ф	7,516	Ф	179,387	\$	-	Ф	179,387
with fiscal agents		_		_		-		20,864		20,864
Deposits with others		-		-		4,826				4,826
Other receivables		-		523		16,846		6,500		23,346
Due from component unit		-		-		26		-		26
Inventory of supplies		-		-		139		-		139
Prepaid items				-		48		-		48
Loans receivable		33,485				33,718				33,718
Total assets	\$	33,485	\$	8,039	\$	234,990	\$	27,364	\$	262,354
Liabilities, deferred inflows of resources, and fund balances										
Liabilities:										
Accounts payable and accrued expenditures  Due to other funds	\$	-	\$	835	\$	16,161 757	\$	-	\$	16,161 757
Due to component unit		-		-		33		-		33
Unearned revenue		-		-		1,726		-		1,726
Total liabilities		-		835		18,677		-		18,677
Deferred inflows of resources										
Unavailable revenue		33,485				33,974		6,500		40,474
Fund balances:										
Nonspendable		-		-		187		-		187
Restricted		-		7,164		176,168		20,864		197,032
Assigned				40		5,984		-		5,984
Total fund balances				7,204		182,339		20,864		203,203
Total liabilities, deferred inflows of resources,										
and fund balances	\$	33,485	\$	8,039	\$	234,990	\$	27,364	\$	262,354
										(concluded)

(concluded)

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

					Special	Revei	nue				
_	Fish and Game		Road		County Library	;	Library Special Taxing Zone		Health Services		Fire
Revenues: Taxes	\$ -	\$	5.525	\$	23,332	\$	396	\$		\$	33,850
Licenses and permits	φ - -	Ф	1,120	Ф	23,332	Ф	390	Ф	136	Ф	33,650
Fines, forfeitures, and penalties	369		23		_				1,449		-
Use of money and property	2		2,826		49		9		81		264
State aid	_		26,747		316		3		130		2,521
Federal aid	_		2,339		7		-		-		1,988
Other aid	_		2,131		1.014		34		_		2,948
Charges for services	_		1,949		2,842		-		25,601		79,524
Other revenue			2,124		791		-		5,210		123
Total revenues	371		44,784		28,351		442		32,607		121,218
Expenditures:											
General government	-		-		-		-		-		-
Public protection	70		-		-		-		-		111,370
Public assistance	-		-		-		-		-		-
Health and sanitation	-		-		-		-		34,968		-
Public ways and facilities	-		42,272		-		-		-		-
Education	-		-		28,277		1,142		-		-
Debt service											
Principal	-		-		-		-		-		-
Interest							-				
Total expenditures	70		42,272		28,277		1,142		34,968		111,370
Excess (deficiency) of revenues over expenditures	301		2,512		74		(700)		(2,361)		9,848
Other financing sources (uses):											
Transfers in	-		-		152		-		-		-
Transfers out			(2,000)		(104)				(1,654)		(240)
Total other financing sources (uses)			(2,000)		48				(1,654)		(240)
Net change in fund balances	301		512		122		(700)		(4,015)		9,608
Fund balances - beginning of period	131		84,395		11,224		1,630		14,876		48,783
Fund balances - end of period	\$ 432	\$	84,907	\$	11,346	\$	930	\$	10,861	\$	58,391

(continued)

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

					Specia	I Revenue				
	Reco Gra	very ints	Li	ghting	·	Public Ways and acilities		blin rary		Police otection
Revenues: Taxes	\$	_	\$	6	\$	834	\$		\$	16,845
Licenses and permits	Ψ	-	Ψ	-	Ψ	-	Ψ	_	Ψ	10,043
Fines, forfeitures, and penalties		_		_		_		_		_
Use of money and property		1		32		29		_		33
State aid		-		-		1		-		123
Federal aid		-		-		203		-		-
Other aid		-		1		-		-		-
Charges for services		-		876		2,102		-		-
Other revenue		553				71				<u> </u>
Total revenues		554		915		3,240				17,001
Expenditures:										
General government		-		-		-		-		-
Public protection		-		-		-		-		17,002
Public assistance		554		-		-		-		-
Health and sanitation		-		-				-		-
Public ways and facilities		-		661		4,299		-		-
Education		-		-		-		-		-
Debt service Principal		_		_		_		_		
Interest		<u> </u>								
Total expenditures		554		661		4,299				17,002
Excess (deficiency) of revenues				054		(4.050)				(4)
over expenditures				254		(1,059)				(1)
Other financing sources (uses):										
Transfers in Transfers out		-		-		2,000		-		-
		<u> </u>		<del></del>				<u> </u>		
Total other financing sources (uses)						2,000			-	
Net change in fund balances		-		254		941		-		(1)
Fund balances - beginning of period	-	404		1,937		4,712		5		16
Fund balances - end of period	\$	404	\$	2,191	\$	5,653	\$	5	\$	15

(continued)

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

Revenues: Taxes Licenses and permits Fines, forfeitures, and penalties Use of money and property	Housing Successor Assets		nmate /elfare			T	obacco		Total on-major
Taxes Licenses and permits Fines, forfeitures, and penalties	\$ -	\$			Total		uritization uthority		vernmental Funds
Licenses and permits Fines, forfeitures, and penalties	<b>5</b> -			\$	80,788	\$		\$	80,788
Fines, forfeitures, and penalties	-	Ψ	-	Ф	1,256	Φ	-	Ф	1,256
			-		1,841		-		1,841
Lise of money and property	(11)		48		3,363		628		3,991
State aid	(11)		40		29,841		020		29,841
Federal aid			_		4,537		_		4,537
Other aid			_		6,128		_		6,128
Charges for services			_		112,894				112,894
Other revenue			8,235		17,107		13,017		30,124
Total revenues	(11)		8,283		257,755		13,645		271,400
Expenditures:									
General government	-		-		-		31		31
Public protection	-		9,826		138,268		-		138,268
Public assistance	758		-		1,312		-		1,312
Health and sanitation	-		-		34,968		-		34,968
Public ways and facilities	-		-		47,232		-		47,232
Education	-		-		29,419		-		29,419
Debt service									
Principal	-		-		-		4,615		4,615
Interest							9,185		9,185
Total expenditures	758		9,826		251,199		13,831		265,030
Excess (deficiency) of revenues over expenditures	(769)		(1,543)		6,556		(186)		6,370
Other financing sources (uses):									
Transfers in	_		_		2,152		_		2,152
Transfers out		-			(3,998)		<u>-</u>		(3,998)
Total other financing sources (uses)					(1,846)				(1,846)
Net change in fund balances	(769)		(1,543)		4,710		(186)		4,524
Fund balances - beginning of period	769		8,747		177,629		21,050		198,679
Fund balances - end of period	\$ -	\$	7,204	\$	182,339	\$	20,864	\$	203,203

(concluded)

# FISH AND GAME - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Budgeted Amounts			Actual Budgetary			iance sitive	
	Ori	iginal	F	inal	B	asis	(Ne	gative)
Revenues: Fines, forfeitures, and penalties Use of money and property	\$	60	\$	60	\$	369 2	\$	309 2
Total revenues		60		60		371		311
Expenditures: Current Public protection Services and supplies		60_		191_		70_		121
Total expenditures		60		191		70		121
Excess (deficiency) of revenues over expenditures				(131)		301		432
Net change in fund balance		-		(131)		301		432
Fund balance - beginning of period		131		131		131		
Fund balance - end of period	\$	131	\$		\$	432	\$	432

# ROAD - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2016

## (amounts expressed in thousands)

		Budgeted	geted Amounts			Actual Idgetary	Variance Positive	
	- C	riginal		Final		Basis	(Ne	egative)
Revenues:								
Taxes	\$	4,332	\$	4,332	\$	5,525	\$	1,193
Licenses and permits		1,049		1,049		1,120		71
Fines, forfeitures, and penalties		25		25		23		(2)
Use of money and property		2,540		2,540		2,826		286
State aid		29,085		29,085		26,747		(2,338)
Federal aid		3,769		3,769		2,339		(1,430)
Other aid		7,528		7,528		2,131		(5,397)
Charges for services		1,109		1,109		1,949		840
Other revenue		631		631		2,124		1,493
Total revenues		50,068		50,068		44,784		(5,284)
Expenditures: Current								
Public ways and facilities Salaries and benefits		13,170		15,218		15,218		
Services and supplies		92,621		15,218 105,505		31,559		- 73,946
Other charges		1,036		1,036		62		974
Capital assets		2,362		2,912		2,613		299
Total expenditures	-	109,189	-	124,671	-	49,452		75,219
Excess (deficiency) of revenues over expenditures		(59,121)		(74,603)		(4,668)		69,935
Other financing uses:								
Transfers out		(2,300)		(2,300)		(2,000)		300
Total other financing uses		(2,300)		(2,300)		(2,000)		300
Net change in fund balance Add outstanding encumbrances for current budget year		(61,421) -		(76,903) -		(6,668) 7,180		70,235 7,180
Fund balance - beginning of period		84,395		84,395		84,395		
Fund balance - end of period	\$	22,974	\$	7,492	\$	84,907	\$	77,415

## COUNTY LIBRARY - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE **BUDGET AND ACTUAL**

## FOR THE YEAR ENDED JUNE 30, 2016

(amounts expressed in thousands)

		Budgeted	l Amou	nts	-	Actual Idgetary	Variance Positive	
	Or	iginal		Final		Basis	(No	egative)
Revenues:								
Taxes	\$	17,639	\$	23,059	\$	23,332	\$	273
Use of money and property		10		10		49		39
State aid		240		240		316		76
Federal aid		-		-		7		7
Other aid		975		975		1,014		39
Charges for services		2,792		2,792		2,842		50
Other revenue		210		591		791		200
Total revenues		21,866		27,667		28,351		684
Expenditures:								
Current								
Education								
Salaries and benefits		20,221		20,111		16,767		3,344
Services and supplies		11,278		16,750		10,650		6,100
Other charges		1,178		1,103		1,102		1
Capital assets		312		404		400		4
Total expenditures		32,989		38,368		28,919		9,449
Excess (deficiency) of revenues over expenditures		(11,123)		(10,701)		(568)		10,133
Other financing uses:								
Transfers in		-		-		152		152
Transfers out				(104)		(104)		
Total other financing uses				(104)		48		152
Net change in fund balance		(11,123)		(10,805)		(520)		10,285
Add outstanding encumbrances for current budget year		-		-		642		642
Fund balance - beginning of period		11,224		11,224		11,224		
Fund balance - end of period	\$	101	\$	419	\$	11,346	\$	10,927

### LIBRARY SPECIAL TAXING ZONE - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Budgeted Amounts			Actual Budgetary		Variance Positive		
	Or	iginal		Final	В	Basis	(Ne	egative)
Revenues:								
Taxes	\$	291	\$	397	\$	396	\$	(1)
Use of money and property		10		10		9		(1)
State aid		2		2		3		1
Other aid						34		34
Total revenues		303		409		442		33
Expenditures: Current								
Education		4.045		0.405		4.000		000
Services and supplies		1,915		2,135		1,239		896
Other charges		11		1_		1	-	
Total expenditures		1,916		2,136		1,240		896
Excess (deficiency) of revenues over expenditures		(1,613)		(1,727)		(798)		929
Net change in fund balance		(1,613)		(1,727)		(798)		929
Add outstanding encumbrances for current budget year		-		-		98		98
Fund balance - beginning of period		1,630		1,630		1,630		
Fund balance - end of period	\$	17	\$	(97)	\$	930	\$	1,027

### HEALTH SERVICES - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Budgeted Amounts			nts	Actual Budgetary		Variance Positive	
	0	riginal		Final		Basis	(N	egative)
Revenues:								
Licenses and permits	\$	150	\$	150	\$	136	\$	(14)
Fines, forfeitures, and penalties		-		-		1,449		1,449
Use of money and property		50		50		81		31
State aid		-		-		130		130
Charges for services		25,505		25,515		25,601		86
Other revenue		5,157		5,171		5,210		39
Total revenues		30,862		30,886		32,607		1,721
Expenditures:								
Current								
Health and sanitation								
Salaries and benefits		9,233		9,321		8,493		828
Services and supplies		28,075		36,221		28,114		8,107
Other charges		423		423		423		-
Total expenditures		37,731		45,980		37,030		8,950
Excess (deficiency) of revenues over expenditures		(6,869)		(15,094)		(4,423)		10,671
Other financing uses:								
Transfers out		(82)		(1,721)		(1,654)		67
Budgetary reserves and designations		(133)		(2,729)		<u> </u>		2,729
Total other financing uses		(215)		(4,450)		(1,654)		2,796
Net change in fund balance		(7,084)		(19,544)		(6,077)		13,467
Add outstanding encumbrances for current budget year		-		-		2,062		2,062
Fund balance - beginning of period		14,876		14,876		14,876		-
Fund balance - end of period	\$	7,792	\$	(4,668)	\$	10,861	\$	15,529

# FIRE - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2016

(amounts expressed in thousands)

	Budgete	ed Amounts	Actual Budgetary	Variance Positive
	Original	Final	Basis	(Negative)
Revenues:				
Taxes	\$ 31,873	\$ 33,863	\$ 33,850	\$ (13)
Use of money and property	83	83	264	181
State aid	1,545	1,545	2,521	976
Federal aid	3,766	3,766	1,988	(1,778)
Other aid	2,128	2,128	2,948	820
Charges for services	81,646	81,646	79,524	(2,122)
Other revenue	78	78	123	45
Total revenues	121,119	123,109	121,218	(1,891)
Expenditures:				
Current				
Public protection				
Salaries and benefits	103,104	103,104	96,845	6,259
Services and supplies	21,045	63,113	16,946	46,167
Other charges	502	502	502	-
Capital assets	3,112	2,492	2,130	362
Total expenditures	127,763	169,211	116,423	52,788
Excess (deficiency) of revenues over expenditures	(6,644)	(46,102)	4,795	50,897
Net change in fund balance	(6,834)	(46,342)	4,555	50,897
Add outstanding encumbrances for current budget year	-	-	5,053	5,053
Fund balance - beginning of period	48,783	48,783	48,783	
Fund balance - end of period	\$ 41,949	\$ 2,441	\$ 58,391	\$ 55,950

# RECOVERY GRANTS - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Budgeted Amounts				Actual Budgetary		Variance Positive		
		Original		Final		Basis		(Negative)	
Revenues:									
Use of money and property	\$	-	\$	-	\$	1	\$	1	
Federal aid		645		1,487		-		(1,487)	
Other revenue				-	-	553		553	
Total revenues		645		1,487		554		(933)	
Expenditures:									
Current									
Public assistance									
Services and supplies		645		1,483		1,016		467	
Total expenditures		645		1,483		1,016		467	
Excess (deficiency) of revenues over expenditures				4		(462)		(466)	
Net change in fund balance		-		4		(462)		(466)	
Add outstanding encumbrances for current budget year		-		-		462		462	
Fund balance - beginning of period		404		404	-	404		-	
Fund balance - end of period	\$	404	\$	408	\$	404	\$	(4)	

# LIGHTING - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2016

## (amounts expressed in thousands)

		Budgeted Amounts Original Final			Actual Budgetary Basis		Variance Positive (Negative)	
Revenues:							, , , , , , , , , , , , , , , , , , , ,	
Taxes	\$	5	\$	6	\$	6	\$	-
Use of money and property		8		8		32		24
Other aid		-		-		1		1
Charges for services		875		875		876		1_
Total revenues		888		889		915		26
Expenditures:								
Current								
Public ways and facilities								
Salaries and benefits		-		15		15		-
Services and supplies		981		1,151		466		685
Other charges		180		180		180		
Total expenditures		1,161		1,346		661		685
Excess (deficiency) of revenues over expenditures		(273)		(457)		254		711
Net change in fund balance		(273)		(457)		254		711
Fund balance - beginning of period		1,937		1,937		1,937		
Fund balance - end of period	\$	1,664	\$	1,480	\$	2,191	\$	711

# PUBLIC WAYS AND FACILITIES - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## FOR THE YEAR ENDED JUNE 30, 2016

(amounts expressed in thousands)

	Budgeted	l Amour	nts	Actual Budgetary		Variance Positive	
Original		Final		Basis		(Negative)	
\$	659	\$	665	\$	834	\$	169
	13		13		29		16
	-		-		1		1
	-		-				203
	2,564		2,564		2,102	(462)	
	-				71		71
	3,236		3,242		3,240		(2)
	2,425		2,865		2,865		-
	3,888		4,385		2,044		2,341
	71		71		71		
	6,384		7,321		4,980		2,341
	(3,148)		(4,079)		(1,740)		2,339
	2,300		2,300		2,000		(300)
	2,300		2,300		2,000		(300)
	(848)		(1,779)		260		2,039
	-		-		681		681
	4,712		4,712		4,712		
\$	3,864	\$	2,933	\$	5,653	\$	2,720
	\$	Original \$ 659 13 2,564 - 3,236  2,425 3,888 - 71 - 6,384 - (3,148)  2,300 - 2,300 - (848) - 4,712	Original       \$ 659     \$       13     -       -     -       2,564     -       -     3,236       2,425     3,888       71     6,384       (3,148)     -       2,300     -       2,300     -       4,712     -	\$ 659 \$ 665 13 13 13 	Budgeted Amounts         Budgeted Amounts           Original         Final         E           \$ 659         \$ 665         \$           13         13         -           -         -         -           2,564         2,564         -           -         -         -           3,236         3,242           2,425         2,865           3,888         4,385           71         71           6,384         7,321           (3,148)         (4,079)           2,300         2,300           2,300         2,300           (848)         (1,779)           -         -           4,712         4,712	Budgeted Amounts         Budgetary           Original         Final         Basis           \$ 659         \$ 665         \$ 834           13         13         29           -         -         1           -         -         203           2,564         2,564         2,102           -         -         71           3,236         3,242         3,240           2,425         2,865         2,865           3,888         4,385         2,044           71         71         71           6,384         7,321         4,980           (3,148)         (4,079)         (1,740)           2,300         2,300         2,000           2,300         2,300         2,000           (848)         (1,779)         260           681         4,712         4,712         4,712	Budgeted Amounts         Budgetary         Property           Original         Final         Basis         Property           \$ 659         \$ 665         \$ 834         \$           13         13         29         1           -         -         1         203           2,564         2,564         2,102         71           3,236         3,242         3,240           2,425         2,865         2,865           3,888         4,385         2,044           71         71         71           6,384         7,321         4,980           (3,148)         (4,079)         (1,740)           2,300         2,300         2,000           2,300         2,300         2,000           (848)         (1,779)         260           681         4,712         4,712

# DUBLIN LIBRARY - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Budgeted Amounts Original Final				Actual Budgetary Basis		Variance Positive (Negative)	
Expenditures: Current Education Services and supplies	\$		\$	6	\$		_\$	6
Total expenditures	-			6_				6
Deficiency of revenues over expenditures				(6)				6_
Net change in fund balance		-		(6)		-		6
Fund balance - beginning of period		5_		5		5		
Fund balance - end of period	\$	5	\$	(1)	\$	5	\$	6

## POLICE PROTECTION - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

		Budgeted	l Amou		Вι	Actual Idgetary	Pos	iance sitive	
Revenues:		riginal		Final		Basis	(Negative)		
Taxes	\$	15,881	\$	16,845	\$	16,845	\$	_	
Use of money and property	Ψ	20	Ψ	33	Ψ	33	Ψ	_	
State aid		124		124		123		(1)	
Total revenues		16,025		17,002		17,001		(1)	
Expenditures:									
Current									
Public protection									
Salaries and benefits		15,832		16,824		16,823		1	
Services and supplies		129		121		121		-	
Other charges		65		58		58			
Total expenditures		16,026		17,003		17,002		1_	
Excess (deficiency) of revenues over expenditures		(1)		(1)		(1)			
Net change in fund balance		(1)		(1)		(1)		-	
Fund balance - beginning of period		16		16		16			
Fund balance - end of period	\$	15	\$	15	\$	15	\$		

# COUNTY OF ALAMEDA, CALIFORNIA COMBINING FINANCIAL STATEMENTS AND OTHER SUPPLEMENTARY INFORMATION

### Internal Service Funds

Internal service funds are used to account for the financing of goods and services provided by one department or agency to other departments or agencies on a cost reimbursement basis.

*Motor Pool* - This fund was established to account for the cost of maintaining all County-owned automobiles, trucks and heavy equipment for County departments and other funds. Revenues are derived from fees charged for services provided.

Building Maintenance - This fund was established to account for the cost of providing custodial, groundskeeping, maintenance, and operating services for County occupied buildings. Revenues are generated by charges to users based on square footage of space occupied.

Information Technology - This fund was established to account for the costs of providing information services, system design, computer programming, and computer processing for all County departments. Effective July 1, 2013, this fund will also provide communication services such as telephone service, radio and microwave maintenance, and electronic maintenance and repair services to County departments, cities, and special districts. Revenues are based on fees charged for services provided.

Risk Management - This fund was established to account for costs to administer the County's risk management program, which includes: general risk management administration, employee wellness, alcohol and drug programs, pre-employment physicals, public and professional liability, dental insurance, property insurance programs and workers' compensation. Costs of claims against the County under the self-insurance programs for general and medical malpractice liabilities and deductibles for damage to County property are also recorded in this fund. The primary source of revenue for the fund is premiums paid by other funds and interest on investments.

### COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS JUNE 30, 2016

(amounts expressed in thousands)

		Motor Pool	uilding ntenance	Information Technology		Ma	Risk nagement		Total
Assets		,							
Current assets:									
Cash and investments with County Treasurer	\$	3,813	\$ 18,416	\$	1,426	\$	141,681	\$	165,336
Deposits with others		-	5		-		-		5
Other receivables		140	306		1,147		383		1,976
Due from component unit		20	397		-		-		417
Inventory of supplies		-	-		4		-		4
Prepaid items			 		3,292		114		3,406
Total current assets		3,973	 19,124		5,869		142,178		171,144
Noncurrent assets:									
Capital assets:									
Machinery and equipment, net of depreciation		14,401	240		6,312		4		20,957
Total capital assets		14,401	240		6,312		4		20,957
Total noncurrent assets		14,401	240		6,312		4		20,957
Total assets		18,374	19,364		12,181		142,182		192,101
Deferred cutfleres of recovered									
Deferred outflows of resources		1 226	16.000		10.602		1.022		27.000
Related to pensions	-	1,336	 16,088		18,603		1,033		37,060
Liabilities									
Current liabilities:									
Accounts payable and accrued expenses		1,321	4,380		6,029		2.127		13,857
Compensated employee absences payable		92	859		1,162		45		2,158
Estimated liability for claims and contingencies		-	-		-,.52		29,827		29,827
Due to component unit		_	77		_		13		90
Total current liabilities		1,413	5,316	-	7,191		32,012	-	45,932
Noncurrent liabilities:			 						
Net pension liability		2,631	36,523		41,597		2,370		83,121
Compensated employee absences payable		58	543		734		28		1,363
Estimated liability for claims and contingencies		-	-		-		99,922		99,922
Total noncurrent liabilities		2,689	 37,066		42,331		102,320		184,406
Total liabilities		4,102	 42,382		49,522		134,332		230,338
			 ,						
Deferred inflows of resources									
Related to pensions		132	 1,740		2,386		147		4,405
Not we sition									
Net position		4.4.04	0.40		0.040		4		00.057
Investment in capital assets		14,401	240		6,312		0.700		20,957
Unrestricted (deficit)	_	1,075	 (8,910)		(27,436)		8,732		(26,539)
Total net position	\$	15,476	\$ (8,670)	\$	(21,124)	\$	8,736	\$	(5,582)

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	 Motor Pool	uilding intenance	ormation chnology	Mai	Risk nagement	Total
Operating revenues:						
Charges for services	\$ 12,960	\$ 100,684	\$ 60,301	\$	60,926	\$ 234,871
Operating expenses:						
Salaries and benefits	2,142	32,248	32,946		1,862	69,198
Contractual services	307	992	4,654		3,717	9,670
Utilities	5	13,817	329		-	14,151
Repairs and maintenance	512	8,231	281		-	9,024
Other supplies and expenses	4,461	36,753	14,050		10,620	65,884
Insurance claims and expenses	-	-	-		37,878	37,878
Depreciation	3,066	55	1,931		-	5,052
Telephone	-	-	2,554		-	2,554
County indirect costs	1,596	4,975	1,211		596	8,378
Dental claims	-	-	-		7,390	7,390
Other	-	-	-		824	824
Total operating expenses	12,089	 97,071	 57,956		62,887	230,003
Operating income (loss)	871	3,613	2,345		(1,961)	4,868
Non-operating revenues (expenses):						
Investment income	20	72	(20)		829	901
Gain (loss) on sale of capital assets	(4)	-	(28)		-	(32)
Total non-operating revenues (expenses)	 16	72	 (48)		829	869
Income (loss) before contributions and transfers	887	3,685	2,297		(1,132)	5,737
Capital contributions	-	1	90		-	91
Transfers in	968	3,379	-		-	4,347
Transfers out	 -	 (7,568)	(7,597)		(3,892)	 (19,057)
Change in net position	1,855	(503)	(5,210)		(5,024)	(8,882)
Total net position - beginning of period, as previously reported	 13,621	 (8,167)	(15,914)		13,760	 3,300
Total net position - beginning of period, as restated	 13,621	 (8,167)	 (15,914)		13,760	 3,300
Total net position - end of period	\$ 15,476	\$ (8,670)	\$ (21,124)	\$	8,736	\$ (5,582)

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Motor Pool	Building Maintenance	Information Technology	Risk Management	Total
Cash flows from operating activities			_		
Internal activity - receipts from other funds	\$ 13,089	\$ 100,653	\$ 59,922	\$ 62,214	\$ 235,878
Payments to suppliers	(4,602)	(60,034)	(21,273)	(14,001)	(99,910)
Payments to employees	(2,330)	(33,749)	(33,508)	(1,877)	(71,464)
Internal activity - payments to other funds	(1,596)	(4,975)	(1,211)	(596)	(8,378)
Claims paid	-	-	-	(34,441)	(34,441)
Other payments				(824)	(824)
Net cash provided by operating activities	4,561	1,895	3,930	10,475	20,861
Cash flows from non-capital financing activities					
Transfers in	968	3,379	-	-	4,347
Transfers out	-	(7,568)	(7,597)	(3,892)	(19,057)
Net cash provided by (used in)					
non-capital financing activities	968	(4,189)	(7,597)	(3,892)	(14,710)
Cash flows from capital and related financing activities					
Acquisition of capital assets	(4,149)	(98)	(2,283)	-	(6,530)
Proceeds from sale of capital assets	72	` -		-	72
Other receipts (payments)	14		90		104
Net cash used in capital and related financing activities	(4,063)	(98)	(2,193)		(6,354)
Cash flows from investing activities					
Interest received (paid) on pooled cash and investments	20	72	(20)	829	901
Net cash provided by (use in) investing activities	20	72	(20)	829	901
Net increase (decrease) in cash and cash equivalents	1,486	(2,320)	(5,880)	7,412	698
Cash and cash equivalents - beginning of period	2,327	20,736	7,306	134,269	164,638
Cash and cash equivalents - end of period	\$ 3,813	\$ 18,416	\$ 1,426	\$ 141,681	\$ 165,336
Reconciliation of operating income (loss) to					
net cash provided by (used in) operating activities:					
Operating income (loss)	\$ 871	\$ 3,613	\$ 2,345	\$ (1,961)	\$ 4,868
Adjustments for non-cash activities					
Depreciation	3,066	55	1,931	-	5,052
Amortization - pension	(198)	(1,445)	(620)	(21)	(2,284)
Changes in assets and liabilities	, ,	,	, ,	, ,	, ,
Other receivables	129	(31)	(379)	1,288	1,007
Prepaid items	-		302	711	1,013
Accounts payable and accrued expenses	683	(235)	293	(388)	353
Compensated employee absences payable	10	(56)	58	` 6 <sup>°</sup>	18
Estimated liability for claims and contingencies	-	-	-	10,827	10,827
Due to component unit	-	(6)	-	13	7
Total adjustments	3,690	(1,718)	1,585	12,436	15,993
Net cash provided by (used in) operating activities	\$ 4,561	\$ 1,895	\$ 3,930	\$ 10,475	\$ 20,861

## COUNTY OF ALAMEDA, CALIFORNIA COMBINING FINANCIAL STATEMENTS AND OTHER SUPPLEMENTARY INFORMATION

## **Fiduciary Funds**

Fiduciary funds include all trust and agency funds, which account for assets held by the County as a trustee or as an agent for individuals or other governmental units.

#### **TRUST FUNDS**

Pension and Postemployment Benefits Trust Funds - These funds are under the control of the ACERA Board of Retirement and are governed by the rules and regulations of the Retirement Act of 1937. The pension fund accumulates contributions from the County, contributions from employees, and earnings from the fund's investments. Disbursements are made from the funds for retirements, postemployment benefits, disability and death benefits, refund, and administrative costs. These funds include all assets of the retirement system.

Other Employee Benefits Trust Fund – This fund accounts for pre-tax deductions from county employees' gross pay. The funds are for reimbursement of allowable health care and dependent care costs.

#### **AGENCY FUNDS**

Agency funds are custodial in nature and do not involve measurement of results of operations. Such funds have no equity accounts since all assets are due to individuals or entities at some future time.

Unapportioned Taxes Fund – This fund accounts for property taxes receivable (secured and unsecured), amounts which are impounded because of disputes or litigation, as well as amounts held pending authority for apportionment.

Other Agency Funds - These funds account for assets held by the County as an agent for individuals, private organizations, or other governmental units. These funds include payroll deduction clearing funds, collection clearing funds, and flow through funds for federal and state programs.

## COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS JUNE 30, 2016

(amounts expressed in thousands)

		(amounts exp	ressea II	n tnousands)				Other		
		sion and Other I	Poste Medi	employment cal Benefits	its Tru	ist Funds 1		mployee Benefits Trust Fund		Total
Acceto		rension		(OPEB)		Total		runa		Total
Assets:  Cash and investments with County Treasurer	\$	698	\$		\$	698	\$	1,901	\$	2,599
Investments, at fair value:	Ψ	090	Ψ	-	Ψ	090	Ψ	1,501	Ψ	2,599
Short-term investments		161,194		_		161,194		_		161,194
Domestic equities		1.451.044		_		1,451,044		_		1,451,044
Domestic equities  Domestic equity commingled funds		716,825		_		716,825		_		716,825
International equities		1,417,208		_		1,417,208		_		1,417,208
International equity commingled funds		366,796		_		366,796		_		366,796
Domestic fixed income		762,685		_		762,685		_		762,685
International fixed income		138,045		_		138,045		_		138,045
International fixed income commingled funds		104,666				104,666				104,666
Real estate - separate properties		53,844		_		53,844		_		53,844
Real estate - commingled funds		430,081		_		430,081		_		430,081
Real Return Pool		235,280		_		235,280		_		235,280
Private equity and alternatives		795.022		_		795.022		_		795,022
Total investments		6,632,690		-		6,632,690		-	-	6,632,690
Investment of securities lending collateral		404,498		-		404,498		-		404,498
Deposits with others		706		-		706		-		706
Other receivable		29,076		-		29,076		-		29,076
Interest receivable		8,608		-		8,608		-		8,608
Non-OPEB assets		35,193		-		35,193		-		35,193
Due from (to) pension plan		(863,376)		828,183		(35,193)		-		(35,193)
Capital assets, net of accumulated depreciation		2,335		-		2,335				2,335
Total assets		6,250,428		828,183		7,078,611		1,901		7,080,512
Liabilities:										
Accounts payable and accrued expenses		33,488		_		33,488		_		33,488
Securities lending obligation		404,498		-		404,498		_		404,498
Total liabilities		437,986		-	_	437,986		-		437,986
Net Position										
Investment in capital assets		2,335				2,335				2,335
Restricted				828,183		2,335 6,638,290		1 001		,
Restricted		5,810,107	Φ.					1,901		6,640,191
	\$	5,812,442	\$	828,183	\$	6,640,625	\$	1,901	\$	6,642,526

<sup>&</sup>lt;sup>1</sup> Pension and OPEB balances reported as of December 31, 2015.

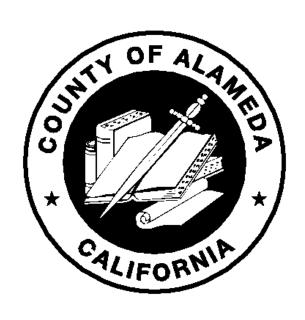
# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	(			,				Other		
			Poste Medio	loyment Benef mployment cal Benefits	fits Tru			mployee Benefits Trust		
A 1 Pd	P6	ension	(	OPEB)		Total		Fund		Total
Additions:										
Contributions:	\$	82,949	\$		\$	82,949	\$	4.072	\$	87,022
Employees	Ф	,	Ф	26 520	Ф	224,607	Ф	4,073	Ф	,
Employer		188,079		36,528						224,607
Total contributions		271,028		36,528		307,556		4,073		311,629
Investment income:										
Interest		37,769		-		37,769		12		37,781
Dividends		65,604		-		65,604		-		65,604
Net decrease in fair value of investments		(61,627)		-		(61,627)		2		(61,625)
Real estate		21,454		-		21,454		-		21,454
Securities lending income		2,964		-		2,964		-		2,964
Private equity and alternatives		(18,525)		-		(18,525)		-		(18,525)
Brokers Commissions		118		-		118		-		118
Earnings allocated to non-OPEB		4,394		-		4,394		-		4,394
Earnings allocated to OPEB reserves		(107,168)		102,774		(4,394)				(4,394)
Total investment income (loss)		(55,017)		102,774		47,757		14		47,771
Less investment expenses:										
Investment expenses		48,707		-		48,707		-		48,707
Securities lending borrower rebates and management fees		734		-		734		-		734
Real estate		4,833		-		4,833				4,833
Total investment expenses		54,274		-		54,274		-		54,274
Net investment income (loss)		(109,291)		102,774		(6,517)		14		(6,503)
Miscellaneous income		1,960		-		1,960		-		1,960
Transfer to Pension from SRBR for Employer										
Contribution to 401(h)		36,528		(36,528)		-		-		-
Transfer to Pension from SRBR for Implicit Subsidy		5,321		(5,321)		-		-		-
Administrative expense		(1,142)		1,142		-				-
Total additions, net		204,404		98,595		302,999		4,087		307,086
Deductions:										
Benefit payments		392,307		33,686		425,993		4,087		430,080
Refunds of contributions		8,991		, <u>-</u>		8,991		· -		8,991
Administration expenses		14,261		1,142		15,403		-		15,403
Total deductions		415,559		34,828		450,387		4,087		454,474
Change in net position		(211,155)		63,767		(147,388)		-		(147,388)
Net position - beginning of year										
1 0 0 7		6,023,597		764,416		6,788,013		1,901		6,789,914

<sup>&</sup>lt;sup>1</sup> Pension and OPEB balances reported as of December 31, 2015.

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2016 (amounts expressed in thousands)

	Balance June 30, 2015		 Additions	 Deletions	Balance June 30, 2016		
Unapportioned Taxes							
Assets: Cash and investments with County Treasurer Taxes receivable Interest receivable	\$	115,009 150,487	\$ 4,845,393 3,582,217 338	\$ 4,846,171 3,585,833 338	\$	114,231 146,871 -	
Total assets	\$	265,496	\$ 8,427,948	\$ 8,432,342	\$	261,102	
Liabilities:  Due to other governmental units  Total liabilities	<u>\$</u> \$	265,496	\$ 8,429,322	\$ 8,433,716	<u>\$</u> \$	261,102	
i otai nabinties	<u> </u>	265,496	\$ 8,429,322	\$ 8,433,716	<b>D</b>	261,102	
Other Agency							
Assets: Cash and investments with County Treasurer Interest receivable	\$	101,318 138	\$ 5,475,578 643	\$ 5,494,355 652	\$	82,541 129	
Total assets	\$	101,456	\$ 5,476,221	\$ 5,495,007	\$	82,670	
Liabilities: Accounts payable and accrued expenses Due to other governmental units	\$	5,484 95,972	\$ 31,777 8,472,525	\$ 32,254 8,490,834	\$	5,007 77,663	
Total liabilities	\$	101,456	\$ 8,504,302	\$ 8,523,088	\$	82,670	
Totals - Agency Funds							
Assets: Cash and investments with County Treasurer Taxes receivable Interest receivable	\$	216,327 150,487 138	\$ 10,320,971 3,582,217 981	\$ 10,340,526 3,585,833 990	\$	196,772 146,871 129	
Total assets	\$	366,952	\$ 13,904,169	\$ 13,927,349	\$	343,772	
Liabilities: Accounts payable and accrued expenses Due to other governmental units	\$	5,484 361,468	\$ 31,777 16,901,847	\$ 32,254 16,924,550	\$	5,007 338,765	
Total liabilities	\$	366,952	\$ 16,933,624	\$ 16,956,804	\$	343,772	



## CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS

# Capital Assets Used in the Operation of Governmental Funds Schedule by Source<sup>1</sup> June 30, 2016 (amounts in tables expressed in thousands)

## Governmental funds capital assets:

Land and easements Structures and improvements Infrastructure Equipment Software Construction in progress	\$ 72,759 986,866 943,704 114,731 32,654 685,973
Total governmental funds capital assets	\$ 2,836,686 2
Investments in governmental funds capital assets acquired prior to July 1, 2001 Investments in governmental funds capital assets acquired from July 1, 2001 by source	\$ 1,238,582
General fund	289,521
Capital projects fund	843,633
Other governmental funds	450,701
Donations	 14,249
Total governmental funds capital assets	\$ 2,836,686

<sup>&</sup>lt;sup>1</sup> This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds of \$72,204,000 are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

<sup>&</sup>lt;sup>2</sup> This amount does not include a collection item of \$50,000 which is considered a historical artifact and is not used in the operation of governmental funds.

## Capital Assets Used in the Operation of Governmental Funds Schedule by Function and Type<sup>1</sup> June 30, 2016

(amounts in tables expressed in thousands)

		Land and	St	ructures and							Cons	truction in	
	Ea	sements	Imp	rovements	Infr	astructure	Ec	uipment	s	oftware	Pro	ogress	 Total
General	\$	22,595	\$	122,096	\$	-	\$	15,546	\$	32,654	\$	123	\$ 193,014
Public protection		39,226		518,722		256,290		65,939			1	01,131	981,308
Public assistance		2,652		56,204		-		8,316				3,950	71,122
Health and sanitation		6,201		245,207		-		4,901			5	546,413	802,722
Public ways and facilities		378		13,420		684,976		10,675				24,099	733,548
Recreation and cultural services		-		9,998		2,438		7,180				-	19,616
Education		1,707		21,218				2,174				10,257	 35,356
Total governmental funds capital assets	\$	72,759	\$	986,866	\$	943,704	\$	114,731	\$	32,654	\$ 6	885,973	\$ 2,836,686 2

<sup>&</sup>lt;sup>1</sup> This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds of \$72,204,000 are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

<sup>&</sup>lt;sup>2</sup> This amount does not include a collection item of \$50,000 which is considered a historical artifact and is not used in the operation of governmental funds.

## Capital Assets Used in the Operation of Governmental Funds Schedule of Changes by Function<sup>1</sup> June 30, 2016

(amounts in tables expressed in thousands)

		Balance						Balance
	July 1, 2015		Additions		Deductions		Ju	ne 30, 2016
General	\$	187,599	\$	5,517	\$	102	\$	193,014
Public protection		903,834		93,864		16,390		981,308
Public assistance		67,871		3,390		139		71,122
Health and sanitation		777,563		25,400		241		802,722
Public ways and facilities		714,470		40,491		21,413		733,548
Recreation and cultural services		19,616		-		-		19,616
Education		32,175		3,181				35,356
Total governmental funds capital assets	\$	2,703,128	\$	171,843	\$	38,285	\$	2,836,686 <sup>2</sup>

<sup>&</sup>lt;sup>1</sup> This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds of \$72,204,000 are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

<sup>&</sup>lt;sup>2</sup> This amount does not include a collection item of \$50,000 which is considered a historical artifact and is not used in the operation of governmental funds.

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## STATISTICAL SECTION

## **Statistical Section**

The information in this section is not covered by the Independent Auditor's Report, but is presented as supplemental data for the benefit of the readers of the comprehensive annual financial report. The objectives of statistical section information are to provide financial statement users with additional historical perspective, context, and detail to assist in using the information in the financial statements, notes to financial statements, and required supplementary information to understand and assess a government's economic condition.

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Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year.

## NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

## (ACCRUAL BASIS OF ACCOUNTING)

(amounts	expressed	d in thousands	5)
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	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Governmental activities										
Net investment in capital assets	\$ 551,198	\$ 508,533	\$ 511,354	\$ 560,449	\$ 404,686	\$ 585,788	\$ 620,302	\$ 619,242	\$ 703,738	\$ 706,722
Restricted	473,468	531,744	579,459	641,476	697,984	627,179	655,381	630,253	763,777	779,105
Unrestricted (deficit)	353,164	452,524	465,456	328,726	574,257	512,095	578,463	685,877	(28,960)	56,405
Total governmental activities net position	\$ 1,377,830	\$ 1,492,801	\$ 1,556,269	\$ 1,530,651	\$ 1,676,927	\$ 1,725,062	\$ 1,854,146	\$ 1,935,372	\$ 1,438,555	\$ 1,542,232

#### COUNTY OF ALAMEDA, CALIFORNIA CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (amounts expressed in thousands)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Expenses										
Governmental activities:										
General government	\$ 124,448	\$ 137,490	\$ 161,834	\$ 143,497	\$ 141,862	\$ 129,436	\$ 138,512	\$ 162,720	\$ 148,801	\$ 201,130
Public protection	647,036	720,939	719,458	766,225	752,191	766,855	780,729	816,218	884,370	995,579
Public assistance	582,568	620,978	653,920	680,142	674,181	682,936	664,085	672,473	671,151	672,846
Health and sanitation	470,668	524,225	558,632	597,448	584,815	649,431	697,402	700,454	680,779	638,290
Public ways and facilities	50,650	48,620	39,427	36,598	43,312	45,437	44,269	43,970	47,515	49,533
Recreation and cultural services	502	523	677	557	608	608	554	539	615	639
Education	19,350	21,358	23,064	22,813	22,863	24,356	27,125	27,202	27,442	29,617
Interest on long-term debt	78,236	77,708	78,352	75,420	87,490	90,003	82,957	88,808	87,591	82,458
Total governmental activities expenses	1,973,458	2,151,841	2,235,364	2,322,700	2,307,322	2,389,062	2,435,633	2,512,384	2,548,264	2,670,092
Program Revenues										
Governmental activities:										
Charges for services:										
General government	158,550	125,532	124,488	111,200	125,619	126,244	122,756	127,863	139,918	139,123
Public protection	196,775	210,362	218,244	222,606	238,915	200,720	206,366	209,420	230,247	236,577
Health and sanitation	113,134	119,509	139,217	153,243	202,110	171,185	176,875	211,742	239,465	186,944
Other activities	19,588	15,212	22,114	27,819	32,085	26,578	21,164	23,037	23,397	28,112
Operating grants and contributions	1,078,909	1,087,171	1,130,306	1,170,990	1,232,027	1,269,542	1,482,657	1,459,898	1,463,685	1,481,270
Capital grants and contributions	202	7,070	4,260	5,782	5,550	9,618	8,305	8,737	28,092	57,038
Total governmental activities program revenues	1,567,158	1,564,856	1,638,629	1,691,640	1,836,306	1,803,887	2,018,123	2,040,697	2,124,804	2,129,064
General Revenues and Other Changes in Net F	osition									
Governmental activities:										
Taxes										
Property taxes	398,922	412,767	425,713	403,847	399,701	411,821	444,147	431,923	466,093	500,987
Sales taxes - shared revenues	171,876	174,984	150,551	140,643	150,328	169,375	52,749	54,939	57,369	65,175
Other taxes	30,957	26,173	26,309	28,144	27,503	27,948	29,984	31,312	35,417	37,957
Interest and investment income	52,556	46,746	25,979	9,369	5,751	8,924	22	8,506	12,488	10,075
Other	42,701	41,289	36,948	23,439	34,009	50,577	40,318	26,233	48,133	30,511
Transfers	(7)	(3)	(5,297)	-	-	-	-	-	-	-
Extraordinary item	(8,757)					(35,335)				
Total governmental activities	688,248	701,956	660,203	605,442	617,292	633,310	567,220	552,913	619,500	644,705
Change in Net Position										
Governmental activities	\$ 281,948	\$ 114,971	\$ 63,468	\$ (25,618)	\$ 146,276	\$ 48,135	\$ 149,710	\$ 81,226	\$ 196,040	\$ 103,677

## FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING) (amounts expressed in thousands)

	2007	2008	2009	2010	2011 <sup>1</sup>	2012 <sup>1</sup>	2013 <sup>1</sup>	2014 <sup>1</sup>	2015 <sup>1</sup>	2016 <sup>1</sup>
General fund										
Reserved	\$ 226,371	\$ 246,546	\$ 246,383	\$ 299,432	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved	575,231	573,336	618,174	627,898	-	-	-	-	-	-
Nonspendable	_	_	_	-	1,725	4,408	3,785	11,487	10,547	5,760
Restricted	-	-	-	-	303,635	288,068	294,844	292,832	318,351	302,339
Committed	-	-	-	-	638,601	667,437	806,176	838,833	752,064	728,221
Assigned	-	-	-	-	101,961	99,646	128,177	144,224	170,789	207,381
Unassigned					16,996	23,305	17,719	7,960	114,717	194,490
Total general fund	\$ 801,602	\$ 819,882	\$ 864,557	\$ 927,330	\$ 1,062,918	\$ 1,082,864	\$ 1,250,701	\$ 1,295,336	\$ 1,366,468	\$ 1,438,191
All other governmental funds										
Reserved	\$ 170,814	\$ 190,267	\$ 171,988	\$ 592,468	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in:										
Special revenue funds	541,182	584,941	606,763	598,330	-	-	-	-	-	-
Capital projects fund	85,289	72,672	79,236	(375,645)	-	-	-	-	-	-
Nonspendable	_	_	_	-	5,421	335	472	566	863	190
Restricted	-	-	-	-	527,282	608,361	506,147	710,121	597,051	462,776
Committed	-	-	-	-	567,921	321,926	314,766	325,857	349,382	377,205
Assigned	-	-	-	-	3,003	4,567	5,293	5,708	5,390	5,984
Unassigned	-	-	-	-	(1,930)	(9,268)	(2,926)	(60,124)	(68,323)	(4,203)
Total all other governmental										
funds	\$ 797,285	\$ 847,880	\$ 857,987	\$ 815,153	\$ 1,101,697	\$ 925,921	\$ 823,752	\$ 982,128	\$ 884,363	\$ 841,952

<sup>&</sup>lt;sup>1</sup> The County implemented GASB Statement No. 54 under which governmental fund balances are reported as nonspendable, restricted, committed, assigned, and unassigned compared to reserved and unreserved.

## CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

(dollar a	amounts	expressed	in th	ousand	s)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Revenues										
Taxes	\$ 600.847	\$ 614,397	\$ 602,473	\$ 572,507	\$ 577,186	\$ 608,987	\$ 527,025	\$ 518,733	\$ 558,922	\$ 604.065
Licenses and permits	8,465	9,138	7,904	8,490	9,635	13,597	15,006	14,465	14,868	18,332
Fines, forfeitures, and penalties	32.117	34,621	41.228	41,444	38,887	36,076	38,745	36,727	44,763	47,101
Use of money and property	79.857	77.653	48.250	27.769	19.635	20.502	8.391	19.469	23.997	23.956
State aid	731,715	699,172	761,782	694,252	725,140	757,769	946,878	983,076	1,010,825	1,075,081
Federal aid						465,275				
	309,888	364,958	349,759	459,652	481,010		506,611	446,110	429,885	427,283
Other aid	20,415	20,345	23,259	40,057	29,914	61,752	44,730	39,520	51,067	35,945
Charges for services	391,034	335,617	389,506	428,166	455,215	365,541	430,141	411,647	491,488	441,795
Other revenue	69,997	70,493	71,436	50,709	136,133	73,549	104,976	110,089	88,901	81,276
Total revenues	2,244,335	2,226,394	2,295,597	2,323,046	2,472,755	2,403,048	2,622,503	2,579,836	2,714,716	2,754,834
Expenditures										
Current										
General government	129,219	118,713	130,358	120,465	129,978	126,190	129,394	127,304	134,691	142,050
Public protection	665,433	708,363	703,959	710,039	739,809	757,380	762,506	806,129	832,408	875.714
Public assistance	594.117	619.109	647.504	666.247	667.601	702.114	657.269	670.945	701.102	697.016
Health and sanitation	472,768	522,120	556,575	590,590	580,833	644,493	690,296	692,549	683,588	644,825
Public ways and facilities	35,148	51,204	46,199	42,400	49,705	49,819	52,828	44,769	43,950	50,158
	,	,	,	,	,				,	
Recreation and cultural services	562	562	719	594	675	671	610	580	615	659
Education	19,409	21,037	22,883	21,947	22,079	23,450	26,136	26,318	27,017	29,722
Debt service			======					=		
Principal	69,290	74,235	78,730	90,896	93,865	98,241	57,695	51,048	44,008	36,428
Interest	26,616	26,779	28,889	27,130	38,788	47,495	96,098	108,264	116,149	119,332
Payment to refunded bond										
escrow agent	4,756	-	-	-	-	82,031	-	-	-	-
Bond issuance costs	592	12,248	-	-	2,465	817	6	1,749	-	-
Capital outlay	45,650	24,389	31,878	46,875	95,067	111,523	100,560	188,821	193,226	174,437
Total expenditures	2,063,560	2,178,759	2,247,694	2,317,183	2,420,865	2,644,224	2,573,398	2,718,476	2,776,754	2,770,341
Excess (deficiency) of revenues over										
expenditures	180,775	47,635	47,903	5,863	51,890	(241,176)	49,105	(138,640)	(62,038)	(15,507)
experialitates	100,773	47,000	47,505	3,003	31,000	(241,170)	43,103	(130,040)	(02,030)	(10,501)
Other financing sources (uses)										
Issuance of loans	3,000	-	675	4,732	28,040	785	2,779	18,600	-	-
Proceeds from sale of land	-	-	-	-	13,452	15,130	4,914	15,352	28,862	30,109
Capital leases issued	5,640	697	3,000	-	-	-	-	-	-	-
Issuance of debt	-	-	-	-	320,000	45,675	-	287,380	-	-
Refunding bonds issuec	37,010	120,145	-	-	-	75,915	-	-	-	-
Premium on issuance of debt	2,260	1,265	-	-	-	10,300	-	13,106	-	-
Payment to refunded bonc										
escrow agent	(38,673)	(108,815)	-	-	-	-	-	-	-	-
Transfers in	84,106	84,736	85,552	83,705	93,073	119,366	103,513	141,575	169,984	128,311
Transfers out	(76,795)	(76,788)	(82,348)	(74,361)	(84,319)	(110,463)	(94,643)	(134,362)	(163,441)	(113,601)
Total other financing sources (uses)	16,548	21,240	6,879	14,076	370,246	156,708	16,563	341,651	35,405	44,819
retail ethic initiationing courses (acce)	10,010		0,0.0	,0.0	0.0,2.0		,,,,,	011,001	00,.00	
Extraordinary item						(71,362)				
Net change in fund balances	\$ 197,323	\$ 68,875	\$ 54,782	\$ 19,939	\$ 422,136	\$ (155,830)	\$ 65,668	\$ 203,011	\$ (26,633)	\$ 29,312
Debt service as a percentage of										
noncapital expenditures	5.23%	5.73%	4.90%	5.27%	5.93%	9.04%	6.30%	6.41%	6.15%	5.92%
	3.2370	3 576		S.E. 70	0.0070	0.0 . 70	0.0070	5 70	0070	3.0270

# COUNTY OF ALAMEDA, CALIFORNIA ASSESSED VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (amounts expressed in thousands)

Residential Property	Commercial Property	Industrial Property		•	Institutional Property		• ·	Less: Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate
\$129,127,345	\$ 22,467,714	\$ 17,022,667	\$	1,225,484	\$ 2,023,259	\$	13,001,842	\$ 4,312,765	\$ 180,555,546	1.00 %
140,379,422	24,458,944	17,854,260		1,360,579	2,203,804		13,629,455	4,880,956	195,005,508	1.00
146,399,031	25,895,769	19,172,805		1,466,409	2,263,501		14,086,040	5,115,665	204,167,890	1.00
139,524,668	27,086,816	19,319,349		1,499,707	2,437,587		14,398,367	5,476,280	198,790,214	1.00
137,082,662	26,746,547	19,385,756		1,435,643	2,450,098		14,454,882	5,793,021	195,762,567	1.00
138,442,842	27,114,991	18,540,107		1,412,736	2,506,623		14,447,692	6,560,413	195,904,578	1.00
140,479,280	27,958,514	19,450,625		1,412,563	2,599,792		15,321,278	6,549,698	200,672,354	1.00
149,092,989	29,348,915	20,120,895		1,456,520	2,689,140		15,633,013	7,566,667	210,774,805	1.00
161,954,196	29,475,074	20,596,312		1,501,740	2,871,593		15,748,875	8,858,490	223,289,300	1.00
174,707,996	30,784,933	21,604,658		1,573,372	3,008,754		16,840,363	7,931,121	240,588,955	1.00
	\$129,127,345 140,379,422 146,399,031 139,524,668 137,082,662 138,442,842 140,479,280 149,092,989 161,954,196	Property         Property           \$129,127,345         \$ 22,467,714           140,379,422         24,458,944           146,399,031         25,895,769           139,524,668         27,086,816           137,082,662         26,746,547           138,442,842         27,114,991           140,479,280         27,958,514           149,092,989         29,348,915           161,954,196         29,475,074	Property         Property         Property           \$129,127,345         \$ 22,467,714         \$ 17,022,667           140,379,422         24,458,944         17,854,260           146,399,031         25,895,769         19,172,805           139,524,668         27,086,816         19,319,349           137,082,662         26,746,547         19,385,756           138,442,842         27,114,991         18,540,107           140,479,280         27,958,514         19,450,625           149,092,989         29,348,915         20,120,895           161,954,196         29,475,074         20,596,312	Property         Property         Property           \$129,127,345         \$ 22,467,714         \$ 17,022,667         \$ 140,379,422         24,458,944         17,854,260         146,399,031         25,895,769         19,172,805         133,524,668         27,086,816         19,319,349         137,082,662         26,746,547         19,385,756         138,442,842         27,114,991         18,540,107         140,479,280         27,958,514         19,450,625         149,092,989         29,348,915         20,120,895         161,954,196         29,475,074         20,596,312	Property         Property         Property         Property           \$129,127,345         \$ 22,467,714         \$17,022,667         \$ 1,225,484           140,379,422         24,458,944         17,854,260         1,360,579           146,399,031         25,895,769         19,172,805         1,466,409           135,524,668         27,086,816         19,319,349         1,499,707           137,082,662         26,746,547         19,385,756         1,435,643           138,442,842         27,114,991         18,540,107         1,412,736           140,479,280         27,958,514         19,450,625         1,412,563           149,092,989         29,348,915         20,120,895         1,456,520           161,954,196         29,475,074         20,596,312         1,501,740	Property         Property         Property         Property         Property           \$129,127,345         \$ 22,467,714         \$ 17,022,667         \$ 1,225,484         \$ 2,023,259           140,379,422         24,458,944         17,854,260         1,360,579         2,203,804           146,399,031         25,895,769         19,172,805         1,466,409         2,263,501           139,524,668         27,086,816         19,319,349         1,499,707         2,437,587           137,082,662         26,746,547         19,385,756         1,435,643         2,450,098           138,442,842         27,114,991         18,540,107         1,412,736         2,506,623           140,479,280         27,958,514         19,450,625         1,412,563         2,599,792           149,092,989         29,348,915         20,120,895         1,456,520         2,689,140           161,954,196         29,475,074         20,596,312         1,501,740         2,871,593	Residential Property         Commercial Property         Industrial Property         Agricultural Property         Institutional Property         Esc.           \$129,127,345         \$ 22,467,714         \$ 17,022,667         \$ 1,225,484         \$ 2,023,259         \$ 140,379,422         24,458,944         17,854,260         1,360,579         2,203,804         146,399,031         25,895,769         19,172,805         1,466,409         2,263,501         2,263,501         139,524,668         27,086,816         19,319,349         1,499,707         2,437,587         137,082,662         26,746,547         19,385,756         1,435,643         2,450,098         2,450,098         138,442,842         27,114,991         18,540,107         1,412,736         2,506,623         140,479,280         27,958,514         19,450,625         1,412,563         2,599,792         149,092,989         29,348,915         20,120,895         1,456,520         2,689,140         161,954,196         29,475,074         20,596,312         1,501,740         2,871,593	Property         Property         Property         Property         Property         Property           \$129,127,345         \$ 22,467,714         \$17,022,667         \$ 1,225,484         \$ 2,023,259         \$ 13,001,842           140,379,422         24,458,944         17,854,260         1,360,579         2,203,804         13,629,455           146,399,031         25,895,769         19,172,805         1,466,409         2,263,501         14,086,040           139,524,668         27,086,816         19,319,349         1,499,707         2,437,587         14,398,367           137,082,662         26,746,547         19,385,756         1,435,643         2,450,098         14,454,882           138,442,842         27,114,991         18,540,107         1,412,736         2,506,623         14,447,692           140,479,280         27,958,514         19,450,625         1,412,563         2,599,792         15,321,278           149,092,989         29,348,915         20,120,895         1,456,520         2,689,140         15,633,013           161,954,196         29,475,074         20,596,312         1,501,740         2,871,593         15,748,875	Residential Property         Commercial Property         Industrial Property         Agricultural Property         Institutional Property         Escaped Assessment Property         Tax-Exempt Property           \$129,127,345         \$ 22,467,714         \$ 17,022,667         \$ 1,225,484         \$ 2,023,259         \$ 13,001,842         \$ 4,312,765           \$140,379,422         24,458,944         \$ 17,854,260         \$ 1,360,579         \$ 2,203,804         \$ 13,629,455         \$ 4,880,956           \$146,399,031         \$ 25,895,769         \$ 19,172,805         \$ 1,466,409         \$ 2,263,501         \$ 14,086,040         \$ 5,115,665           \$139,524,668         \$ 27,086,816         \$ 19,319,349         \$ 1,499,707         \$ 2,437,587         \$ 14,398,367         \$ 5,476,280           \$137,082,662         \$ 26,746,547         \$ 19,385,756         \$ 1,435,643         \$ 2,450,098         \$ 14,454,882         \$ 5,793,021           \$138,442,842         \$ 27,114,991         \$ 18,540,107         \$ 1,412,563         \$ 2,596,623         \$ 14,447,692         \$ 6,560,413           \$140,479,280         \$ 27,958,514         \$ 19,450,625         \$ 1,412,563         \$ 2,599,792         \$ 15,321,278         \$ 6,549,698           \$149,092,989         \$ 29,348,915         \$ 20,120,895         \$ 1,456,520         \$ 2,689,140         \$ 1	Residential Property         Commercial Property         Industrial Property         Agricultural Property         Institutional Property         Escaped Assessment Property         Tax-Exempt Property         Assessed Value           \$129,127,345         \$ 22,467,714         \$17,022,667         \$ 1,225,484         \$ 2,023,259         \$ 13,001,842         \$ 4,312,765         \$ 180,555,546           \$140,379,422         24,458,944         \$17,854,260         \$1,360,579         \$2,203,804         \$13,629,455         \$4,880,956         \$195,005,508           \$146,399,031         \$25,895,769         \$19,172,805         \$1,466,409         \$2,263,501         \$14,086,040         \$5,115,665         \$204,167,890           \$139,524,668         \$27,086,816         \$19,319,349         \$1,499,707         \$2,437,587         \$14,398,367         \$5,476,280         \$198,790,214           \$137,082,662         \$26,746,547         \$19,385,756         \$1,435,643         \$2,450,098         \$14,454,882         \$5,793,021         \$195,762,567           \$138,442,842         \$27,114,991         \$18,540,107         \$1,412,563         \$2,506,623         \$14,447,692         \$6,560,413         \$195,904,578           \$149,092,989         \$29,348,915         \$20,120,895         \$1,456,520         \$2,689,140         \$15,633,013         \$7,566,667

<sup>&</sup>lt;sup>1</sup> The utility, unsecured and escaped assessment rolls are not available by property type.

# COUNTY OF ALAMEDA, CALIFORNIA PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

Fiscal	County	County Special	Local Special	Agency			
Year	General	Districts	Districts	Districts	Schools	Cities	Total <sup>1</sup>
2007	1.0000 %	0.0031 %	0.0013 %	0.0166 %	0.0834 %	0.0546 %	1.1590 %
2008	1.0000	0.0031	0.0015	0.0216	0.0862	0.0524	1.1648
2009	1.0000	0.0035	0.0018	0.0249	0.0987	0.0520	1.1809
2010	1.0000	0.0042	0.0015	0.0195	0.1164	0.0582	1.1998
2011	1.0000	0.0052	0.0017	0.0179	0.1163	0.0582	1.1993
2012	1.0000	0.0063	0.0018	0.0176	0.1273	0.0584	1.2114
2013	1.0000	0.0048	0.0016	0.0159	0.1289	0.0560	1.2072
2014	1.0000	0.0054	0.0015	0.0240	0.1346	0.0529	1.2184
2015	1.0000	0.0054	0.0022	0.0183	0.1393	0.0546	1.2198
2016	1.0000	0.0074	0.0018	0.0177	0.1310	0.0469	1.2048

<sup>&</sup>lt;sup>1</sup> Rates reflect voter approved Proposition 13 provisions limiting property tax levy to 1 percent of full cash value plus levies to pay for indebtedness approved by voters. The rates shown under special districts, schools, and cities represent the levies for indebtedness.

#### COUNTY OF ALAMEDA, CALIFORNIA PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO (amounts expressed in thousands)

JUNE 30, 2016 **JUNE 30, 2007** Secured Secured Percentage of Percentage of Assessed **Total Secured** Assessed **Total Secured** Value **Assessed Value** Value **Assessed Value** Taxpayer Rank Rank\_ Pacific Gas & Electric Co. 1,860,353 0.82 % \$ 1,126,061 1 0.66 % Tesla Motors Inc 755,816 2 0.33 Kaiser Foundation Hospitals 628,848 3 0.28 304,811 5 0.18 Digital 720 2nd LLC 500,388 4 0.22 Russell City Energy Company, LLC 486,000 5 0.21 407,085 3 0.24 AT&T 424,722 6 0.19 Kaiser Foundation Health Plan 374,304 7 0.16 5616 Bay Street Investors LLC 302,435 8 0.13 PSB Northern California Industrial Portfolio LLC 292,275 9 0.13 Bayer Healthcare LLC 286,875 10 0.13 228,966 10 0.13 987,625 New United Motor Manufacturing, Inc. 0.58 2 350,639 BMR Gateway Boulevard LLC 4 0.21 Calwest Industrial Properties, LLC 255,646 6 0.15 SCI Limited Partnership 1 251,772 7 0.15 Chiron Corp 237,128 8 0.14 Catellus Development Corporation 230,379 9 0.14 5,912,016 2.60 % 2.58 % \$ 4,380,112

## COUNTY OF ALAMEDA, CALIFORNIA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

(amounts expressed in thousands)

Collected within the **Taxes Levied** Fiscal Year of the Levy Collections **Total Collections to Date** in Subsequent for the **Fiscal** Percentage Percentage Years<sup>2</sup> Fiscal Year 1 Year of Levy **Amount** of Levy Amount 2007 2,082,187 2,005,869 96.33 % \$ 2,155,685 2008 2,259,012 95.43 2009 2,393,333 2,284,204 95.44 2010 2,360,181 2,283,101 96.73 2011 2,327,545 2,264,442 97.29 56,905 2,321,347 99.73 % 2,300,192 2012 2,358,081 492 2,300,684 97.57 97.55 2,360,092 98.23 2013 2,402,703 2,359,713 98.21 379 2014 2,539,344 2,503,557 98.59 29.792 2,533,349 99.76 2,711,822 2015 2,675,977 98.68 25,491 2,701,468 99.62

98.61

2,840,578

2,880,728

2016

<sup>&</sup>lt;sup>1</sup> Taxes levied for the fiscal year are based on the original charge and are not adjusted for any value changes that may reduce or increase taxes levied and impact percentage of levy collections, including collections to be greater than one hundred percent.

<sup>&</sup>lt;sup>2</sup> Data only available beginning fiscal year 2012.

### COUNTY OF ALAMEDA, CALIFORNIA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

(dollar amounts expressed in thousands, except per capita in dollars)

**Governmental Activities** 

Fiscal Year	ertificates of rticipation	S	Tobacco Settlement sset-Backed Bonds	Pension Obligations Bonds	Lease Revenue Bonds	Tax Allocation Bonds <sup>1</sup>	Ass	Special sessment Bonds	Capital Leases	Loans and Notes Payable	Total Primary Government	Percentage of Total Personal Income <sup>2</sup>	-	Per pita ²
2007	\$ 191,548	\$	273,383	\$ 544,156	\$ 140,885	\$ 34,440	\$	815	\$ 27,324	\$ 8,986	\$ 1,221,537	1.70 %	\$	831
2008	185,202		273,244	526,070	148,765	33,840		680	27,730	8,284	1,203,815	1.62		811
2009	178,347		271,655	504,074	145,520	33,215		545	30,300	8,194	1,171,850	1.67		782
2010	160,221		272,799	477,740	141,705	32,565		335	29,849	12,129	1,127,343	1.55		746
2011	140,915		274,880	446,593	458,190	31,890		220	29,516	39,066	1,421,270	1.87		936
2012	39,249		277,774	410,116	575,655	-		-	4,357	37,241	1,344,392	1.58		879
2013	36,552		270,239	367,753	564,254	-		-	4,150	38,520	1,281,468	1.50		827
2014	32,617		273,662	318,892	840,363	-		-	3,971	51,606	1,521,111	1.68		967
2015	28,451		277,030	262,846	822,644	-		-	3,784	17,987	1,412,742	-		883
2016	24,033		281,022	198,891	812,019	-		-	3,590	6,484	1,326,039	-		815

**Note:** Details regarding the County's outstanding debt can be found in the notes to the financial statements. There is no outstanding general obligation debt.

<sup>&</sup>lt;sup>1</sup> Pursuant to ABx1 26, the responsibility for the payment of this debt was transferred to the Alameda County Successor Agency Private-Purpose Trust Fund.

 $<sup>^{2}</sup>$  See Schedule of Demographic and Economic Statistics for total personal income and population data.

## ESTIMATED DIRECT AND OVERLAPPING BONDED DEBT JUNE 30, 2016

(dollar amounts in tables expressed in thousands)

## 2015-16 Assessed Valuation:

\$240,588,955 (includes unitary utility valuation)

**Population:** 1,627,865

OVERLAPPING TAX AND ASSESSMENT DEBT:	% Applicable	Debt 6/30/16
Bay Area Rapid Transit District	39.442%	\$ 207,885
East Bay Municipal Utility District, Special Service District No. 1	94.197	6,919
Chabot-Las Positas Community College District	99.367	417,766
Ohlone Community College District	100.000	405,167
Peralta Community College District	100.000	410,715
San Joaquin Delta Community College District	0.346	464
Alameda Unified School District	100.000	144,724
Berkeley Unified School District	100.000	263,690
Castro Valley Unified School District	100.000	62,140
Dublin Unified School District	100.000	284,743
Fremont Unified School District	100.000	411,820
Hayward Unified School District	100.000	298,980
Livermore Valley Joint Unified School District	99.619	70,575
New Haven Unified School District	100.000	214,828
Oakland Unified School District	100.000	932,545
Pleasanton Unified School District	100.000	69,294
San Leandro Unified School District	100.000	187,870
San Lorenzo Unified School District	100.000	109,540
Other Unified School Districts	1.666-100.000	213,140
City of Alameda	100.000	8,270
City of Albany	100.000	15,630
City of Berkeley	100.000	74,835
City of Fremont	100.000	41,810
City of Oakland	100.000	201,830
Washington Township Healthcare District	100.000	333,540
East Bay Regional Park District	56.150	84,194
Community Facilities Districts	100.000	163,783
1915 Act Bonds (Estimated)	100.000	40,042
TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT		<u>\$5,676,739</u>

## ESTIMATED DIRECT AND OVERLAPPING BONDED DEBT (Continued) JUNE 30, 2016

(dollar amounts in tables expressed in thousands)

DIRECT AND OVERLAPPING DEBT:	% Applicable	Debt 6/30/16
Alameda County Certificates of Participation	100.000%	\$ 24,033
Alameda County Tobacco Securitization Bonds	100.000	281,022
Alameda County Pension Obligations	100.000	198,891
Alameda County Lease Revenue Bonds	100.000	812,019
Alameda County Capital Leases	100.000	3,590
Alameda County Capital Leases  Alameda County Loans and Notes Payable	100.000	6,484
Alameda-Contra Costa Transit District Certificates of Participation	89.540	19,059
Peralta Community College District Pension Obligations	100.000	163,954
Fremont Unified School District Certificates of Participation	100.000	54,570
Hayward Unified School District Certificates of Participation	100.000	14,880
Oakland Unified School District Certificates of Participation	100.000	36,045
·		
Pleasanton Unified School District General Fund Obligations	100.000	16,635
San Lorenzo Unified School District Certificates of Participation	100.000	8,225
Other School District Certificates of Participation	100.000	11,040
City of Berkeley General Fund and Pension Fund Obligations	100.000	30,055
City of Fremont General Fund Obligations	100.000	132,875
City of Hayward General Fund Obligations	100.000	93,114
City of Livermore General Fund Obligations	100.000	74,345
City of Oakland General Fund Obligations	100.000	187,570
City of Oakland Pension Obligations	100.000	313,223
City of San Leandro General Fund Obligations	100.000	39,543
Other City General Fund Obligations	100.000	46,300
Hayward Recreation and Park District Certificates of Participation	100.000	16,100
	4.081	<u> 190</u>
Byron Bethany Irrigation District General Fund Obligations		
TOTAL DIRECT AND OVERLAPPING DEBT		<u>\$2,583,762</u>
OVERLAPPING TAX INCREMENT DEBT (Successor Agencies):	100.000	<u>\$ 838,187</u>
TOTAL DIRECT DEBT		\$1,326,039 <sup>1</sup>
TOTAL OVERLAPPING DEBT		\$7,772,649
COMBINED TOTAL DEBT		\$9,098,688 <sup>2</sup>
		Per Capita
Ratios to 2015-16 Assessed Valuation:		(not in thousands)
Total Overlapping Tax and Assessment Debt	2.36%	\$3,487
Total Direct Debt	.55%	815
Combined Total Debt	3.78%	5,589
Dation to Dadovalanment Cupanage Agencies Ingremental Velveties		
Ratios to Redevelopment Successor Agencies Incremental Valuation		
(\$27,690,539):	2.020/	E4E
Total Overlapping Tax Increment Debt	3.03%	515

<sup>&</sup>lt;sup>1</sup> Includes accreted value.

Source: California Municipal Statistics, Inc. All bonded debt obligations that are supported in whole or in part by a property tax or assessment or are supported by a pledge of the general fund or general taxing power of a governmental entity are included. Assessment bonds and other obligations secured by an underlying portion of the jurisdiction are excluded from direct debt but are included as overlapping debt.

<sup>&</sup>lt;sup>2</sup> Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue bonds and non-bonded capital lease obligations. Qualified Zone Academy Bonds are included based on principal due at maturity.

## COUNTY OF ALAMEDA, CALIFORNIA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

(dollar amounts expressed in thousands)

Legal debt margin calculation for fiscal year 2016	
Net assessed value	\$238,861,099
Plus homeowners' exemption	1,727,856
Total assessed value	\$240,588,955
Debt limit (1.25% of total assessed value)	\$3,007,362
Amount of debt applicable to debt limit	-
Legal debt margin	\$3,007,362

- -		Total Net Debt Applicable to	Legal Debt	Legal Debt Margin / Debt	
Fiscal year	Debt Limit	Limit	Margin	Limit	
2007	\$2,256,944	\$ -	\$2,256,944	100 9	%
2008	2,437,569	-	2,437,569	100	
2009	2,552,099	-	2,552,099	100	
2010	2,484,877	-	2,484,877	100	
2011	2,447,032	-	2,447,032	100	
2012	2,448,807	-	2,448,807	100	
2013	2,508,404	-	2,508,404	100	
2014	2,634,685	-	2,634,685	100	
2015	2,791,116	-	2,791,116	100	
2016	3,007,362	-	3,007,362	100	

### COUNTY OF ALAMEDA, CALIFORNIA PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS

(dollar amounts expressed in thousands)

		Special Assessment Bonds <sup>1</sup>					Tax Allocation Bonds <sup>2</sup>					Tobacco Securitization Bonds <sup>3</sup>					
Fiscal Year 2007 2008 2009 2010 2011	•	Special Service Debt Service			Tax	Debt Service			Tobacco Settlement	Debt Service							
	Colle	ctions	Pri	ncipal	Int	erest	Coverage	Increment	Principal Int		Interest	Coverage	Revenue	Principal	Interest		Coverage
2007	\$	187	\$	120	\$	46	113 %	\$ 2,126	\$	295	\$ 1,527	- %	\$ 22,370	\$ 4,320	\$	11,525	141 %
2008		188		135		40	107	2,023		600	1,502	96	16,566	5,145		11,341	100
2009		180		135		32	108	1,985		625	1,489	94	18,019	6,935		11,103	100
2010		190		210		23	82	2,075		650	1,453	99	14,624	4,565		10,834	95
2011		135		115		14	105	2,078		675	1,426	99	13,162	4,015		10,618	90
2012		86		220		5	38	2,114		705	1,409	100	13,422	3,615		10,432	96
2013		-		-		-	-	2,111		730	1,381	100	20,229	10,505		10,278	97
2014		-		-		-	-	2,111		760	1,351	100	13,299	4,140		9,693	96
2015		-		-		-	-	2,110		790	1,320	100	13,165	4,700		9,455	93
2016		-		-		-	-	2.113		825	1.288	100	13.017	4.615		9.185	94

<sup>&</sup>lt;sup>1</sup> Special Assessment bonds were paid off on September 2, 2011.

<sup>&</sup>lt;sup>2</sup> Tax Allocation bonds were issued on February 2, 2006. Pursuant to ABx1 26, the responsibility for the payment of this debt was transferred to the Alameda County Redevelopment Successor Agency Private-Purpose Trust Fund effective February 1, 2012.

<sup>&</sup>lt;sup>3</sup> Tobacco Securitization bonds were issued on October 30, 2002.

# COUNTY OF ALAMEDA, CALIFORNIA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Population	(amoun	ersonal Income its expressed in ousands) <sup>2</sup>	Pe In	r Capita ersonal acome ollars) <sup>2</sup>	Unemployment Rate <sup>3</sup>		
2007	1,470,622	\$	71,893,560	\$	49,387	4.8 %		
2008	1,484,085		74,305,916		50,302	6.1		
2009	1,497,799		69,974,222		46,695	11.1		
2010	1,510,271		72,757,457		48,087	11.3		
2011	1,517,756		75,908,145		49,617	10.8		
2012	1,530,176		85,017,099		54,683	9.5		
2013	1,548,681		85,173,987		53,798	7.4		
2014	1,573,254		90,631,392		56,261	5.8		
2015	1,599,888		<b>-</b> 1		_ 1	4.6		
2016	1,627,865		- 1		- 1	4.7		

<sup>&</sup>lt;sup>1</sup> Personal Income & Per Capita Income for the County is not currently available after 2014

Source: State of California Department of Finance

U.S. Department of Commerce, Bureau of Economic Analysis Employment Development Department Labor Market Information

<sup>&</sup>lt;sup>2</sup> Dollar estimates are in current dollars (not adjusted for inflation); Per Capita Personal Income was computed using Census Bureau's midyear population estimates, which differ from the population column of this page.

<sup>&</sup>lt;sup>3</sup> Unemployment rates reflected as of June of each year

#### COUNTY OF ALAMEDA, CALIFORNIA PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

Employer	Type of Business	Number of Employees JANUARY 1, 2016 <sup>1</sup>	Rank	Percentage of Total County Employment <sup>2</sup>	Number of Employees JUNE 30, 2007 <sup>1</sup>	Rank	Percentage of Total County Employment <sup>2</sup>
Kaiser Permanente Medical Group Inc. 3	Health Care	28,481	1	3.59 %	25,070	2	3.54 %
Safeway Inc. 3	Supermarkets & Other Grocery	11,553	2	1.46	10,000	4	1.41
County of Alameda	Local Government	8,690	3	1.10	8,683	5	1.23
Chevron Corporation <sup>3</sup>	Energy	6,244	4	0.79	-	20+	-
John Muir Health <sup>3</sup>	Health Care	6,181	5	0.78	-	20+	-
Wells Fargo Bank <sup>3</sup>	Financial Services	5,326	6	0.67	-	20+	-
PG&E Corporation <sup>3</sup>	Energy	5,154	7	0.65	-	20+	-
UPS 3	Mailing and Shipping	4,980	8	0.63	8,472	6	1.20
Lam Research Corporation 3	Manufacturing	4,500	9	0.57	-	20+	-
Alta Bates Summit Medical Center <sup>3</sup>	Health Care	4,122	10	0.52	-	20+	-
Total		85,231		10.74 %	52,225		7.36 %

Source: InfoGroup USA for January 1, 2016 employment data. The County of Alameda number of employees as of June 30, 2007 is obtained from the County of Alameda Comprehensive Annual Financial Report for Fiscal Year ended June 30, 2007.

<sup>&</sup>lt;sup>1</sup> The number of employees, except for County of Alameda include Alameda County and Contra Costa County employees. Total employment within County of Alameda is unavailable.

<sup>&</sup>lt;sup>2</sup> Percentage calculated based on Alameda County's Employment of 793,000 for June 2016 and 708,200 for 2006 (Source: Employment Development Department)

<sup>&</sup>lt;sup>3</sup> Information from InfoGroup USA as of January 1, 2016. Information as of June 30, 2016 is not available, except for County of Alameda employer.

<sup>&</sup>lt;sup>4</sup> Information from County of Alameda's database as of June 30, 2016.

## COUNTY OF ALAMEDA FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

Function	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
General Government	1,206	1,221	1,197	1,256	1,247	1,242	1,241	1,259	1,333	1,291
Public Protection	3,263	3,375	3,422	3,458	3,399	3,319	3,330	3,385	3,155	3,249
Public Assistance	2,122	2,252	2,278	2,159	2,057	1,980	1,919	2,057	2,288	1,211
Health and Sanitation	1,002	1,034	1,042	1,056	1,094	1,130	1,158	1,190	1,159	2,276
Public Ways and Facilities	4	4	4	4	4	5	5	5	4	105
Recreation and Cultural Services	2	2	4	4	4	4	3	4	4	5
Education	99	101	97	91	93	90	88	93	102	4
Totals	7,698	7,989	8,044	8,028	7,898	7,770	7,744	7,993	8,045	8,141

## COUNTY OF ALAMEDA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS<sup>1</sup>

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Function										
General Government										
Property tax bills processed	584,705	583,795	573,519	561,531	562,212	556,359	570,121	571,625	568,444	565,466
Phone-assisted property tax calls	79,835	78,643	90,602	92,518	74,700	63,784	60,970	53,484	56,467	42,666
Recycled materials recovered (pounds) from county departmen	its									
Metal	517,055	428,327	277,046	442,250	424,776	347,449	424,908	413,351	386,384	561,659
Paper	1,683,357	1,977,240	2,672,980	1,070,263	1,034,233	680,461	1,136,732	1,399,429	1,420,980	1,328,709
Toner cartridges	2,200	2,400	5,703	8,716	5,276	9,633	9,709	14,515	14,692	11,644
Public Protection										
Juvenile detention risks and needs assessment completed	3.413	2,940	3.114	2,806	2,180	4.092	3.017	2.740	2524	1,852
Youth serviced through community probation	883	1,500	1,528	908	634	640	641	576	436	397
Documents recorded/indexed	469,793	396,880	368,584	377,208	396,916	405,824	452,091	323,925	346,218	326,558
Child support active caseload	39,928	37,803	39,611	37,277	35,786	34,612	33,472	32,983	31,825	31,081
Emergency calls to fire district	22,642	22.591	23,855	23,621	31,887	33,071	34,483	36,621	38.797	40.814
Calls for police service	50,993	51,272	52,367	51.742	51,199	50,122	51,610	50,444	53,147	54,317
Total patrol arrests	6,246	5,668	6,518	6,244	5,607	5,856	5,220	6,437	6,430	6,672
Total investigation arrests	1.157	1,531	1,710	1,910	2.039	1.978	1,939	1,969	2.008	1.846
Crime investigation cases assigned	4,158	6,372	5,768	5,115	5,008	2,671	4,146	5,844	7,141	7,002
Crime investigation cases closed	7,950	6,193	7,898	7,438	7,022	8,644	6,822	8,308	6,542	7,099
Average daily inmate population	4,126	4,371	4,441	4,305	3,898	3,487	3,383	3,380	2,988	2,653
Public Assistance										
	05.070	05.000	20.000	24.400	44.005	40.005	F4 F00	F7 740	04.404	60.044
Seniors receiving services (annual amount)	25,378	25,360	32,000	34,198	41,365	49,685	54,599	57,740	64,464	63,011
Congregate nutrition meals served (annual amount)	229,775	235,207	233,751	222,688	216,540	199,427	200,428	196,768	185,477	180,046
Home-delivered nutrition meals served (annual amount)	531,022	538,471	531,563	514,599	537,310	518,453	488,203	496,397	529,690	480,814
CALWORKS job placements (annual amount)	3,338	3,475	2,964	2,644	2,954	2,788	2,620	2,614	2,626	2,372
CALWORKS eligible households aided (monthly average)	17,506	18,461	19,154	19,963	20,480	19,997	19,172	18,406	17,036	14,581
Medi-Cal eligible households aided (monthly average)	63,915	66,068	69,722	75,813	80,387	84,254	105,488	116,322	168,060	204,664
Food stamps eligible households aided (monthly average)	31,320	33,995	38,613	45,511	52,827	59,802	62,968	63,828	67,545	62,067
General Assistance eligible cases aided (monthly average)	6,862	7,976	9,001	8,907	6,378	7,455	8,184	8,089	8,241	8,250
Health and Sanitation										
Food inspections	16,570	15,903	13,148	13,823	12,151	13,894	15,652	16,165	17,911	15,647
Recreational inspections	2,322	1,888	2,458	2,847	1,986	2,398	1,432	2,418	2,054	2,505
Medical waste facility inspections	124	130	145	120	160	150	160	158	136	140
Landfill site inspections	156	154	252	252	252	252	258	221	295	306
Hazardous waste accepted from households (pounds)	2,236,570	2,433,661	2,052,451	2,091,555	2,609,290	2,851,155	2,887,424	3,100,100	3,390,777	
Hazardous waste recycled (pounds)	1,856,353	2,284,808	1,784,343	1,801,109	2,017,973	2,200,192	2,343,774	2,450,000	1,982,822	2,889,840
Public Ways and Facilities										
Percent of roadway miles rehabilitated	3.80	1.40	2.30	1.82	2.95	9.84	9.45	9.45	6.75	8.4
Percent of potholes filled within 48 hours of request	94.50	96.00	87.00	75.00	75.00	75.00	80.00	80.00	80.00	80.00
Education										
Number of library visits	4,180,464	4,266,895	4,827,535	4,998,814	4,547,999	4,922,076	4,891,575	4,855,755	5,301,916	5,006,010
Number of registered library card holders	332,959	315,406	340,737	323,798	336,360	346,431	357,036	366,504	375,054	386,768
•										

<sup>&</sup>lt;sup>1</sup> Operating indicators are not available for the recreation and cultural services function.

Source: Various County of Alameda departments

## COUNTY OF ALAMEDA CAPITAL ASSETS STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Function										
General Government										
Administration buildings	3	3	3	3	3	3	5	5	6	6
Public Protection										
Administration buildings	11	11	11	11	11	11	11	11	11	11
Jail and detention facilities	6	6	6	6	6	5	5	5	5	5
Pump stations	13	13	13	13	13	13	13	13	13	13
Fuel cell center	-	1	1	1	1	1	1	1	1	1
Fire stations	4	4	4	4	4	4	4	4	4	4
Fire trucks	31	31	30	29	28	30	31	31	33	31
Aircraft	1	2	2	2	2	2	2	2	3	3
Patrol boats	5	5	5	5	5	5	5	5	5	7
Patrol cars	122	144	149	142	141	141	160	160	165	143
Rescue equipment	10	10	10	10	10	10	10	10	10	6
Heavy equipment	72	72	71	65	69	69	70	72	72	61
Public Assistance										
Administration buildings	4	4	4	4	4	4	4	4	4	4
Health and Sanitation										
Administration buildings	2	2	2	2	2	2	2	4	4	4
Hospitals	3	3	3	3	3	3	3	3	3	3
Health centers	4	4	4	5	5	5	5	5	5	6
Hazardous waste facilities	2	2	2	2	2	2	2	2	2	2
Public Ways and Facilities										
Administration building	1	1	1	1	1	1	1	1	1	1
Maintenance buildings	5	5	5	5	5	5	5	5	5	5
Bridges	7	7	7	7	7	7	7	7	7	7
Road (miles)	473	473	473	473	473	472	472	472	472	472
Street lights	7,466	7,483	7,496	7,507	7,507	7,531	7,592	7,603	7613	8,076
Traffic signals	78	81	81	78	78	78	79	80	87	87
Heavy equipment	76	70	72	64	65	65	65	73	73	68
Recreation and Cultural Service	es									
Administration building	1	1	1	1	1	1	1	1	1	1
Exhibit halls	6	6	6	6	6	6	6	6	6	6
Amphitheater	1	1	1	1	1	1	1	1	1	1
Education										
Libraries	3	3	3	4	4	4	4	4	4	4

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## Mission

To enrich the lives of Alameda County residents through visionary policies and accessible, responsive, and effective services.

## **Vision**

Alameda County is recognized as one of the best counties in which to live, work and do business.

## **Values**

Integrity, honesty and respect fostering mutual trust.

Transparency and accountability achieved through open communications and involvement of diverse community voices.

Fiscal stewardship reflecting the responsible management of resources.

Customer service built on commitment, accessibility and responsiveness.

Excellence in performance based on strong leadership, teamwork and a willingness to take risks.

Diversity recognizing the unique qualities of every individual and his or her perspective.

Environmental stewardship to preserve, protect and restore our natural resources.

Social responsibility promoting self-sufficiency, economic independence and an interdependent system of care and support.

Compassion ensuring all people are treated with respect, dignity and fairness.





